# Leicestershire County Council 2014/15 Statement of Accounts and Annual Governance Statement



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Copies of the Statement of Accounts and Annual Governance Statement, and a large print version, are available from the Corporate Resources Department, Leicestershire County Council, County Hall, Glenfield, Leicester LE3 8RB. Tel: Leicester (0116) 3057805. Alternatively, the accounts can be viewed on the County Council's website by visiting www.leics.gov.uk



## **Explanatory Foreword**

#### Introduction

This document sets out the published Statement of Accounts and Annual Governance Statement of the Authority for 2014/15.

The foreword gives a brief summary of the overall financial position of the Authority, sets out how the Authority's budget is spent and financed and explains the purpose of the financial statements that are contained within the accounts.

#### **Revenue Budget and Outturn**

In February 2014 the Authority approved a net revenue budget for 2014/15 of £352.2m. In addition £4.7m of the 2013/14 underspending was carried forward and added to the budget. The final outturn position for the year against the revised budget is set out in the table below together with the sources of income from which the Authority's net revenue expenditure was financed.

	Budget	Outturn	Variance	Carry forwards	Variance
	£m	£m	£m	£m	£m
Children & Family Services	61.0	58.3	(2.7)	2.5	(0.2)
Adults & Communities	136.1	137.6	1.5	0.0	1.5
Public Health	0.0	(1.9)	(1.9)	0.0	(1.9)
Environment & Transport	78.2	76.7	(1.5)	0.6	(0.9)
Chief Executives	11.6	10.8	(0.8)	0.0	(0.8)
Corporate Resources	36.4	35.6	(0.8)	0.3	(0.5)
Contingencies etc.	9.8	4.9	(4.9)	0.6	(4.3)
Central Items	27.0	23.1	(3.9)	0.7	(3.2)
Contribution from Earmarked					
Funds	(3.2)	(3.2)	0.0	0.0	0.0
Approved repayment of debt	0.0	1.1	1.1	0.0	1.1
Approved additional commitments	0.0	10.9	10.9	0.0	10.9
	356.9	353.9	(3.0)	4.7	1.7
Funded by:					
Revenue Support Grant	(70.7)	(70.7)	0.0	0.0	0.0
Business Rates	(55.1)	(56.8)	(1.7)	0.0	(1.7)
Council Tax	(226.4)	(226.4)	0.0	0.0	0.0
Carry forwards from 2013/14	(4.7)	(4.7)	0.0	0.0	0.0
	(356.9)	(358.6)	(1.7)	0.0	(1.7)
NET OUTTURN	0.0	(4.7)	(4.7)	4.7	0.0

#### **Review of the Year - Income and Expenditure**

In overall terms the Authority underspent against the updated budget by £4.7m, which is offset by carry forwards. The significant underspends against the budget are set out as follows:



#### **Underspends**

#### Children and Family Services (£2.7m, £0.2m net)

The main underspend relates to funding provided to offset the reduction in Early Intervention Grant and the expansion of the offer of free education for disadvantaged two year olds. However, additional funding for the two year old offer was subsequently received in the 2014/15 Dedicated Schools Grant and an underspend of £2m was reported. Other savings also occurred, mainly due to the early identification of savings, offset by overspends, particularly regarding increased demands on the Placements budget, where there has been an increased need to place children with independent fostering agencies.

#### Public Health (£1.9m, gross and net)

Following the transfer of Public Health budgets from the NHS, a review of contracts has resulted in a number of opportunities to reduce the cost of services procured through scrutiny of transferred commissioned services. Underspends also occurred due to lower volumes of activity than original anticipated in sexual health contracts, lower payment by result costs in smoking and tobacco prevention contracts, slippage on substance misuse projects, and staff turnover. To maximise the use of the Public Health grant, preventative spend elsewhere in the County Council suitable for substitution has been identified and evaluated through a prioritisation tool to assess its Public Health value compared to other opportunities. Consequently the Public Health specific grant has been used in full and for the purposes for which it is intended. The saving to the overall budget (£1.9m) has been transferred to the Transformation Fund.

#### Environment and Transport (£1.5m gross, £0.9m net)

The main underspends include highway Structural Maintenance due to resources being focused on delivering additional capital grant, Transport Staffing and Administration costs due to additional income and underspends on Concessionary Travel and Mainstream School Transport budgets. There was also a net underspend on the Waste budget. These underspends were partly offset by a shortfall in the contribution from Leicestershire Highways Operations and overspends on Winter Maintenance and Special Educational Needs and Social Care Transport.

#### Chief Executives (£0.8m, gross and net)

This underspend mainly relates to staff vacancies, increased income and the early achievement of savings in Democratic Services.

#### Corporate Resources (£0.8m gross, £0.5m net)

Underspends mainly relate to School Food over-performance against targets, staffing underspends and increased income. These underspends were partly offset by additional ICT project expenditure, a net overspend on property budgets and property disposal costs relating to additional work on current and future capital receipts.

#### Contingencies (£4.9m gross, £4.3m net)

The original budget included a contingency of £6.0m for inflation, which has been fully allocated to departments for residential care charge increases, pay awards, inflation on premises, ICT, street lighting energy, waste budgets and for several other minor items.

The original budget included a contingency of £4m against delays in the achievement of savings. No major problems have been identified, other than the net overspend on Adults and Communities, which have been absorbed by net underspends on other services. The contingency is therefore unspent.



#### **Explanatory Foreword**

Funding from the former Connexions service received in 2013/14 is to be carried forward to 2015/16. Also, funding set aside to underwrite the internal building works at Leicester Cathedral relating to the re-interment of King Richard III was not required.

#### Central Items (£3.9m gross, £3.2m net)

The main underspends relate to:

- Capital financing (£0.4m), due to the voluntary repayment of debt at year end in 2013/14 from underspends (this was after the capital financing budget for 2014/15 was set).
- Bank and other interest (£0.5m), due to balances being higher than anticipated.
- Prior year adjustments (£2m), relating to a detailed review of prior year accrued creditor balances and open purchase orders not being required (£1.3m), and the County Council's estimated share of the final fund balances from Connexions Leicester Shire Services Limited's reserves following the decision to close the service (£0.7m).
- Financial arrangements (£0.4m) mainly due to the receipt of a rebate on a centralised agency arrangement and lower than budget external audit fees.

#### **Overspends**

#### Adults and Communities (£1.5m gross and net)

The net overspend mainly relates to Fairer Charging and Residential and Nursing Care income being less than expected and to an overspend on Independent Sector Home Care and Direct Payments, due to increased levels of demand. These overspends were partly offset by underspends in other areas, including the Homecare Assessment and Reablement Team due staff turnover and efficiencies following the implementation of a new rostering system, and to additional income and early achievement of social care savings around continuing healthcare income and the review of preventative services.

#### **Repayment of Debt and Additional Commitments**

The County Council agreed a contribution of £6.4m (£5.2m original budget and £1.2m at outturn) to fund voluntary contributions of Minimum Revenue Provision to reduce the capital financing requirement and ongoing capital financing costs. A total of £10.9m was also set aside to fund a number of additional commitments including investment in LED technology for the Street Lighting capital project included in the 2015 MTFS.

#### Difference between the Budget and the Comprehensive income and Expenditure Statement

Readers of the accounts should note that the reported underspend in the explanatory foreword cannot be directly compared to that reported in the Comprehensive Income and Expenditure Statement. This is because the financial accounts comply with various reporting standards whereas the management accounts are compiled on a slightly different basis. The key differences relate to the way in which depreciation, impairment, reserves, provisions and carry forwards are reported.

#### **Review of the Year – Capital**

In 2014/15 the Authority spent £52.3m on capital projects. The following table shows the main areas of expenditure.



Explanatory Foreword				
Department	Outturn £m			
Children & Family Services	10.9			
Adults and Communities	1.8			
Environment and Transportation - Transportation	30.0			
Environment and Transportation - Waste Management	0.4			
Chief Executive (Rural Broadband Scheme)	4.8			
Corporate Resources (ICT, County Farms)	2.2			
Corporate Programme	2.2			
Total	52.3			

The above expenditure was financed through several sources, the details of which appear in note 36 to the financial statements.

The most significant items of expenditure are set out below. Some of these projects represent work in progress and will be completed within the next two years.

Children and Family Services	£m
<ul> <li>School Accommodation – additional places</li> </ul>	5.6
<ul> <li>Strategic Capital Maintenance</li> </ul>	3.3
Adults and Communities  Extracare Scheme Blaby – affordable bungalows	1 5
<ul> <li>Extracare Scheme Blaby – affordable bungalows</li> </ul>	1.5
Environment & Transportation	
Roads and Carriageways	10.7
Loughborough Town Centre	3.6
Pothole Repairs	3.0
Hinckley Area Project	2.5
Footways and Rights of Way	1.8
Bridge Maintenance	1.3
Chief Executives	
Rural Broadband Scheme – Phase 1	4.0
Corporate Resources	
<ul> <li>ICT – WAN (Wired Area Network) replacement plus other projects</li> </ul>	1.3
County Farms	0.7
Corporate Programme	
<ul> <li>Energy Strategy – Biomass Boiler, Solar Panels</li> </ul>	1.1
<ul> <li>Refurbishment of Anstey Frith House (former Fire Headquarters on</li> </ul>	0.9
County Hall Campus)	

#### **Current Borrowing**

The capital financing requirement (CFR) shown in note 39 to the financial statements measures the Authority's need to borrow for capital purposes. The total of non current assets at the Balance Sheet date was £854.5m. The CFR was £298.5m and actual debt was £286.7m. The difference between the CFR and the actual debt is the temporary use of working cash balances held by the Authority. During 2014/15, one maturity loan of £7.5m was repaid to the Public Works Loans Board (PWLB). Details of the loans held by the Authority are shown in note 44 to the financial statements. The level of capital borrowing is within the Authority's 2014/15 Prudential Indicators that inform the Authority whether its capital investment plans are affordable, prudent and sustainable.



#### Academy Schools

During 2014/15 twenty one schools transferred to Academy Status resulting in the net book value of the schools, £59.8m (2013/14 twenty five schools at £54.2m) being written out of the Authority's Balance Sheet through the Other Operating Expenditure section of the Comprehensive Income and Expenditure Statement. These entries are reversed out via the Movement in Reserves Statement and do not have an impact on the General County Fund. The Authority has no choice in whether to transfer these assets and does not receive any consideration for their transfer. Further transfers of schools to Academy Status are expected in 2015/16 and later years.

#### **Future Prospects**

The state of public finances is likely to signify a continuation of very tight funding for the foreseeable future. Combining this with the objective to minimise council tax means that the Authority will continue to operate within an extremely tight financial environment over the medium term.

The Authority's Medium Term Financial Strategy (MTFS) agreed in February 2015 is based on a council tax increase of 1.99% for 2015/16 followed by annual increases of 1.5% in the following three years and assumes that the level of Government funding will decline by a further 40% over the four years of the MTFS. The Chancellor of the Exchequer's 2015 Budget statement in March 2015 confirmed that austerity budgets will continue to 2017/18 with a small cash surplus predicted in 2018/19. Following the General Election in May 2015 the Chancellor announced that there will be a Summer Budget in July 2015 to set out the funding of their policies based on its electoral mandate. In addition, a Comprehensive Spending Review (CSR) is planned by Government later in 2015. The CSR is expected to announce funding allocations over the medium term for Local Government. The details of the Summer Budget and CSR are not yet known and may impact on the funding of the Authority.

There is little doubt that the Authority faces the most uncertain and risky financial environment for a generation. There are a number of known major risks over the next few years that could have a significant financial impact on the Authority. These include:

- Non-achievement of savings and income targets. The requirement for savings and additional income totals £86.3m over the next four years of which £4.7m is unidentified.
- Service pressures resulting in an overspend. There are increasing pressures within Adults and Children's social care.
- The Care Act reforms to Adult Social Care are being implemented from 2015. The MTFS is based on the assumption that this will be fully funded given Government assurances. There is a risk however that this does not happen. In areas such as Leicestershire where there are significant numbers of people who fund their own care the impact could be significant. The estimated costs of implementing the reforms are in the region of £30m to £60m per annum.
- The implementation of the Better Care Fund (BCF), a pooling of health and social care resources to support the provision of integrated service, is both an opportunity and a risk. There is a risk that the element of the Fund that is available to protect adult social care services is not received in full or does not continue in full after 2015/16. Although there are good relationships with the local NHS the £38.3m in the BCF is not new money and will need to be made available from existing health budgets. In addition, circa 25% is dependent on performance against a range of performance indicators.
- Public finances continue to deteriorate with the prospect of future cuts following the Summer Budget and CSR later in 2015

The financial challenges facing the Council are significant. To meet the financial challenge and the need to deliver services differently, the Cabinet approved a Transformation Programme in May 2014. The Programme has two distinct components:

• Service Transformation – this will deliver £36m over the next four years.



 Enabling Transformation – this will deliver the council-wide tools and capabilities to support transformation.

The Service component is made up of 24 projects which will be delivered by departments over the life of the MTFS. A Transformation Unit has been established to provide leadership and project support for the programme and elected member input is provided through the Transformation Board.

The Council's service transformation projects have identified a number of requirements that entail a co-ordinated and planned approach across the Authority. These enablers to transformation will impact on the Council's core resources e.g. systems, customer services, management training programmes. There are six enablers:

- People and Organisation Development
- Data and Business Intelligence
- Customer and Communities
- Effective Commissioning
- Systems and Technology
- Property and Assets

Significant progress has been achieved on the transformation programme. Some early deliverables have been secured and some projects have been fully implemented and closed. Highlights of this year's programme include:

- An agreed strategy for building capacity within communities to reduce demand on council service. For example, our model for communities running libraries has progressed, with more than 2,500 people engaged in proposals and 27 communities coming forward to participate.
- The Better Care Fund projects which integrate health and care services have helped to avoid hospital admissions. The falls prevention project, for example, has avoided 300 admissions.

The MTFS is reviewed annually in the autumn to reflect the latest view on available resources. The current MTFS is available on the Authority's website at www.leics.gov.uk.

#### **Changes in Accounting Standards**

There were no material changes in accounting standards for 2014/15.

#### **Contents of the Statement of Accounts**

The following financial statements represent the Authority's accounts for the 2014/15 financial year:

#### • Movement in Reserves Statement:

This financial statement shows the movement in the year on the different reserves held by the Authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and 'unusable' reserves. The surplus or (deficit) on the provision of services line shows the true economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General County Fund Balance for tax setting purposes. The net increase or decrease before transfers to earmarked reserves line shows the statutory General County Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the Authority.



#### • Comprehensive Income and Expenditure Statement (CIES):

This financial statement shows the accounting cost in the year of providing services in accordance with International Financial Reporting Standards, rather than the amount to be funded from taxation. The Authority raises taxation to cover expenditure in accordance with statutory regulations which may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

The CIES has two sections:

- Surplus or Deficit on the Provision of Services the increase or decrease in the net worth of the Authority as a result of incurring expenses and generating income.
- Other Comprehensive Income and Expenditure shows any changes in net worth which have not been reflected in the Surplus or Deficit on the Provision of Services. These include the increase or decrease in the net worth of the Authority as a result of movements in the fair value of its assets and actuarial gains or losses on pension assets and liabilities.

#### Balance Sheet:

The Balance Sheet shows the value as at the balance sheet date of the assets and liabilities recognised by the Authority. It incorporates all the funds of the Authority, both capital and revenue, with the exception of the Pension Fund and Trust funds.

The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the Authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains or losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statements line 'Adjustments between accounting basis and funding basis under regulations'.

#### • Cash Flow Statement:

The Cash Flow Statement shows the changes in Cash and Cash Equivalents of the Authority during the reporting period. This financial statement shows how the Authority generates and uses Cash and Cash Equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income or from recipients of services provided by the Authority. Investing activities represent the extent to which cash flows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

#### • Pension Fund:

The Pension Fund statement of account details the annual results of the Leicestershire Authority administered Local Government Pension Fund for Leicestershire, covering both Authority employees and those of District Councils and other admitted bodies.



#### Date of Authorisation of Accounts

The accounts were authorised for issue on the 29th September 2015. This was the last date when events after the Balance Sheet date have been considered.

C. lect.

C TAMBINI ASSISTANT DIRECTOR, STRATEGIC FINANCE & PROPERTY Date: 29 SEPTEMBER 2015



# Movement in Reserves Statement

Movement in reserves during 2014/15	General Fund	Earmarked Reserves	Capital Receipts	Capital Grants	Total Usable	Unusable Reserves	Total Authority	
	Balance		Reserve	Unapplied	Reserves		Reserves	Note
Balance at 31	£m	£m	£m	£m	£m	£m	£m	
March 2014	23.7	106.7	11.0	4.8	146.2	(81.6)	64.6	
Deficit on provision of services	(74.8)	0.0	0.0	0.0	(74.8)	0.0	(74.8)	
Other Comprehensive Expenditure and Income	0.0	0.0	0.0	0.0	0.0	(26.5)	(26.5)	14,15 ,16
Income	0.0	0.0	0.0	0.0	0.0	(20.5)	(20.5)	,10
Total Comprehensive Expenditure and Income	(74.8)	0.0	0.0	0.0	(74.8)	(26.5)	(101.3)	
Adjustments between accounting basis & funding basis under								
regulations	74.9	0.0	3.0	1.2	79.1	(79.1)	0.0	7
Net Increase/ (Decrease) before Transfers to Earmarked Reserves	0.1	0.0	3.0	1.2	4.3	(105.6)	(101.3)	
Transfers to/from Earmarked Reserves	3.4	(3.4)	0.0	0.0	0.0	0.0	0.0	9,10
Increase/ (Decrease) in Year	3.5	(3.4)	3.0	1.2	4.3	(105.6)	(101.3)	
Balance at 31 March 2015 carried forward	27.2	103.3	14.0	6.0	150.5	(187.2)	(36.7)	



Movement in reserves during								
2013/14	*General Fund Balance £m	Earmarked Reserves £m	Capital Receipts Reserve £m	Capital Grants Unapplied £m	Total Usable Reserves £m	Unusable Reserves £m	Total Authority Reserves £m	Note
Balance at 31 March 2013	27.8	106.5	1.6	7.8	143.7	(23.1)	120.6	
Deficit on provision of services	(41.0)	0.0	0.0	0.0	(41.0)	0.0	(41.0)	
Other Comprehensive Expenditure and Income	0.0	0.0	0.0	0.0	0.0	(14.9)	(14.9)	14,15 ,16
Total Comprehensive Expenditure and Income	(41.0)	0.0	0.0	0.0	(41.0)	(14.9)	(55.9)	
Adjustments between accounting basis & funding basis under regulations	37.2	0.0	9.4	(3.0)	43.6	(43.6)	0.0	7
Net Increase/ (Decrease) before Transfers to Earmarked Reserves	(3.8)	0.0	9.4	(3.0)	2.6	(58.5)	(55.9)	
Transfers to/from Earmarked Reserves	(0.3)	0.2	0.0	0.0	(0.1)	0.0	(0.1)	10
Increase/ (Decrease) in Year	(4.1)	0.2	9.4	(3.0)	2.5	(58.5)	(56.0)	
Balance at 31 March 2014 carried forward	23.7	106.7	11.0	4.8	146.2	(81.6)	64.6	

\*See Note 7 for General Fund Balance breakdown between uncommitted funds and schools balances \*\*CIES = ( $\pounds$ 55.9m) due to rounding



# Comprehensive Income and Expenditure Statement

	2013/14					2014/15		
Gross Expenditure	Gross Income	Net Expenditure		Note	Gross Expenditure	Gross Income	Net Expenditure	
£m	£m	£m			£m	£m	£m	
			CONTINUING SERVICES					
347.6	(243.5)	104.1	Children's and Education Services		328.6	(219.6)	109.0	
211.9	(60.0)	151.9	Adult Social Care		217.6	(64.9)	152.7	
70.9	(23.1)	47.8	Highways and Transport Services		71.4	(21.6)	49.8	
23.7	(7.1)	16.6	Cultural & Related Services		18.7	(4.6)	14.1	
34.5	(2.5)	32.0	Environment & Regulatory Services		37.5	(2.5)	35.0	
6.6	(1.8)	4.8	Planning Services		10.3	(1.9)	8.4	
2.4	(0.9)	1.5	Central Services to the Public		1.8	(0.9)	0.9	
0.1	(0.1)	0.0	Housing Services		0.2	(0.1)	0.1	
23.1	(21.9)	1.2	Public Health		25.6	(23.8)	1.8	
30.7	(19.3)	11.4	Corporate & Democratic Core		36.1	(22.0)	14.1	
3.8	(10.0)	(6.2)	Non Distributed Costs	4	4.0	(8.8)	(4.8)	
755.3	(390.2)	365.1	NET COST OF SERVICES		751.8	(370.7)	381.1	
0.3	0.0	0.3	Other Operating Expenditure (Excluding transfer of Academies)	11	0.3	(0.2)	0.1	
0.5	0.0	0.5			0.0	(0.2)	0.1	
			Other Operating Expenditure					
54.2	0.0	54.2	(Transfer of Academies)	4,11	59.8	0.0	59.8	
			Financing and Investment Income					
38.7	(3.8)	34.9	and Expenditure	12	42.8	(3.7)	39.1	
			Taxation and Non-specific Grant					
0.0	(413.5)	(413.5)	Income	13	0.0	(405.3)	(405.3)	
	\/			-		( /	( /	
		41.0	DEFICIT ON PROVISION OF SERVIC	ES			74.8	
			ITEMS THAT WILL NOT BE RECLAS OR DEFICIT ON THE PROVISION OF			IRPLUS)		
		(70.0)	(u ord		lates (5 40)			
		(72.2)	( u or d Surplus on revaluation of non-current assets (Notes 15, 16)				(78.4)	
		87.1	Actuarial (gains) / losses on pension as	104.9				
							26.5	
		14.9	OTHER COMPREHENSIVE INCOME	OTHER COMPREHENSIVE INCOME AND EXPENDITURE				
						_		
		55.9	TOTAL COMPREHENSIVE INCOME	AND EX	PENDITURE	=	101.3	



# Balance Sheet as at 31 March 2015

RESTATED	1	1		
31 March 2014				rch 2015
£m		Note		Em
465.2	Land and Buildings	15	448.5	
7.0	Vehicles, Plant, Furniture & Equipment	15	6.6	
302.6	Infrastructure Assets	15	317.8	
11.3	Community Assets	15	11.3	
1.1	Assets Under Construction	15	7.0	
6.8	Surplus Assets	15	3.1	
794.0	Total Property, Plant and Equipment			794.3
4.4	Heritage Assets	16	4.4	
1.6	Intangible Assets	15	2.2	
54.8	Long Term Debtors	19	53.6	
854.8	TOTAL LONG-TERM ASSETS			854.5
0.1	Assets Held for Sale	15	5.0	
0.0	Current Intangible Assets		0.5	
1.3	Inventories	18	1.4	
72.7	Short Term Debtors	20	63.9	
53.1	Cash and Cash Equivalents	21	92.3	
103.5	Short Term Investments	17	80.7	
230.7	TOTAL CURRENT ASSETS			243.8
(12.4)	Short Term Borrowing	17	(15.1)	
(94.6)	Short Term Creditors	23	(83.1)	
(0.2)	Short Term Capital Grants Receipts in Advance	36	(1.6)	
(0.1)	Short Term Finance Lease Liabilities	40	0.0	
(2.8)	Short Term Provisions	24	Q312)	
0.0	Bank Overdraft	21	(0.8)	
(110.1)	TOTAL CURRENT LIABILITIES			(103.8)
(288.9)	Long Term Borrowing	17	(278.1)	
(1.5)	Long Term Finance Lease Liabilities	40	(1.5)	
(1.4)	Long Term Creditors	22	(2.7)	
(6.9)	Long Term Provisions	24	(5.8)	
(603.3)	Net Pensions Liability	8	(731.0)	
(8.8)	Long Term Capital Grants Receipts in Advance	36	(12.1)	
(910.8)	TOTAL LONG-TERM LIABILITIES			(1,031.2)
64.6	NET ASSETS / (LIABILITIES)			(36.7)
23.7	General County Fund	9	27.2	
106.7	Earmarked Revenue Reserves	10	103.3	
11.0	Capital Receipts Reserve		14.0	
4.8	Capital Grants Unapplied		6.0	
146.2	TOTAL USABLE RESERVES			150.5
161.6	Revaluation Reserve	8	202.0	
(603.3)	Pension Reserve	8	(731.0)	
367.8	Capital Adjustment Account	8	350.2	
2.2	Deferred Capital Receipts Reserve	8	0.0	
(6.0)	Financial Instruments Adjustment Account	8	(5.7)	
1.9	Collection Fund Adjustment Account	8	2.5	
	Short-Term Accumulating Compensated			
(5.8)	Absences Adjustment Account	8	(5.2)	
(81.6)	TOTAL UNUSABLE RESERVES			(187.2)
64.6	TOTAL RESERVES			(36.7)

The notes on pages 16 to 99 form part of the financial statements.



# **Cash Flow Statement**

2013/14			201	4/15
£m		Note	£m	£m
41.0	Net (surplus) / deficit on the provision of services		74.8	
(107.5)	Adjust net (surplus) / deficit on the provision of services for non cash movements	25	(134.2)	
31.6	Adjust for items included in the net (surplus) / deficit on the provision of services that are investing and financing activities	25	26.7	
12.9	Net Cash flows from Operating Activities	26	12.6	
(22.0)	Total Net cash flows from Operating Activities			(20.1)
38.8	Net cash flows from Investing Activities Net cash flows from Financing Activities	27 28		(26.3) 8.0
11.4	Net cash hows from Financing Activities	20		0.0
28.2	Net (Increase)/Decrease in Cash and Cash Equivalents			(38.4)
(81.3)	Cash and Cash Equivalents at the Beginning of the Reporting Period			(53.1)
(53.1)	Cash and Cash Equivalents at the End of the Reporting Period			(91.5)



#### 1. Accounting Standards that have been issued but not yet adopted

The CIPFA Code of Practice on Local Authority Accounting requires the Authority to disclose information relating to the impact of any accounting changes that will be required by any new standards that have been issued but not yet adopted. This applies to the adoption of the following standards within the 2015/16 code:

- IFRS 3 Joint Ventures clarity on the exceptions from the scope of joint ventures. The Authority has no joint venture arrangements, therefore this standard will have no impact on the 2014/15 Statement of Accounts.
- The Annual Improvements Cycle to IFRSs (2011 2013 Cycle) involves minor improvements and updates to provide further clarity on disclosures. These will not have a material impact on the 2014/15 Statement of Accounts.
- IFRS 13 Fair Value Measurement. This standard provides a consistent, single source of valuation measurement and enhanced disclosure guidance. The standard involves the application of a fair value hierarchy and clarifies the definition of fair value as current exit price. The intention of the enhanced disclosure requirements within IFRS 13 are to enable users of the financial statements to understand the valuation inputs and techniques used to measure fair value. IFRS 13 applies when another IFRS permits or requires measurement at fair value. The adoption of IFRS 13 will require surplus assets (assets that are not being used to deliver service potential) and non-current assets held for sale to be revalued to market value. Operational property, plant and equipment assets are outside the scope of IFRS 13. Overall, this standard is not expected to have a material impact on the 2014/15 Statement of Accounts.
- IFRIC 21 Levies affords guidance on levies imposed by government in the financial statements of entities paying the levy. The IFRIC clarifies the obligating event as the activity that triggers the timing of the payment of the levy. This standard will not have a material impact on the Authority's 2014/15 Statement of Accounts.
- IAS 40 Investment Property updates provide further clarity on the relationship between IFRS 3 Business Combinations and IAS 40 Investment Property when classifying property as investment property or owner-occupied property. The Authority does not hold property solely for investment purposes, therefore IAS 40 will have no impact on the 2014/15 Statement of Accounts.

#### 2. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in Note 48, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

Municipal Mutual Insurance Limited (MMI), the Authority's former insurer between November 1969 and October 1991, ceased writing insurance business owing to financial difficulties in September 1992. MMI made a scheme of arrangement with its creditors in the event of the company becoming insolvent. Following the Supreme Court judgement in March 2012 that Insurers are liable for claims based upon the date of exposure to asbestos fibres (which brings considerably more asbestos related claims within the period that the MMI was providing insurance cover) the scheme administrators triggered the scheme of arrangement and requested a levy from the scheme creditors during 2013/14 (the Authority paid £2.2m) funded from the Provision for Uninsured Losses. Following the payment of the levies the latest financial information for MMI shows estimated net liabilities of £69m. (Based on the previous



levy, the Authority's exposure is c.£1.4m.) At this stage, the scheme administrators do not intend to request any further levies, however the position continues to be regularly monitored and if it becomes probable that a further transfer of future economic benefits will be required a Provision will be established.

- During 2014/15 twenty one schools converted to Academy status. The assets have been transferred to the Academies as 125 year finance leases. This has resulted in the land remaining on the Authority's Balance Sheet as 125 years is not a major part of the land's indefinite life. The buildings are not included on the Authority's Balance Sheet as they have been leased for the major part of their remaining useful life.
- The Authority has determined that the East Midlands Shared Services Joint Committee meets the definition of a jointly controlled operation. The Authority has therefore accounted for its share of the Joint Committee's income and expenditure within its accounts as detailed in note 38.
- There is a high degree of uncertainty about future levels of funding for local government. However, the Authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to close facilities and reduce levels of service provision

#### 3. Assumptions Made about the Future and Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31 March 2015 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows.

Items	Uncertainties	Effect if actual results differ from assumptions
Property, Plant and Equipment	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Authority will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets. The carrying value of Property, Plant and Equipment at 31 March 2015 is £794.3m	If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets falls. It is estimated that the annual depreciation charge for Property, Plant and Equipment would increase by £3.0m for every year that useful lives had to be reduced.



	Notes to the Accounts				
Insurance Reserve	There is uncertainty that the Authority may have to meet potential liabilities arising from Municipal Mutual Insurance Limited (MMI) that is subject to a run-off of claims following its closure to insurance business in 1992. The latest accounts of MMI show a net estimated liability of £69m after the imposition of a levy by the scheme administrators on all creditors in 2014. At this stage the scheme of administrators do not intend to trigger a further levy payment, however experience to date has been a worsening position with actual claims exceeding the forecast made by MMI's actuaries. The level of the provision will be kept under review and transfers made, as necessary, from the uninsured loss fund, to take account of the latest MMI position and also of other failed insurers such as The Independent Insurance Company Limited.	The position is regularly reviewed to ensure that there are sufficient funds in the insurance reserve to fund future uninsured liabilities. As at 31 March 2015 the Uninsured Loss Reserve has a balance of £7m to fund the risk related to MMI and any other uninsured losses. (Part of the Insurance reserve shown in note 10).			
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. An independent firm of consulting actuaries is engaged to provide the Authority with expert advice about the assumptions to be applied, although ultimate responsibility for forming these assumptions remain with the Authority. The carrying value of the Pension Liability at 31 March 2015 is £731m	The effects on the net pension liability of changes in individual assumptions can be measured. For instance, a 0.5% decrease in the discount rate assumption would result in an increase in the pension liability of £172.8m. A one year increase in member life expectancy compared with the assumption used would increase the liabilities by £51.9m. However, the assumptions interact in complex ways. During 2014/15, the Authority's actuaries advised that the net pension liability had decreased by £89.2m as a result of estimates being corrected as a result of experience and increased by £218.9m attributable to updating of the assumptions.			
Debtors	At 31 March 2015, the Authority had a balance of sundry debtors of £20.9m and secured memo debt (elderly persons debt secured against properties) of £5.6m. Provisions for doubtful debts are maintained for certain categories of income by individual departments. However in the current economic climate it is not certain that such an allowance would be sufficient.	If collection rates were to deteriorate, a doubling of the amount of the impairment for doubtful debts would require an additional £1.8m to be set aside as an allowance.			



#### 4. Material Items of Income and Expense

During 2014/15 twenty one schools transferred to Academy Status resulting in the net book value of the schools, £59.8m (2013/14 twenty five schools at £54.2m) being written out of the Authority's Balance Sheet through the Other Operating Expenditure section of the Comprehensive Income and Expenditure Statement (CIES). These entries are reversed out via the Movement in Reserves Statement and do not have an impact on the General County Fund. The Authority has no choice in whether to transfer these assets and does not receive any consideration for their transfer. Further transfers of schools to Academy Status are expected in 2015/16 and later years.

When schools become Academies the pension fund assets and liabilities of the schools, as assessed by the Actuary at the time of transfer, are transferred from the Authority's pension scheme to separate pension funds within the Local Government Pension Scheme. For 2014/15 there was an overall net reduction in liabilities to the Authority's pension scheme totalling £6.2m (2013/14 £7.8m) on settlement which has been credited to the Non Distributed Cost line in the CIES.

#### 5. Events after the Balance Sheet Date

The Statement of Accounts was authorised for issue by the Assistant Director of Strategic Finance and Property on 29 September 2015. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2015, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

The financial statements and notes have not been adjusted for the following events which took place after 31 March 2015 as they provide information that is relevant to an understanding of the Authority's financial position, but do not relate to conditions at that date:

 A further five schools have transferred to Academy Status by the authorised for issue date. The net book value to be written out of the Authority's Balance Sheet by this date is £13.8m.

#### 6. Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

The following sets out a description of the reserves that the adjustments are made against.

#### **General County Fund Balance**

The General County Fund is the statutory fund into which all the receipts of an Authority are to be paid into and out of which all liabilities of the Authority are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General County Fund Balance, which is not necessarily in accordance with proper accounting practice. The General County Fund Balance therefore summarises the resources that the Authority is statutorily empowered to spend on its services or on capital investment.



#### Capital Receipts Reserve

The Capital Receipts Reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at the year-end.

#### Capital Grants Unapplied

The Capital Grants Unapplied Reserve holds the grants and contributions received towards capital projects for which the Authority has met the conditions that would otherwise require repayment of the monies but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and when this has to take place by.

#### 7. Usable Reserves

		Usable Reserves		
2014/15	General County Fund Balance £m	Capital Receipts Reserve £m	Capital Grants Unapplied £m	Movement in Unusable Reserves £m
Adjustments primarily involving the	Capital Ad	justment Ac	count	
Reversal of items debited or credited Expenditure Statement	d to the Co	mprehensive	e Income and	
Non-current asset depreciation and impairment	29.9	0.0	0.0	(29.9)
Revaluation losses on Property, Plant and Equipment	22.2	0.0	0.0	(22.2)
Amortisation of intangible assets	0.5	0.0	0.0	(0.5)
Capital grants and contributions	(38.8)	0.0	0.0	38.8
Revenue expenditure funded from capital under statute	6.8	0.0	0.0	(6.8)
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and				
Expenditure Statement	62.5	0.0	0.0	(62.5)
Insertion of items not debited or creative creative creative statement	dited to the	Compreher	nsive Income a	nd
Statutory provision for the financing of capital investment	(12.7)	0.0	0.0	12.7
Principal repayments of transferred Debt	2.2	0.0	0.0	(2.2)
Voluntary provision for the Repayment of Debt	(6.4)	0.0	0.0	6.4
Capital expenditure charged against the General Fund	(8.4)	0.0	0.0	8.4



Adjustments primarily involving the	Capital Gra	ants Unappli	ed Account	
Application of capital grants and	-			
contributions credited to the				
Comprehensive Income and				
Expenditure Statement yet to be	(1.0)	0.0	4.0	0.0
applied	(1.2)	0.0	1.2	0.0
Adjustments primarily involving the	Capital Re	celpts Reser	ve	
Transfer of cash sale proceeds				
credited as part of the gain/loss on				
disposal to the Comprehensive	(0,0)		0.0	0.0
Income and Expenditure Statement	(2.9)	2.9	0.0	0.0
Use of the Capital Receipts Reserve				0.4
to finance new capital expenditure	0.0	(2.1)	0.0	2.1
Transfer from Deferred Capital				
Receipts Reserve upon receipt of	0.0	2.2	0.0	(2,2)
cash				(2.2)
Adjustments primarily involving the	Financial I	nstruments A	Adjustment A	ccount
Amount by which finance costs				
charged to the Comprehensive Income and Expenditure Statement				
are different from finance costs				
chargeable in the year in accordance with statutory requirements	(0.3)	0.0	0.0	0.3
Adjustments primarily involving the			0.0	0.0
Reversal of items relating to				
retirement benefits debited or credited				
to the Comprehensive Income and				
Expenditure Statement	22.7	0.0	0.0	(22.7)
Adjustments primarily involving the				· /
Amount by which council tax and non-				-
domestic rating income credited to				
the Comprehensive Income and				
Expenditure Statement is different				
from council tax and non-domestic				
rating income calculated for the year				
in accordance with statutory				
requirements	(0.6)	0.0	0.0	0.6
Adjustments primarily involving the				
Absences Adjustments Account		Accumulati		
Amount by which officer remuneration				
charged to the Comprehensive				
Income and Expenditure Statement				
on an accruals basis is different from				
remuneration chargeable in the year				
in accordance with statutory	(a			
requirements	(0.6)	0.0	0.0	0.6
Total Adjustments	74.9	3.0	1.2	(79.1)



	Usable Reserves			
2013/14	General County Fund Balance £m	Capital Receipts Reserve £m	Capital Grants Unapplied £m	Movement in Unusable Reserves £m
Adjustments primarily involving the	Capital Adju	stment Acc	ount	I
Reversal of items debited or credited Statement	to the Com	prehensive	Income and E	Expenditure
Non-current asset depreciation and impairment	28.7	0.0	0.0	(28.7)
Revaluation losses on Property, Plant and Equipment	17.3	0.0	0.0	(17.3)
Amortisation of intangible assets	0.2	0.0	0.0	(0.2)
Capital grants and contributions	(43.1)	0.0	0.0	43.1
Revenue expenditure funded from capital under statute	3.3	0.0	0.0	(3.3)
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	66.5	0.0	0.0	(66.5)
Insertion of items not debited or creater Expenditure Statement	dited to the C	Comprehens	sive Income a	nd
Statutory provision for the financing of capital investment	(13.6)	0.0	0.0	13.6
Principal repayments of transferred Debt	2.1	0.0	0.0	(2.1)
Voluntary provision for the Repayment of Debt	(8.4)	0.0	0.0	8.4
Capital expenditure charged against the General Fund	(20.0)	0.0	0.0	20.0
Adjustments primarily involving the	Capital Gran	ts Unapplie	d Account	
Application of capital grants and contributions credited to the Comprehensive Income and Expenditure Statement yet to be			(0,0)	
applied Adjustments primarily involving the	0.0 Canital Rece	0.0	(3.0)	3.0
Transfer of cash sale proceeds credited as part of the gain/loss on				
disposal to the Comprehensive Income and Expenditure Statement	(12.3)	12.3	0.0	0.0
Use of the Capital Receipts Reserve to finance new capital expenditure	0.0	(5.4)	0.0	5.4
Transfer from Deferred Capital Receipts Reserve on receipt of cash	0.0	2.5	0.0	(2.5)



Adjustments primarily involving the	Financial Ins	truments A	diustment Ad	count	
Amount by which finance costs					
charged to the Comprehensive					
Income and Expenditure Statement					
are different from finance costs					
chargeable in the year in accordance					
with statutory requirements	(0.2)	0.0	0.0	0.2	
Adjustments primarily involving the	Pensions Re	serve			
Reversal of items relating to					
retirement benefits debited or credited					
to the Comprehensive Income and					
Expenditure Statement	18.6	0.0	0.0	(18.6)	
Adjustments primarily involving the	Adjustments primarily involving the Collection Fund Adjustment Account				
Amount by which council tax and non-					
domestic rating income credited to					
the Comprehensive Income and					
Expenditure Statement is different					
from council tax and non-domestic					
rating income calculated for the year					
in accordance with statutory					
requirements	(1.4)	0.0	0.0	1.4	
Adjustments primarily involving the	· · · /				
Absences Adjustments Account		looumalaan			
Amount by which officer remuneration					
charged to the Comprehensive					
Income and Expenditure Statement					
on an accruals basis is different from					
remuneration chargeable in the year					
in accordance with statutory					
requirements	(0.5)	0.0	0.0	0.5	
Total Adjustments	37.2	9.4	(3.0)	(43.6)	



#### 8. Unusable Reserves

#### **Revaluation Reserve**

The revaluation reserve contains the gains made by the Authority arising from increases in the value of Property, Plant and Equipment, and Intangible Assets. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation or disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

	2013/14 £m	2014/15 £m
Balance at 1 April	127.4	161.6
Upward revaluation of assets	81.5	136.4
Downward revaluation of assets losses not charged to the Surplus or (Deficit) on the Provision of Services	(9.3)	(58.0)
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the		
CIES	(33.3)	(33.6)
Difference between fair value depreciation and historical cost depreciation	(4.7)	(4.4)
Balance at 31 March	161.6	202.0

#### Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or additions to those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or subsequent costs as depreciation, impairment losses and amortisations are charged to the CIES (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and subsequent costs.

The account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Note 7 to the accounts provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.



	2013/14 £m	2014/15 £m
Balance at 1 April	354.4	367.8
Reversal of items relating to capital expenditure de		d to the
Comprehensive Income and Expenditure Statement	t:	
Charges for depreciation of non-current assets	(24.0)	(25.4)
Revaluation losses on Property, Plant and Equipment	(17.3)	(22.2)
Amortisation of intangible assets	(0.2)	(0.5)
Revenue expenditure funded from capital under		
statute	(3.3)	(6.8)
Amounts of non-current assets written off on disposal		·
or sale as part of the gain/loss on disposal to the		
Comprehensive Income and Expenditure Statement	(33.2)	(28.9)
Capital financing applied in year:		
Use of the Capital Receipts Reserve to finance new		
capital expenditure	5.4	2.1
Capital grants and contributions credited to the		
Comprehensive Income and Expenditure Statement		
that have been applied to capital financing	43.1	38.8
Application of grants to capital financing from the		
Capital Grants Unapplied Account	3.0	0.0
Statutory provision for the financing of capital		
investment charged against the General Fund		
Balance	13.6	12.7
Voluntary provision for the financing of capital		
investment charged against the General Fund	0.1	0.4
Balance	8.4	6.4
Principal Repayments of transferred Debt	(2.1)	(2.2)
Capital expenditure charged against the General		
County Fund Balance	20.0	8.4
Balance at 31 March	367.8	350.2

#### Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements the Authority does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

	2013/14 £m	2014/15 £m
Balance at 1 April	4.7	2.2
Deferred Capital Receipts recognised in year	0.0	0.0
Transfer to the Capital Receipts Reserve upon receipt of cash	(2.5)	(2.2)
Balance at 31 March	2.2	0.0

#### Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefitting from gains per statutory provisions. The Authority uses the Account to manage premiums paid and discounts



received on the early redemption of loans. Premiums and discounts are taken to the CIES when they are incurred, but reversed out of the General Fund Balance to the Account in the MIRS. Over time, the expense is posted back to the General Fund Balance in accordance with the statutory arrangements for spreading the burden on council tax. For early repayments since 1 April 2007, this period is the lesser of the remaining period of the loan(s) being repaid or a maximum of 10 years. All premiums and discounts prior to this date are charged over a period of up to 25 years.

	2013/14 £m	2014/15 £m	
Balance at 1 April	(6.2)	(6.0)	
Amounts by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements:			
Annual write down of premiums paid on rescheduled debt	0.8	0.9	
Annual write down of discounts received on rescheduled debt	(0.6)	(0.6)	
Balance at 31 March	(6.0)	(5.7)	

#### Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and fro funding benefits in accordance with statutory provisions. The Authority accounts for post-employment benefits in the CIES as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflations, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pension Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

	2013/14 £m	2014/15 £m
Balance at 1 April	(497.6)	(603.3)
Remeasurements of the net defined benefit liability	(87.1)	(104.9)
Reversal of items relating to retirement benefits debited or credited to the Surplus or (Deficit) on the Provision of Services in the CIES	(47.7)	(53.9)
Employer's pensions contributions and direct payments to pensioners payable in the year	29.1	31.1
Balance at 31 March	(603.3)	(731.0)

#### **Collection Fund Adjustment Account**

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax and non-domestic rates income in the CIES as it falls due from council tax payers and business rates payers compared with the statutory arrangements for paying across amounts to the General County Fund from the Collection Funds (of billing authorities).



	2013/14 £m	2014/15 £m
Balance at 1 April	0.5	1.9
Amount by which council tax and non-domestic rating income credited to the CIES is different from council tax and non-domestic rating income calculated for the year in accordance with statutory requirements.		
	1.4	0.6
Balance at 31 March	1.9	2.5

#### Short-term Accumulating Compensated Absences Adjustment Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General County Fund from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General County Fund is neutralised by transfers to or from the Account.

	2013/14 £m	2014/15 £m
Balance at 1 April	(6.3)	(5.8)
Settlement or cancellation of accrual made at the end		
of the preceding year	6.3	5.8
Amounts accrued at the end of the current year	(5.8)	(5.2)
Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance		
with statutory requirements	0.5	0.6
Balance at 31 March	(5.8)	(5.2)

#### 9. General County Fund Balance

The balance of the fund as at 31 March 2015, £27.2m (2013/14 £23.7m), contains the following earmarked sums:

	2013/14 £m	2014/15 £m
Delegated Funding for Schools	8.1	7.6
Carry forward of underspendings across other services	4.7	4.7
Carry forward of resources for funding of Capital	0.1	0.0
Earmarked Reserves as at 31 March	12.9	12.3
Uncommitted balance	10.8	14.9
Balance at 31 March	23.7	27.2



## 10. Movements in Earmarked Revenue Reserves

	Balance at	Trar	nsfers	Balance at	Trai	nsfers	Balance at
	31	From	То	31	From	То	31
	March 2013	Rev	/enue	March 2014	Rev	/enue	March 2015
	£m	£m	£m	£m	£m	£m	£m
Insurance	11.4	3.5	0.0	14.9	3.8	(1.5)	17.2
Renewals of Vehicles & Equipment	6.2	1.9	(3.2)	4.9	0.4	(2.9)	2.4
Children & Family Services (C&FS) - Supporting Leicestershire Families - C&FS Developments	4.8 0.8	0.0 1.7	(0.2) 0.0	4.6 2.5	0.0 0.5	(1.3) 0.0	3.3 3.0
Adults & Communities (A&C) - Health & Social Care Outcomes - Adult & Social Care Developments	10.4 6.2	0.5 3.0	(3.0) (4.3)	7.9 4.9	0.2 0.4	(1.9) (1.5)	6.2 3.8
Public Health	0.0	1.6	0.0	1.6	1.4	(1.1)	1.9
Environment & Transport - Commuted Sums - Waste Infrastructure	1.6 4.4	0.7 1.0	0.0 (3.8)	2.3 1.6	0.1 0.0	0.0 (0.4)	2.4 1.2
Chief Executive - Economic Development - Signposting & Community Support Service	3.2 0.0	0.0 0.5	(0.4) 0.0	2.8 0.5	0.0 0.6	(0.6) 0.0	2.2 1.1
Corporate Resources - Central Maintenance Fund	1.2	0.4	0.0	1.6	0.0	(0.6)	1.0
Corporate - Transformation Fund - Capital Financing - Broadband - Loughborough Science Park - Business Rates Retention	15.1 0.0 6.0 0.0 0.0	8.5 0.0 0.3 1.2 0.0	(8.1) 0.0 0.0 0.0 0.0	15.5 0.0 6.3 1.2 0.0	12.5 6.5 0.2 0.0 1.1	(9.2) 0.0 (0.1) 0.0 0.0	18.8 6.5 6.4 1.2 1.1
Other (reserves below £1m at 31 March 2015)	28.6	5.2	(9.8)	24.0	3.7	(14.9)	12.8
Sub-Total	99.9	30.0	(32.8)	97.1	31.4	(36.0)	92.5
Children and Family Services – Dedicated Schools Grant	6.6	3.8	(0.8)	9.6	3.0	(1.8)	10.8
TOTAL	106.5	33.8	(33.6)	106.7	34.4	(37.8)	103.3



#### Details of the Main Earmarked Reserves

#### Insurance

The insurance policies held by the Authority require a significant level of self insurance, the level of this being recommended by independent advisers. The monies set aside for self insurance are split between a provision representing outstanding, unsettled claims at 31 March 2015 and a reserve to meet future claims.

#### Renewal of Vehicles and Equipment

Resources for the funding of replacement vehicles and equipment.

#### Supporting Leicestershire Families

This funding has been earmarked to fund both the programme team and the new services under the supporting Leicestershire's Families programme (formerly known as Troubled Families).

#### **Children & Family Services Developments**

The reserve is held to fund the Department's transformation programmes, projects to provide quality assurance and service improvements that may arise from changes in national legislation and inspection, and one off activities such as responding to high profile issues.

#### Health & Social Care Outcomes

Funding from the primary care trust relating to joint public health initiatives within Leicestershire.

#### Adult & Social Care Developments

Unapplied grants are to be utilised to fund one off 'pump priming' initiatives, invest to save projects and provide a resource to finance potential risks affecting the service.

#### **Commuted Sums**

To fund future revenue costs arising from developer schemes.

#### Waste Strategy Implementation

Resources have been set aside from underspends to finance the implementation of a County wide waste strategy to increase recycling and reduce landfill.

#### Economic Development

Funding earmarked for economic development proposals.

#### Transformation Fund

A programme of projects to deliver efficiency savings and service improvements across the Authority and to fund potential restructuring costs of reconfiguring those services.

#### **Capital Financing**

Revenue contributions to fund capital expenditure in future years.

#### Broadband

Funding set aside to develop super-fast broadband to areas within Leicestershire with poor service.

#### Children & Family Services – Dedicated Schools Grant

Dedicated schools grant ring fenced for schools. Finance to ease the impact of significant reductions in government grants.



## 11. Other Operating Expenditure

	2013/14 £m	2014/15 £m
Flood Defence Levies	0.3	0.3
(Gains)/losses on the disposal of non-current assets (Excluding Academies)	0.0	(0.2)
(Gains)/losses on the disposal of Academies	54.2	59.8
Total	54.5	59.9

## 12. Financing and Investment Income and Expenditure

	2013/14 £m	2014/15 £m
Interest payable and similar charges	16.5	16.3
Net interest on the net defined benefit liability	22.2	25.7
Interest receivable and similar income Other investment income (surplus or deficit on Trading	(3.8)	(3.7)
Accounts)	0.0	0.8
Total	34.9	39.1

## 13. Taxation and Non-Specific Grant Incomes

	2013/14 £m	2014/15 £m
Council tax income	(222.5)	(227.4)
Non domestic rates	(54.5)	(56.3)
Non ringfenced government grants	(93.4)	(81.5)
Capital grants and contributions	(43.1)	(40.1)
Total	(413.5)	(405.3)



#### 14. Pensions Revenue Costs

#### a) Local Government Pension Scheme – A defined benefit scheme

As part of the terms and conditions of employment of its officers, the Authority makes contributions towards the cost of post employment benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments that needs to be disclosed at the time that employees earn their future entitlement.

The Authority participates in the Local Government Pension Scheme (LGPS) for employees, administered locally by Leicestershire Authority – this is a funded defined benefit final salary scheme, meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets.

The Leicestershire County Council Pension Scheme is operated under the regulatory framework for the LGPS and the governance of the scheme is the responsibility of the pension fund management board of Leicestershire County Council. Policy is determined in accordance with the Pension Fund Regulations. The investment managers of the fund are appointed by the board.

The principal risks to the authority of the scheme are the longevity assumptions, statutory changes to the scheme, structural changes to the scheme (i.e. large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the scheme. These are mitigated to a certain extent by the statutory requirements to charge to the General Fund the amounts required by statute as described in the accounting policies note 48.

The Authority recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However the charge we are required to make against council tax is based on the cash payable in year, so the real cost of post employment / retirement benefits is reversed out of the General County Fund via the Movement in Reserves Statement.

The IAS 19 balance sheet position as at 31<sup>st</sup> March 2015 has deteriorated since last year principally because financial assumptions as at 31<sup>st</sup> March 2015 are less favourable than they were at 31<sup>st</sup> March 2014. The major factor in this worse position is a reduction in the discount rate used to value future liabilities, which has the impact of increasing the current value of those liabilities. Although investment returns were higher than anticipated and as a result asset values increased by a sizeable amount, the increase in liabilities was much higher than the increase in assets. Overall the net liability on the fund has increased to £731.0m (31 March 2014, £603.3m).



The following transactions have been made in the Comprehensive Income and Expenditure Statement and the Movement in Reserves Statement during the year:

	2013/14 £m	2014/15 £m
Comprehensive Income and Expenditure Statement Cost of Services		
Service cost comprising Current service cost Past service costs Settlements and Curtailments	32.4 0.9 (7.8)	33.8 0.6 (6.2)
Financing and Investment Income and Expenditure Net Interest expense	22.2	25.7
Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	47.7	53.9
Other Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement		
Remeasurement of the net defined benefit liability comprising:		
Return on planned assets (excluding the amount included in the net interest expense) Actuarial gains/losses arising from changes in	(9.9)	(100.9)
demographic assumptions Actuarial gains/losses arising from changes in financial	27.7	0.0
assumptions Other	37.6 31.7	218.9 (13.0)
Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement	134.8	158.9
<b>Movements in Reserves Statement</b> Reversal of net charges made to the Surplus or Deficit for the Provision of Services for post employment benefits in accordance with the code	18.6	22.7
Actual amount charged against the County Fund Balance for Pensions in the year		
Employers contributions payable to scheme Unfunded benefits	26.0 3.1	28.1 3.1
Total amount charged against the County Fund Balance for Pensions in the year	29.1	31.2

The cumulative amount of actuarial gains and losses recognised in Other Comprehensive Income and Expenditure in the actuarial gains or losses on pension assets and liabilities line at 31 March 2015 was a loss of £731.0m and at 31 March 2014 was a loss of £603.3m.



#### b) Pension Assets and Liabilities in Relation to Post-employment Benefits

The present value of the liabilities (defined benefit obligation) of the Authority at 31 March is as follows:

	2013/14 £m	2014/15 £m
As at 1 April	(1,343.1)	(1,479.5)
Current service cost Interest Cost Contributions by scheme participants Remeasurement (gains) and losses: Changes in demographic assumptions Changes in financial assumptions Other Past service costs (Losses) / Gains on curtailments Benefits paid	(32.4) (59.8) (8.8) (27.7) (37.6) (33.0) (0.9) 49.2 14.6	(33.8) (63.0) (9.2) 0.0 (218.9) 11.7 (0.6) 50.8 11.7
Liabilities extinguished on settlements As at 31 March	(1,479.5)	(1,730.8)

The fair value of the assets of the Authority at 31 March is as follows:

	2013/14 £m	2014/15 £m
As at 1 April	845.5	876.2
Interest Income Remeasurement gain/(loss):	37.6	37.3
Return on plan assets	9.9	100.9
Employer contributions	27.2	29.3
Contributions by scheme participants	8.8	9.2
Benefits paid	(49.2)	(50.8)
Contributions in respect of unfunded		
benefits	3.2	3.2
(Losses) / Gains on settlements	(6.8)	(5.5)
As at 31 March	876.2	999.8

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date. Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.



	2013/14		201	2014/15	
	£m	% of total assets	£m	% of total assets	
Equity Securities:					
Other	32.2	4%	31.0	3%	
Debt Securities:	02.2	170	01.0	070	
UK Government	10.8	1%	54.9	5%	
Other	62.6	7%	41.1	4%	
Private Equity	34.4	4%	37.9	4%	
Real Estate:					
UK Property	81.9	9%	94.7	10%	
Investment Funds and Unit Trusts:					
Equities	441.7	51%	504.1	51%	
Bonds	57.7	7%	93.1	9%	
Hedge Funds	29.9	3%	43.4	4%	
Commodities	39.7	5%	42.0	4%	
Infrastructure	19.9	2%	23.6	2%	
Other	45.5	5%	18.4	2%	
Derivatives					
Interest rate	0.0	0%	5.6	1%	
Cash and Cash Equivalents	19.9	2%	10.0	1%	
As at 31 March	876.2	100%	999.8	100%	

Local Government Pension Scheme assets comprised:

The scheme history of the pension fund is as follows:

	2010/11 £m	2011/12 £m	2012/13 £m	2013/14 £m	2014/15 £m
Present value of liabilities:	(1,110.6)	(1,219.1)	(1,343.1)	(1,479.5)	(1,730.8)
Fair value of assets:	780.5	780.3	845.5	876.2	999.8
Surplus / (Deficit)	(330.1)	(438.8)	(497.6)	(603.3)	(731.0)

The liability shows the underlying commitment that the Authority has in the long run to pay post-employment (retirement) benefits. This total liability of £731.0m has a substantial impact on the net worth of the Authority as recorded in the Balance Sheet. However, statutory arrangements for funding the deficit will result in the deficit being made good by increased contributions by the employer, over the remaining working life of employees, as assessed by the actuary.

The figures in this note incorporate staff of the Eastern Shires Purchasing Organisation (ESPO) whose staff are employed by Leicestershire Authority but whose costs are excluded from these accounts as these costs are included in ESPO's own accounts.



#### Basis for estimating assets and liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependant on assumptions about mortality rates, salary levels, etc. The Authority's Pension fund liabilities have been assessed by Hymans Robertson LLP, an independent firm of actuaries, estimates for the County Council fund being based on the latest full valuation of the Pension Fund as at 31<sup>st</sup> March 2013.

The principal assumptions used by the actuary have been:

	31 March 2014	31 March 2015
Mortality assumptions (in years): Longevity at 65 for current pensioners: Men Women	22.2 24.2	22.2 24.3
Longevity at 65 for future pensioners: Men  Women	24.3 26.6	24.2 26.6
Rate of inflation	2.8%	2.4%
Rate of increases in salaries	4.6%	4.3%
Rate of increase in pensions	2.8%	2.4%
Rate for discounting scheme liabilities	4.3%	3.2%
Proportion of employees opting to commute part of their annual pension to a retirement lump sum: Pre April 2008 Service Post April 2008 Service	50.0% 75.0%	50% 75%

The estimation of the defined benefit obligations is sensitive to actual assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes in some assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, on an actuarial basis, using the projected credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in previous years.



Sensitivities regarding the principal assumptions used to measure the scheme liabilities at 31 March 2015:

	Approximate % Increase in Employer Liability	Approximate monetary amount (£m
0.5% decrease in Real Discount Rate	10%	172.8
1 year increase in member life expectancy	3%	51.9
0.5% increase in the Salary Increase Rate	3%	52.2
0.5% increase in the Pension Increase Rate	7%	116.9

The impact of a change, either from increase to decrease or vice versa, would be as above but with the values being reversed.

### Pension Fund Risk Management Strategy

The Fund's primary long-term risk is that the Fund's assets will fall short of its liabilities (i.e. the promised benefits payable to members). Therefore the aim of investment risk management is to minimise the risk of an overall reduction in the value of the Fund and to maximise the opportunity for gains across the whole Fund portfolio. The fund achieves this through asset diversification to reduce exposure to market risk (price risk, currency risk and interest rate risk) and credit risk to an acceptable level. In addition, the Fund manages its liquidity risk to ensure that there is sufficient liquidity to meet the Fund's required cash flows.

These investment risks are managed as part of the overall pension fund risk management programme.

Responsibility for the Fund's risk management strategy rests with the Pension Fund Management Board and is monitored annually or more frequently if required.

Further details can be found within note 20 of the Pension Fund Statement of Accounts, included at the end of this document.

### Impact on the Authority's Cash Flows

The objectives of the scheme are to keep employers' contributions at as constant a rate as possible. The Authority has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the next 20 years. Funding levels are monitored on an annual basis. The last triennial valuation was completed on 31 March 2013.

The scheme will need to take account of the national changes to the scheme under the Public Pensions Services Act 2013. Under the Act, The Local Government Scheme in England and Wales and the other main existing public service schemes may not provide benefits in relation to service after 31 March 2014 (or service after 31 March 2015 for other main existing public service pension schemes in England and Wales). The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings schemes to pay pensions and other benefits to certain public servants.

The authority anticipated to pay £30.5m expected contributions to the scheme in 2015/16.



The weighted average duration of the defined benefit obligation for scheme members is 17.8 years, 2014/15 (17.8 years 2013/14).

### c) Teachers and Lecturers

Teachers employed by the Authority are members of the Teachers' Pension Scheme, administered by the Department for Education. The Scheme provides teachers with specified benefits upon their retirement. The Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The Scheme is technically a defined benefit scheme. However, the Scheme is unfunded and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by Local Authorities. The Authority is not able to identify its share of the underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2014/15 the Authority paid £8.6m (2013/14 £10.2m) to the Teachers' Pension Scheme in respect of teachers' retirement benefits, representing 14.1% (2013/14 14.1%) of teachers' pensionable pay. This is also the amount recognised as an expense in the Comprehensive Income and Expenditure Statement with regards to this scheme. In addition, the Authority is responsible for all pension payments relating to pension enhancements for added years service it has awarded, together with the related increases. In 2014/15 these amounted to £2.2m (2013/14 £2.1m), representing 3.79% (2013/14 2.87%) of pensionable pay.

The Authority is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and detailed in note 14b.

### d) Public Health

Public Health staff who transferred to the Authority with effect from 1 April 2013 are, and will continue to be, members of the NHS pension scheme administered by NHS Pensions. Any new employees to the Authority since this transfer will be in the Local Government Pension Scheme (LGPS), administered locally by Leicestershire County Council.

The NHS pension scheme provides public health staff with specified benefits upon their retirement. The Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries. However, the arrangements for NHS schemes mean that liabilities of these benefits cannot ordinarily be identified specifically to the Authority. The scheme is therefore accounted for as if they are a defined contribution scheme and no liability for future payments of benefits is recognised in the balance sheet.

In 2014/15 the Authority paid £0.1m to the NHS pension scheme in respect of public health staff. This amount is recognised as an expense in the CIES under the Public Health services line.



# 15. Property, Plant and Equipment, Intangible Assets and Assets Held for Sale

						1			
	Land and Buildings	Vehicles Plant, Furniture & Equipment	Infrastructure	Community Assets	Assets Under Construction	Surplus Assets	Total	Intangible Assets (Software Licences)	Assets Held for Sale
	£m	£m	£m	£m	£m	£m	£m	£m	£m
Net book value									
as at 31 March									
2014	465.2	7.0	302.6	11.3	1.1	6.8	794.0	1.6	0.1
Additions	7.9	1.9	24.6	0.0	7.0	0.0	41.4	1.1	0.0
Revaluation Increases/ (Decreases) recognised in the Revaluation									
Reserve	73.7	0.0	0.0	0.0	0.0	2.0	75.7	0.0	2.7
Derecognition-									
Disposals	(61.8)	0.0	0.0	0.0	0.0	(0.5)	(62.3)	0.0	(0.2)
Transfers between asset categories	(5.4)	0.0	0.0	0.0	(1.1)	0.8	(5.7)	0.0	5.7
Capital expenditure not increasing value	(5.9)	(0.8)	0.0	0.0	0.0	0.0	(6.7)	0.0	0.0
Revaluation Increases/ (Decreases) recognised in the Surplus/ Deficit on the Provision of Services	(12.9)	0.0	0.0	0.0	0.0	(6.0)	(18.9)	0.0	(3.3)
Book value as at 31 March 2015	460.8	8.1	327.2	11.3	7.0	3.1	817.5	2.7	5.0
Less: Depreciation this year Depreciation written out to the Revaluation Reserve	(4.4)	0.0	0.0	0.0	0.0	0.0	(4.4)	0.0	0.0
Depreciation / Amortisation written out to the Surplus/ Deficit on the Provision of Services	(7.8)	(1.5)	(9.4)	0.0	0.0	0.0	(18.7)	(0.5)	0.0
Less: Writing down leased assets	(0.1)	0.0	0.0	0.0	0.0	0.0	(0.1)	0.0	0.0
Net book value as at 31 March 2015	448.5	6.6	317.8	11.3	7.0	3.1	794.3	2.2	5.0



### Notes to the Accounts

	1	r	1	1		1		1	
	Land and Buildings	Vehicles Plant, Furniture & Equipment	Infrastructure	Community Assets	Assets Under Construction	Surplus Assets	Total	Intangible Assets (Software Licences)	Assets Held for Sale
	£m	£m	£m	£m	£m	£m	£m	£m	£m
Net book value									
as at 31 March									
2013	471.8	5.8	272.1	11.7	4.3	4.0	769.7	0.8	0.4
Additions	20.2	2.7	38.9	0.0	1.1	0.0	62.9	1.1	0.0
Revaluation Increases/ (Decreases) recognised in the Revaluation									
Reserve	72.8	0.0	0.0	(0.1)	0.0	(0.5)	72.2	0.0	0.0
Derecognition-	(65.7)	0.0	0.0	0.0	0.0	$(0, \epsilon)$	(66.0)	0.0	(0.2)
Disposals Transfers	(65.7)	0.0	0.0	0.0	0.0	(0.6)	(66.3)	0.0	(0.3)
between asset									
categories	(1.1)	0.0	0.0	0.0	(4.3)	5.4	0.0	0.0	0.0
Capital expenditure not increasing value	(5.7)	(0.4)	0.0	0.0	0.0	0.0	(6.1)	(0.1)	0.0
Revaluation Increases/ (Decreases) recognised in the Surplus/ Deficit on the Provision of Services	(15.5)	0.0	0.0	(0.3)	0.0	(1.5)	(17.3)	0.0	0.0
Book value as at 31 March 2014	476.8	8.1	311.0	11.3	1.1	6.8	815.1	1.8	0.1
Less: Depreciation		0.1	511.0	11.5	1.1	0.0	013.1	1.0	0.1
this year Depreciation written out to the Revaluation Reserve	(4.7)	0.0	0.0	0.0	0.0	0.0	(4.7)	0.0	0.0
Depreciation / Amortisation written out to the Surplus/ Deficit on the Provision of									
Services	(6.8)	(1.1)	(8.4)	0.0	0.0	0.0	(16.3)	(0.2)	0.0
Less: Writing down leased assets	(0.1)	0.0	0.0	0.0	0.0	0.0	(0.1)	0.0	0.0
Net book value as at 31 March 2014	465.2	7.0	302.6	11.3	1.1	6.8	794.0	1.6	0.1



### Depreciation/Amortisation

Where depreciation/amortisation is provided for, assets are depreciated/amortised using the straight line method over the following periods:

- Intangible assets up to 5 years.
- Buildings varies from asset to asset (the remaining useful economic life of each asset is reviewed at the same time as the revaluation is completed, new builds are usually estimated to have a useful life of 70 years).
- Infrastructure 40 years.
- Vehicles, plant, furniture and equipment estimated useful life (averaging around 5 years).
- Land, community assets, assets under construction, surplus assets and assets held for sale – are held at cost or market value or have an indefinite life and are not depreciated.

### Capital commitments

At 31 March 2015, the Authority has entered into a number of contracts for the acquisition, construction or enhancement of Property, Plant and Equipment in 2015/16 and future years budgeted to cost £41.2m, (similar commitments at 31 March 2014 were £15.1m).

Major contracts, include:

	£m
Additional Primary School Places – contracts across 10 schools	13.0
New M1 Bridge – Lubbesthorpe	7.9
Rural Broadband Scheme – Phase 1 (contribution to BT)	5.7
Zouch Bridge replacement	3.1
Birstall, Longslade School – Campus refurbishment/development	2.8
Loughborough Science Park Development (contribution to Loughborough University)	1.3
Targeted Early Help Hubs – Improvement to Contact Centres	1.1



### Academies, Church and Other schools

Schools which have converted to Academies, and where the assets are owned by the Authority, have taken the assets on 125 year finance leases. The buildings have not been included in the Balance Sheet, and therefore no capital charges will have been applied to the accounts. The following table shows the number and amounts written out of the Authority's Balance Sheet for Academies.

Financial Year	Number of Schools	31 March £m
2011/12	16	65.4
2012/13	82	181.1
2013/14	25	54.2
2014/15	21	59.8
Total	144	360.5

Church and Other schools, which are not owned by the Authority, have not been included in the Balance Sheet, and therefore no capital charges will have been applied to the accounts.

### Revaluations

The Authority carries out a rolling programme that ensure that all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years. All valuations were carried out internally by qualified Royal Institution of Chartered Surveyors (RICS) qualified Valuers. Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of RICS. Accounting Policy 6 within Note 48 to the accounts provides further details.

	Land and Buildings	Surplus Assets	Total
	£m	£m	£m
Carried at	5.8	0.0	5.8
Historical Cost			
Valued at fair value			
as at:			
31 March 2015	402.5	3.1	405.6
31 March 2014	22.9	0.0	22.9
31 March 2013	4.9	0.0	4.9
31 March 2012	8.1	0.0	8.1
31 March 2011	4.3	0.0	4.3
Total Cost or			
Valuation	448.5	3.1	451.6



### 16. Heritage Assets

	Art Collection	Archaeo- logical Collection	Fashion Collection	Working Life Collection	Civic Collection	Total
Net book value as at	£m	£m	£m	£m	£m	£m
31 March 2013	2.9	0.4	0.1	0.8	0.2	4.4
Additions						
	0.0	0.0	0.0	1.4	0.0	1.4
Disposals Revaluation	0.0	0.0	0.0	0.0	0.0	0.0
Increases/ (Decreases) recognised in the Revaluation Reserve	0.0	0.0	0.0	0.0	0.0	0.0
Revaluation	0.0	0.0	0.0	0.0	0.0	0.0
Increases/ (Decreases) recognised in the Surplus/ Deficit on the						
Provision of Services	0.0	0.0	0.0	0.0	0.0	0.0
Capital expenditure not increasing value Depreciation						(4.4)
	0.0	0.0	0.0	(1.4)	0.0	(1.4)
Net Book value as at						
31 March 2014	2.9	0.4	0.1	0.8	0.2	4.4
Additions	0.0	0.0	0.0	0.0	0.0	0.0
Disposals	0.0	0.0	0.0	0.0	0.0	0.0
Revaluation Increases/ (Decreases) recognised in the Revaluation Reserve	0.0	0.0	0.0	0.0	0.0	0.0
Revaluation	0.0	0.0	0.0	0.0	0.0	0.0
Increases/ (Decreases) recognised in the Surplus/ Deficit on the						
Provision of Services	0.0	0.0	0.0	0.0	0.0	0.0
Capital expenditure	~ ~ ~	~ ~	~ ~ ~			• •
not increasing value	0.0	0.0	0.0	0.0	0.0	0.0
Depreciation	0.0	0.0	0.0	0.0	0.0	0.0
Net Book value as at 31 March 2015	2.9	0.4	0.1	0.8	0.2	4.4

As per the accounting policy for Heritage Assets within note 48 sub-section 7, assets and additions are recognised at cost and are revalued based on 50% of the insurance valuations. There have been no material additions and no disposals since 2007. Due to this, a summary of the movements in Heritage Assets would show no movements. Where disposals occur, sale proceeds will be accounted for in accordance with statutory requirements for the sale of non-current assets as these assets would meet the definition of a capital receipt.



### 17. Financial Instruments

The borrowings, investments, debtors, creditors, finance lease liabilities and cash are disclosed in the Balance Sheet and consist of the following categories of financial instrument:

	Restated			
	Long	Restated	Long	
	Term	Current	Term	Current
	31 March	31 March	31 March	31 March
	2014 £m	2014 £m	2015 £m	2015 £m
Financial Liabilities:	2.111	2.111	2111	2.111
(Borrowings)				
at Amortised Cost	225.9	12.4	215.1	15.1
at Fair Value	63.0	0.0	63.0	0.0
Total Borrowings	288.9	12.4	278.1	15.1
Financial Assets: (Investments)				
at Amortised Cost	0.0	103.5	0.0	80.7
at Fair Value	0.0	0.0	0.0	0.0
Total Investments	0.0	103.5	0.0	80.7
	0.0	103.5	0.0	00.7
Debtors:				
Loans and				
Receivables	54.8	0.0	53.6	0.0
Financial Assets				
carried at contract amounts	0.0	72.7	0.0	63.9
amounts	0.0	12.1	0.0	03.9
Total Debtors	54.8	72.7	53.6	63.9
Total Financial				
Liabilities carried at				
contract amount	10.2	94.8	14.8	84.7
Total Finance Lease				
Liabilities	1.5	0.1	1.5	0.0
Total Cash and	0.0	52.4	0.0	01 5
Cash Equivalents	0.0	53.1	0.0	91.5



### **Notes to the Accounts**

Gains and Losses recognised in the Comprehensive Income and Expenditure Statement:

	2013	/14	2014/15		
			At Amortised	At Fair	
	Cost £m	Value £m	Cost £m	Value £m	
	2.111	2111	2.111	2.111	
Financial Liabilities					
Interest Paid	13.6	2.7	13.3	2.7	

	2013	/14	2014/15		
	Loans and Receivables £m	At Fair Value £m	Loans and Receivables £m £m		
Financial Assets					
Interest Received	1.6	0.0	1.5	0.0	

### Fair Value of Assets and Liabilities carried at Amortised Cost

Financial liabilities and financial assets represented by Borrowings and Investments are carried in the Balance Sheet at amortised cost or fair value. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments using the following assumptions:

- PWLB and Market debt; estimated interest rates at 31 March 2015 for new debt with the same maturity date from comparable lenders.
- Investments; long term estimated interest rates at 31 March 2015 for equivalent loans.
- Investments; short term carrying amounts in the Balance Sheet approximate to fair value.

The fair values calculated are as follows:

	31st March 2015				
	Carrying Amount At Fair Value £m £m				
Financial Liabilities	293.2	442.9			
Financial Assets	165.7	174.4			

The fair value of financial liabilities is more than the carrying amount because the Authority's portfolio of loans includes a number of fixed rate loans where the interest payable is higher than the rates available for similar loans at the Balance Sheet date. This commitment to pay interest above current market rates increases the amount that the Authority would have to pay if the lenders requested or agreed to early repayment of the loans.

Financial assets - fair value is higher than the carrying amount because the Authority holds investments where the interest rate is higher than current market rate.



### 18. Inventories

	Leicestershire Highways (stores)	Road Salt	School Food (consumables)	Sub-total	Other (less than £0.1m at 31 March 2015)	Total
	£m	£m	£m	£m	£m	£m
Balance outstanding						
31 March 2014	0.3	0.4	0.2	0.9	0.4	1.3
Purchases	2.9	0.5	3.2	6.6	*0.0	6.6
Recognised as an expense during the year	(2.7)	(0.6)	(3.2)	(6.5)	*0.0	(6.5)
your	0.0	0.0	0.0	0.0	0.0	0.0
Written in balance Written off balances	0.0	0.0	0.0	0.0	0.0	0.0
Reversal of write-offs in previous years	0.0	0.0	0.0	0.0	0.0	0.0
Balance outstanding 31 March 2015	0.5	0.3	0.2	1.0	0.4	1.4

\*Individual balances not reported for Inventories less than £0.1m.

# 19. Long Term Debtors

	31 March 2014 £m	31 March 2015 £m
Long Term Debtors (amounts falling due after one year)		
Outstanding debt relating to transferred services (e.g. Unitary Authority, Higher Education establishments, Police, ESPO)	38.3	36.2
Residential Care Charges (secured against properties)	3.1	4.0
Local Authority Mortgage Scheme	8.4	8.4
Other Long Term Debtors	5.0	5.0
Total	54.8	53.6



## 20. Short Term Debtors

	3	81 March 201	4	3	5	
	Debtors £m	Payments in Advance £m	Total £m	Debtors £m	Payments in Advance £m	Total £m
Central Government Bodies	14.8	0.0	14.8	9.3	0.0	9.3
Other Local Authorities	9.3	0.2	9.5	4.9	0.1	5.0
NHS Bodies	0.8	0.0	0.8	0.9	0.0	0.9
Public Corporations and Trading Funds	0.3	0.0	0.3	1.2	0.1	1.3
Other Entities and Individuals	35.6	11.7	47.3	38.2	9.2	47.4
Total	60.8	11.9	72.7	54.5	9.4	63.9

# 21. Cash and Cash Equivalents, and Cash Overdrawn

	31 March 2014 £m	31 March 2015 £m
Net Cash Balance at Year End:		
School & Imprest Accounts	1.3	0.4
Main Bank Accounts	(1.0)	(1.2)
Subtotal Cash In Hand / (Overdrawn)	0.3	(0.8)
Service User Funds Bank Account*	6.7	7.3
Short-Term Deposits with Banks and Building Societies	46.1	85.0
Cash and Cash Equivalents	53.1	91.5

\* Service user funds are held in a separate bank account and represent uninvested cash held on behalf of residents in care homes.



# 22. Long Term Creditors

	Restated 31 March 2014 £m	31 March 2015 £m
Amounts Received in Advance (more than one year):		
Regional Growth Fund Section 106 Housing Developer Contributions -	0.0	1.0
Revenue	1.4	1.7
Total	1.4	2.7

# 23. Short Term Creditors

	31	March 2014		31	March 2015	
	Creditors* £m	Receipts in Advance £m	Total £m	Creditors £m	Receipts in Advance £m	Total £m
Central Government Bodies	13.9	0.2	14.1	11.9	0.3	12.2
Other Local Authorities	5.3	1.4	6.7	3.1	2.8	5.9
NHS Bodies	2.1	0.0	2.1	1.6	0.2	1.8
Public Corporations and Trading Funds	0.4	0.1	0.5	0.6	0.0	0.6
Other Entities and Individuals	63.8	7.4	71.2	52.5	10.1	62.6
Total	85.5	9.1	94.6	69.7	13.4	83.1

\*2013/14 Short term creditors were restated for Section 106 Housing Developer Contributions as long term creditors. See note 22.



# 24. Provisions

Short Term	Restated Balance at 31 March 2014Additional provisions during the yea		rm Balance at provisions used during 31 March during the year the year		used during	Balance at 31 March 2015
	£m	£m	£m	£m		
Non Domestic Rate Appeals (LCC Share) Insurance CRC Liability	0.9 0.5 0.6	0.7 0.3 0.4	0.0 (0.4) (0.6)	1.6 0.4 0.4		
Property Maintenance Other	0.0 0.8	3.6 0.6	(3.6) (0.6)	0.0 0.8		
Total Short Term	2.8	5.6	(5.2)	3.2		

Long Term	Balance at 31 March 2014	Additional provisions during the year	Amounts used during the year	Balance at 31 March 2015
	£m	£m	£m	£m
Insurance A&C Mental Health Refunds Leased Car Provision	6.3 0.5 0.1	1.1 0.0 0.5	(2.2) 0.0 (0.5)	5.2 0.5 0.1
Total Long Term	6.9	1.6	(2.7)	5.8
Total Short and Long Term Provisions	9.7	7.2	(7.9)	9.0



### **Details of Provisions Held**

### Non Domestic Rate Appeals (LCC Share)

The provision represents the Authority's proportionate share, on an agency basis, of all Leicestershire billing authorities Non Domestic Rate arrears.

#### Insurance

The insurance policies held by the Authority require a significant level of self insurance, the level of this being recommended by independent advisers. The monies set aside for self insurance are split between a provision representing outstanding, unsettled claims at 31 March 2015 and a reserve to meet future claims. The provision is expected to be used within the next seven years. The Insurance provision includes Public/Employers Liability, Fire and Uninsured Losses.

### Carbon Reduction Commitment (CRC) Liability

Provision established to fund the retrospective purchase of CRC allowances that are based on emissions, i.e. carbon dioxide produced as energy is used.

#### Adults & Communities Mental Health: Refunds

Provides for refunds to people with mental health difficulties, who have been charged for residential and nursing care, for which a legal judgement has been made to repay the levy charged.

### Leased Car Provision

Sum to match the difference between the termination costs and the sale proceeds at the end of the lease period.



# 25. Reconciliation of the Deficit on the Comprehensive Income and Expenditure Statement to Revenue Activities Cash Flow

	201	3/14	201	4/15
	£	m	£	m
Non cash transactions: Movement on provisions Movement on pensions (IAS 19) Depreciation of fixed assets and impairment Gain or Loss on disposal of non-current assets (Incl Academies) Movement on Financial Instruments	3.4 (18.6) (46.1) (54.2) 0.2		0.7 (22.7) (52.5) (59.6) 0.2	
Adjustment Account <b>Revenue items on an</b> <b>accruals basis:</b> Change in creditors Change in debtors Change in long term debtors Change in Inventories Change in Intangible Current Assets	(2.8) 7.0 3.2 0.4 0.0	(115.3)	10.0 (9.6) (1.3) 0.1 0.5	(133.9)
Total adjustments to net surplus or deficit on the provision of services on non cash movements:		(107.5)		(134.2)
Items classified elsewhere in the statement: Movement in Accrued Interest Servicing of finance Movement on the Collection Fund Adjustment Account Capital Grants Received	(0.3) (12.6) 1.4 43.1		(0.1) (12.6) 0.6 38.8	
Total adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities		31.6		26.7



# 26. Cash Flow Statement - Operating Activities

	2013/14 £m	2014/15 £m
Interest received	(3.8)	(3.7)
Interest Paid	16.7	16.3
Net Cash Flows from Operating Activities	12.9	12.6

## 27. Cash Flow Statement - Investing Activities

	2013/14 £m	2014/15 £m
Purchase of property, plant and equipment, investment property and intangible assets	56.4	38.8
Purchase of short-term and long-term investments	39.2	(22.9)
Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(12.4)	(2.9)
Proceeds from short-term and long-term investments	0.0	0.0
Capital Grants and Contributions	(43.1)	(38.8)
Other receipts from investing activities	(1.3)	(0.5)
Net Cash Flows from Investing Activities	38.8	(26.3)

# 28. Cash Flow Statement - Financing Activities

	2013/14 £m	2014/15 £m
Cash receipts of short-term and long-term borrowing	(1.1)	0.0
Repayments of short-term and long-term borrowing	12.5	8.0
Net Cash Flows from Financing Activities	11.4	8.0



### 29. Amounts Reported for Resource Allocation Decisions

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement (CIES) is that specified by the Service Reporting Code of Practice. However, decisions about resource allocation are taken by the Authority's Cabinet on the basis of budget reports analysed across departments. These reports are prepared on a different basis from the accounting policies used for the financial statements. In particular:

- No charges are made in relation to capital expenditure (whereas depreciation, revaluation and impairment losses in excess of the balance on the Revaluation Reserve and amortisations are charged to services in the Comprehensive Income and Expenditure Statement).
- The cost of retirement benefits is based on cash flows (payment of employer's pensions contributions) rather than current service cost of benefits accrued in the year.
- Expenditure on some support services is budgeted for centrally and not charged to departments.

	2014/15						
	CYPS £m	A&C £m	E&T £m	Public Health £m	Corporate Resources £m	Chief Executives £m	Total £m
Fees, Charges and Other Service							
Income	(20.4)	(72.4)	(23.6)	(3.0)	(28.1)	(6.0)	(153.5)
Grants	(195.8)	(5.3)	(1.7)	(21.9)	(1.5)	(2.9)	(229.1)
Total Income	(216.2)	(77.7)	(25.3)	(24.9)	(29.6)	(8.9)	(382.6)
ı				1			
Employee							

### Income & Expenditure 2014/15

Net Cost of Services	81.8	158.0	67.4	0.6	1.2	12.0	321.0
•							
Expenses	298.0	235.7	92.7	25.5	30.8	20.9	703.6
Total							
Support Service Recharges	24.5	20.4	(9.0)	0.7	(34.7)	(1.9)	0.0
Other Operating Expenses	126.5	167.3	82.9	22.3	21.2	9.0	429.2
Employee Expenses	147.0	48.0	18.8	2.5	44.3	13.8	274.4



				2013/14	l.		
	CYPS £m	A&C £m	E&T £m	Public Health £m	Corporate Resources £m	Chief Executives £m	Total £m
Fees, Charges and Other Service							
Income	(22.5)	(70.0)	(32.0)	(1.9)	(21.4)	(7.0)	(154.8)
Grants	(216.3)	(5.1)	(2.8)	(20.3)	(0.5)	(3.1)	(248.1)
Total Income	(238.8)	(75.1)	(34.8)	(22.2)	(21.9)	(10.1)	(402.9)
Employee Expenses Other	165.1	49.0	20.0	2.4	39.1	14.1	289.7
Operating Expenses Support	132.1	163.4	96.6	20.0	16.5	10.7	439.3
Service Recharges	25.6	20.5	(11.9)	0.6	(33.1)	(1.7)	0.0
Total Expenses	322.8	232.9	104.7	23.0	22.5	23.1	729.0
Net Cost of Services	84.0	157.8	69.9	0.8	0.6	13.0	326.1

# Income & Expenditure 2013/14 Comparative Figures

Key	
CYPS	Children and Young People's Department
A&C	Adults and Communities Department
E&T	Environment and Transport Department

The Income and Expenditure tables above show the Authority's Income and Expenditure by Service area as reported to Cabinet.



# Reconciliation of Income and Expenditure to Cost of Services in the Comprehensive Income and Expenditure Statement (CIES)

This reconciliation shows how the figures in the analysis of income and expenditure relate to the amounts included in the Comprehensive Income Statement.

2013/14 £m		2014/15 £m
326.1	Net Cost of Services in the Service Analysis	321.0
0.0	Net Expenditure of Services Not Included in the Main Analysis	0.0
41.9	Amounts in the Comprehensive Income and Expenditure Statement Not Reported in Service Management Accounts	55.5
(2.9)	Amounts Reported to Management Not Included in the Comprehensive Income and Expenditure Statement	4.6
365.1	Net Cost of Services in Comprehensive Income and Expenditure Statement	381.1



# Notes to the Accounts

# Reconciliation to Subjective Analysis 2014/15

	Service Analysis	Not Reported in Management Accounts	Not Included in CIES	Net Cost of Services (Sub-Total)	Corporate Accounts	Total
	£m	£m	£m	£m	£m	£m
Fees, Charges & Other Service Income	(153.5)	(8.8)	19.9	(142.4)	0.0	(142.4)
Interest and Investment Income	0.0	0.0	0.0	0.0	(3.7)	(3.7)
Income from Council Tax	0.0	0.0	0.0	0.0	(224.0)	(224.0)
Government Grants	(229.1)	0.0	0.0	(229.1)	(181.3)	(410.4)
Total Income	(382.6)	(8.8)	19.9	(371.5)	(409.0)	(780.5)
Employee Expenses	274.4	0.0	0.0	274.4	0.0	274.4
Other Service Expenses Profit or Loss on Disposal of Fixed	429.2	1.1	(10.9)	419.4	0.0	419.4
Assets Depreciation, Amortisation, Impairment and Capital Financing Charges	0.0	0.0 58.2	0.0 (4.4)	0.0 53.8	59.6 0.0	59.6 53.8
IAS 19 and Other Pension Cost Adjustments	0.0	7.2	0.0	7.2	25.8	33.0
Prior Year Adjustments	0.0	(2.3)	0.0	(2.3)	0.0	(2.3)
Interest Payments	0.0	0.0	0.0	0.0	16.3	16.3
Precepts & Levies Surplus or Deficit on Trading Accounts	0.0	0.0	0.0	0.0	0.3	0.3
	0.0	0.1	0.0	0.1	0.7	0.8
Total Operating Expenses	703.6	64.3	(15.3)	752.6	102.7	855.3
(Surplus)/Deficit on the Provision of Services	321.0	55.5	4.6	381.1	(306.3)	74.8



# Notes to the Accounts

# Reconciliation to Subjective Analysis 2013/14 Comparison

	Service Analysis	Not Reported in Management Accounts	Not Included in CIES	Net Cost of Services (Sub-Total)	Corporate Accounts	Total
	£m	£m	£m	£m	£m	£m
Fees, Charges & Other Service Income	(154.8)	(12.1)	20.6	(146.3)	0.0	(146.3)
Interest and Investment Income	0.0	0.0	0.0	0.0	(3.8)	(3.8)
Income from Council Tax	0.0	0.0	0.0	0.0	(222.5)	(222.5)
Government Grants	(248.1)	0.0	0.0	(248.1)	(191.0)	(439.1)
Total Income	(402.9)	(12.1)	20.6	(394.4)	(417.3)	(811.7)
Employee Expenses	289.7	1.0	0.0	290.7	0.0	290.7
Other Service Expenses Profit or Loss on Disposal of Fixed	439.3	(2.8)	(12.2)	424.3	0.0	424.3
Assets Depreciation, Amortisation, Impairment and Capital Financing Charges	0.0	0.0 48.9	0.0 (11.3)	0.0 37.6	54.2 0.0	54.2 37.6
IAS 19 and Other Pension Cost Adjustments	0.0	7.9	0.0	7.9	22.2	30.1
Prior Year Adjustments	0.0	(1.0)	0.0	(1.0)	0.0	(1.0)
Interest Payments	0.0	0.0	0.0	0.0	16.5	16.5
Precepts & Levies Surplus or Deficit on Trading Accounts	0.0	0.0	0.0	0.0	0.3	0.3
	0.0	0.0	0.0	0.0	0.0	0.0
Total Operating Expenses	729.0	54.0	(23.5)	759.5	93.2	852.7
(Surplus)/Deficit on the Provision of Services	326.1	41.9	(2.9)	365.1	(324.1)	41.0



### 30. Trading Operations

### **Operations**

During the year the Authority operated three separate accounts, which undertake trading activities of a material nature.

### a) Leicestershire Highways

Leicestershire Highways is a business unit of the Environment and Transport Department and its principal activities cover the maintenance and improvement of principal and county roads, the maintenance and erection of street lighting and the operation and maintenance of vehicles and plant.

### b) County Catering

The Leicestershire County Catering Service provides a catering service to staff within County Hall.

### c) Industrial Properties

Leicestershire Authority property services provide direct services to the local economy through the letting of industrial units to local businesses.

	Leicester- shire Highways	County Catering	Industrial Properties	Total
	£m	£m	£m	£m
Income Expenditure	(27.6) 28.1	(0.8) 0.9	(1.6) 1.1	(30.0) 30.1
(Surplus)/Deficit in 2014/15	0.5	0.1	(0.5)	0.1
(Surplus)/Deficit in 2013/14	0.4	0.1	(0.5)	0.0

### Income and Expenditure

In order to satisfy the requirements of competition, recharges for all work done by a trading operation in competition with the private sector have been priced to include a cost of capital recovery. The IFRS Code of Practice does not permit charges for cost of capital to be debited to trading accounts. If the cost of capital had been charged to Leicestershire Highways the net position would have been a deficit of  $\pounds 0.8m$  (2013/14  $\pounds 0.6m$ ).

The County Catering Service does not own any non-current assets, therefore their accounts remain as above, whilst Industrial Properties are charged with debt charges (based on financing costs of past capital expenditure).



## 31. Pooled Budgets

The Authority's Adults and Communities department participates in two pooled budget arrangements with local health authorities, the details of which are outlined below.

a) Integrated Community Equipment Service. The other members that contribute to this pool are Leicester City Council, Rutland County Council, NHS West Leicestershire Clinical Commissioning Group, NHS East Leicestershire and Rutland Clinical Commissioning Group and NHS Leicester City Clinical Commissioning Group. Leicester City Council acts as the host authority. The Authority contributed £1.7m (2013/14 £1.3m) to the pool. The memorandum account shows total expenditure of £8.3m (2013/14 £7.0m) and gross income of £8.3m (2013/14 £7.0m). Funding commenced in 2005/06 and the partners have agreed to commission this service until March 2016.

	2013/14 £m	2014/15 £m
Funding Provided to the Pooled Budget		
Leicestershire County Council	1.3	1.7
Clinical Commissioning Groups / Leicester City Council / Rutland County Council	5.7	6.6
Total	7.0	8.3
Expenditure Met from the Pooled Budget		
Leicestershire County Council	1.3	1.7
Clinical Commissioning Groups / Leicester City Council / Rutland County Council	5.7	6.6
Total	7.0	8.3
Net Position on the Pooled Budget	0.0	0.0

b) The provision of services for adults with learning disabilities. Partners who contribute to this pool are NHS West Leicester Clinical Commissioning Group and NHS East Leicestershire and Rutland Clinical Commissioning Group. Leicestershire County Council acts as host to the arrangement. The Authority contributed £11.0m (2013/14 £9.9m) to the pool. The memorandum account shows total expenditure of £22.0m (2013/14 £19.8m) and gross income from the partners of £22.0m (2013/14 £19.8m). Any net over/underspend arising on the pooled budget is paid by/returned to the partners through revised contributions to the pool. Funding for this service commenced in 2005/06. Partners have an agreement in place to review funding of these services on an annual basis.



	2013/14 £m	2014/15 £m
Funding Provided to the Pooled Budget		
Leicestershire County Council Clinical Commissioning Groups	9.9 9.9	11.0 11.0
Total	19.8	22.0
Expenditure Met from the Pooled Budget		
Leicestershire County Council Clinical Commissioning Groups	9.9 9.9	11.0 11.0
Total	19.8	22.0
Net Position on the Pooled Budget	0.0	0.0

### 32. Members' Allowances

Amounts were paid to members of the Authority as follows:

	2013/14 £m	2014/15 £m
Basic Allowance Special Responsibility Allowance Other Expenses	0.7 0.3 0.1	0.7 0.3 0.1
Total	1.1	1.1

### 33. Officers' Remuneration

a) The Accounts and Audit (England) Regulations 2011 require the Authority to disclose remuneration for all employees earning over £50,000, plus additional disclosure for senior officers who report directly to the Chief Executive and have the power to direct or control the activities of the Authority.



### Notes to the Accounts

Post holder Information (Post title)	Salary	Compen- sation for loss of office	Benefits in kind	Total Remuneration Excl. Employers Pension Contribution	Employers Pension Contributions (N1)	Total Remuneration - including Employers Pension Contribution
	£000	£000	£000	£000	£000	£000
2014/15				1		
Chief Executive - John Sinnott	187	0	3	190	38	228
Director of Corporate Resources (N2)	86	0	3	89	18	107
Assistant Director Strategic Finance & Property - S151 Officer (N3)	98	0	0	98	20	118
Director of Children & Family Services	119	0	3	122	24	146
Director of Environment & Transport (N5)	116	0	0	116	24	140
Director of Adults & Communities (N6)	128	0	0	128	26	154
County Solicitor / Monitoring Officer	119	0	0	119	24	143
Director Public Health (N8)	119	0	0	119	17	136
Total	972	0	9	981	191	1,172
2013/14						
Chief Executive - John Sinnott	188	0	3	191	36	227
Director of Corporate Resources (N2)	144	0	2	146	126	272
Assistant Director Strategic Finance & Property - S151 Officer (N3)	8	0	0	8	1	9
Director of Children & Family Services	116	0	2	118	22	140
Director of Environment & Transport to June 2013 (N4)	32	0	0	32	6	38
Director of Environment & Transport to Sept- Mar 2014 (N5)	63	0	0	63	12	75
Director of Adults & Communities	128	0	0	128	24	152
County Solicitor / Monitoring Officer	119	0	0	119	23	142
Joint Director Public Health to Nov 2013 (N7)	55	0	0	55	0	55
Joint Director / Director Public Health (N8)	77	0	0	77	11	88
Executive Director (East Midlands Councils)	89	0	1	90	17	107
Total	1,019	0	8	1,027	278	1,305

There were no payments made for bonuses, expense allowances or other payments.

- N1 Revised employer's pension contribution rates in 2014/15. $N2 \text{From the 1}^{\text{st}}$  March 2014, the Director transferred S151 responsibilities to the Assistant Director.  $N3 \text{From the 1}^{\text{st}}$  March 2014, the Assistant Director took on S151 responsibility. The annualised salary is £98k.
- N4 The Director left LCC in June 2013. The annualised salary for this post is £128k. N5 The Director joined LCC in September 2013. The annualised salary for the post is £116k
- N6 The Director left LCC in March 2015. A new Director was appointed in May 2015.
- N7 Joint Director, 0.5 FTE for the period April to November 2013.

N8 – Joint Director, 0.5 FTE for the period April to November 2013 and then Director full time from Dec 2013.



	2013/14						2014/15					
	Incl	uding Seve	rance	Exc	luding Sev	erance	Including Severance			Excluding Severance		
Remuneration Band	Schools	Non School	Number of Employees 2013/14	Schools	Non School	Number of Employees 2013/14	Schools	Non School	Number of Employees 2014/15	Schools	Non School	Number of Employees 2014/15
£50,000-£54,999	55	51	106	55	50	105	61	59	120	58	53	111
£55,000-£59,999	47	14	61	47	12	59	41	12	53	42	15	57
£60,000-£64,999	16	21	37	16	19	35	25	16	41	24	16	40
£65,000-£69,999	10	4	14	10	5	15	9	10	19	9	9	18
£70,000-£74,999	4	3	7	4	3	7	5	4	9	5	3	8
£75,000-£79,999	2	5	7	2	6	8	7	5	12	6	4	10
£80,000-£84,999	1	3	4	1	3	4	3	4	7	4	4	8
£85,000-£89,999	1	4	5	1	4	5	0	6	6	0	5	5
£90,000-£94,999	0	3	3	0	3	3	0	1	1	0	1	1
£95,000-£99,999	0	0	0	0	0	0	0	1	1	0	1	1
£100,000-£104,999	1	0	1	1	0	1	1	1	2	1	1	2
£105,000-£109,999	0	0	0	0	0	0	0	1	1	0	0	0
£110,000-£114,999	0	1	1	0	1	1	0	0	0	0	0	0
£115,000-£119,999	0	1	1	0	0	0	0	1	1	0	0	0
£120,000-£124,999	0	1	1	0	0	0	0	0	0	0	0	0
£125,000-£129,999	0	0	0	0	0	0	0	0	0	0	0	0
£130,000-£134,999	0	0	0	0	0	0	0	1	1	0	0	0
£135,000-£139,999	0	0	0	0	0	0	0	1	1	0	0	0
£140,000-£144,999	0	0	0	0	0	0	0	0	0	0	0	0
£145,000-£149,999	0	0	0	0	0	0	0	0	0	0	0	0
£150,000-£154,999	0	0	0	0	0	0	1	0	1	0	0	0
Total	137	111	248	137	106	243	153	123	276	149	112	261

b) The Authority's other employees whose remuneration, taxable expenses and severance (if applicable), was £50,000 or more are detailed below. This information does not include employer's pension contributions.



c) The numbers of exit packages with total cost per band and total cost of compulsory and other redundancies are set out in the table below:

Exit Package Cost Band	Number of Compulsory Redundancies		Number of Other Departures Agreed				Total Number of Exit Packages by Cost Band		Package	st of Exit s in each Band*
	2013/14	2014/15	2013/14	2014/15	2013/14	2014/15	2013/14 £m	2014/15 £m		
£0 - £20,000	62	79	84	133	146	212	1.1	1.3		
£20,001 - £40,000	4	11	8	10	12	21	0.4	0.6		
£40,001 - £60,000	1	2	3	6	4	8	0.2	0.4		
£60,001 - £80,000	0	1	2	3	2	4	0.1	0.3		
£80,001 - £100,000	0	0	0	1	0	1	0.0	0.1		
£100,001 - £150,000	0	0	0	0	0	0	0.0	0.0		
£150,001 - £200,000	1	0	0	1	1	1	0.2	0.2		
Total	68	93	97	154	165	247	2.0	2.9		

\*The above table includes accrued liabilities. See note 42 for further details \*\*Note the numbers shown are the actual number of officers, not full time equivalents.

## 34. External Audit Costs

	2013/14 £m	2014/15 £m
Fees payable to external auditor:		
<ul> <li>annual audit</li> </ul>	0.1	0.1
<ul> <li>certification of grant claims *</li> </ul>	0.0	0.0
<ul> <li>other **</li> </ul>	0.0	0.0
Total	0.1	0.1
TOLAI	0.1	0.1

\* Grant claims continue to be accounted for on the basis of actual payments in year (£9,376 2012/13), rather than an estimation of costs relating to 2014/15 grant claims.

\*\* Other includes Tax helpline of £3,000 (2013/14 £3,000).

### 35. Dedicated Schools Grant

The Authority's expenditure on schools is funded by grant monies provided by the Department for Education, the Dedicated Schools Grant (DSG). An element of DSG is recouped by the Department to fund academy schools in the Authority's area. DSG is ring-fenced and can only be applied to meet expenditure properly included in the Schools Budget, as defined in the School Finance (England) Regulations 2012. The Schools Budget includes elements for a range of educational services provided on an authority-wide basis and for the Individual Schools Budget (ISB), which is divided into a budget share for each maintained school.

Details of the deployment of DSG receivable for 2014/15 are as follows:



			s Budget	t Funded by DSG		
		2013/14			2014/15	
	Central Exp	Individual Schools Budget	Total	Central Exp	Individual Schools Budget	Total
	£m	£m	£m	£m	£m	£m
Final DSG before Academy recoupment			(409.8)			(415.4)
Academy figure recouped			210.1			236.1
Total DSG after Academy recoupment			(199.7)			(179.3)
Brought forward from previous year			(6.6)			(9.6)
Carry forward agreed in advance			5.8			9.0
Agreed initial budgeted distribution	(70.3)	(130.2)	(200.5)	(71.6)	(108.3)	(179.9)
In year adjustments	0.0	0.0	0.0	(0.5)	0.0	(0.5)
Final budgeted distribution	(70.3)	(130.2)	(200.5)	(72.1)	(108.3)	(180.4)
Actual central expenditure	66.7	0.0	66.7	70.3	0.0	70.3
Actual ISB deployed to schools	0.0	130.0	130.0	0.0	108.3	108.3
Local Authority Contribution	0.0	0.0	0.0	0.0	0.0	0.0
Carry Forward	(3.6)	(0.2)	(9.6)	(1.8)	0.0	(10.8)



### 36. Grant Income

- a) The Authority credited the following grants and contributions to the Comprehensive Income and Expenditure Statement:
- (i) Credited to Taxation and Non Specific Grant Income.

	2013/14 £m	2014/15 £m
Revenue:		
Revenue Support Grant	81.7	70.8
Education Services Grant	5.8	5.0
Local Service Support Grant	0.8	0.6
Council Tax Freeze Grant	2.4	2.5
New Homes Bonus Scheme Grant	2.2	2.6
Localisation of Council Tax Support Grant	0.5	0.0
Capital:		
Department for Education:		
Devolved Formula Capital	1.5	0.8
School Meals Grant	0.0	1.2
Basic Need	3.4	0.5
Maintenance	2.8	4.2
Department for Transport:		
Sustrans	0.2	0.0
Local Sustainable Transport Fund	0.4	0.0
Pothole Grant	0.0	2.6
Pinch Point Funding	2.8	2.2
Local Transport Plan - Maintenance	13.3	11.4
Local Transport Plan – Integrated Transport Schemes	3.5	4.9
Flood Recovery	0.5	0.0
Major Schemes Funding	6.4	3.6
Department of Communities and Local Government	••••	
European Regional Development Fund	0.0	0.5
Broadband UK	0.0	4.0
Department of Health		
Community Capacity Grant	1.3	1.3
Transforming Care Grant	0.0	0.4
Dementia Capital Funding	0.3	0.0
Other Capital Contributions:	6.7	2.5
Total (Note 13 non ring-fenced government grants and capital grants and contributions)	136.5	121.6



(ii) Credited to Services.

		3/14 m	2014 £۱	
<i>Public Health</i> Public Health Grant		20.2		21.9
<i>Chief Executives</i> Local Welfare Provision Youth Justice Board Troubled Families Programme	1.1 0.4 1.4		1.2 0.7 0.8	
Corporate Resources Centre of Excellence		2.9 0.0		2.7 1.3
Children and Family Services – Education: Dedicated Schools Grant Young Peoples Learning Agency PE & Sports Grant Universal Infant Free School Meals SEN reform Grant Music Grant Adoption Improvement Grant Pupil Premium Grant	199.7 6.1 0.9 0.0 0.0 0.0 1.2 6.4	214.3	179.9 0.8 1.2 2.9 1.2 0.5 0.5 7.5	194.5
Adults and Communities – Dept of Health: Learning Disability Commissioning Transformation Skills Funding Agency	0.0 4.7	4.7	0.0 4.5	4.5
Environment and Transportation - Dept of Transport Highways Maintenance Efficiency Programme Bus Services Operators Grant Local Sustainable Transport Fund Grant	1.1 0.0 1.0		0.0 0.5 1.1	
Other		2.1 6.8		1.6 5.6
Total		251.0		232.1



b) The Authority has received a number of grants and contributions that have yet to be recognised as income as they have conditions attached to them that will require the monies to be returned to the giver. The balances at the year end are as follows:

Short-Term Capital Grants Receipts in Advance:

	31 March 2014 £m	31 March 2015 £m
Dept for Education:		
School Meals Grant	0.0	0.3
Dept of Health:		
Transforming Care Grant	0.0	0.4
Dept for Transport:		
Better Bus Area Fund	0.0	0.0
Broadband Scheme – District/Boroughs	0.0	0.5
Section 106 Housing Developer Contributions	0.2	0.4
Total	0.2	1.6

Long-Term Capital Grants Receipts in Advance:

	31 March 2014 £m	31 March 2015 £m
East Midlands Development Agency:		
Land Reclamation Grant	0.4	0.4
Section 106 Housing Developer Contributions	8.4	11.7
Total	8.8	12.1

### 37. Related Parties

Details of the total Government grants received are shown in Notes 13 and 36. The employers' contribution paid to the Pension Fund is shown in Note 14. Interests in consortia and other organisations are disclosed in Note 38. Details of the related party transactions with the Eastern Shires Purchasing Organisation (ESPO) are included within note 38.

The Authority is required to disclose material transactions with related parties, bodies or individuals that have the potential to control or influence the Authority, or be controlled or influenced by the Authority.

### **Central Government**

Central Government has significant influence over the general operations of Authority. It is responsible for providing the statutory framework within which the Authority operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Authority has with other parties (e.g. Council Tax).

Grants received from government departments are set out in the analysis in Notes 13 and 29 on reporting for resource allocation decisions. Grant receipts outstanding at 31 March are shown in Note 36.



### Members

Members of Leicestershire County Council have direct control over the council's financial and operating polices. The total of members' allowances paid in 2014/15 is shown in Note 32. During 2014/15, works and services to the value of £252,000 were commissioned from a company, in which one member had an interest. Contracts were entered into in full compliance with the Authority's standing orders.

Currently, the Authority has contracts with voluntary and community sector organisations to the value of £0.2m (2013/14, £0.5m), in which 6 members (2013/14, 7 members) have an interest. In addition, payments totalling less than £0.1m have been made during 2014/15 (2013/14, less than £0.1m) to organisations, in which 4 members have a position on the governing body (2013/14, 1 members). No such payments have been made to organisations whose senior management includes members of the families of members. In all instances, the payments were made with proper consideration of declarations of interest. The relevant members did not take part in any discussion or decision relating to the payments. Details of all these transactions are recorded in the *Register of Members' Interest*, which is available for public inspection at <u>www.leics.gov.uk</u>

### Officers

There were no interests declared by senior officers of the Authority.

### Other Public Bodies (Subject to Common Control by Central Government)

The Authority has two pooled budget arrangements with local health authorities for the supply of aids for daily living and the provision of services for adults with learning difficulties. Transactions and balances are detailed in Note 31.

# Entities Controlled or Significantly Influenced by Leicestershire County Council

- a) The County Council and Leicester City Council each owned 50% of the company Leicester Shire Connexions Service Limited. With effect from October 2012 Connexions ceased to provide services and the Authority made no further contributions to the company after this date. The company entered voluntary liquidation on 23 May 2014 on a solvent basis.
- b) The Authority provides funding to Leicester Shire Promotions Limited (LPL) to provide tourism services in the County. A review of tourism started in 2011/12 concluded with the Authority deciding to carry out a competitive procurement process for the provision of tourism support services for three years from April 1<sup>st</sup> 2013, with provision included for a possible two year extension. That contract was won by Leicester Shire Promotions Limited.

The Authority made contributions of  $\pounds 0.2m$  to LPL during 2014/15 (2013/14  $\pounds 0.2m$ ). Income, debtor and creditor balances were all less than  $\pounds 0.1m$  during 2014/15 (2013/14 all less than  $\pounds 0.1m$ ).





The Local Government Finance Act 2012 introduced the business rates retention system from 1 April 2013. The arrangements enable local authorities to retain a proportion of the business rates generated in their area. Billing authorities collect rates on behalf of Central Government (50%), Major Preceptors – Leicestershire County Council (9%) and the Leicestershire Fire and Rescue Service (LFRS) (1%) – and themselves (40%).

There are two "baselines" for each local authority - a funding baseline and a rates baseline. Where the funding baseline is higher than the rates baseline (as is the case for the Authority) the authority requires a "top-up" and is not subject to a levy on any business rates growth. Where an authority's rates baseline is higher than its funding baseline, the authority is in a "tariff" position and will contribute to a central fund which is redistributed to "top-up" authorities.

"Tariff" authorities are subject to a levy on any real terms growth in business rates at a maximum rate of 50%. In non-Pooled areas the tariff is payable to the Government and will be used to fund "safety net" payments to authorities which have seen significant reductions in business rates income. The safety net is currently activated if retained rates fall below 92.5% of the funding baseline for the authority.

Authorities are invited to form Pools. For tariff and top-up purposes and also regarding levy and safety net calculations, the Government treats a Pool as if it were a single entity. The Authority along with Leicester City Council, the LFRS and all Leicestershire District Councils agreed to operate a pooling agreement for business rates levies and safety net payments for 2013/14, the Leicester and Leicestershire Pool (LLP). The Authority was the lead authority for the LLP.

2013/14	Funding Baseline	Rates Baseline	Retained Rates	Levy	Safety Net
	£m	£m	£m	£m	£m
Blaby	1.9	15.2	15.0	0.0	0.1
Charnwood	3.8	17.2	16.6	0.0	0.3
Harborough	1.5	13.0	14.8	0.9	0.0
Hinckley & Bosworth	2.3	10.9	11.3	0.2	0.0
Melton	1.2	5.0	5.1	0.1	0.0
NW Leicestershire	2.1	18.3	18.2	0.0	0.0
Oadby & Wigston	1.3	4.7	4.6	0.0	0.1
Total	14.1	84.3	85.6	1.2	0.5
Net Gain					0.7

Overall the Pool achieved a net surplus of £0.7m for 2013/14.

Due to uncertainties over Government policy changes and the level of potential appeal losses, the LLP partners decided not to continue with the Pool in 2014/15. Following a review in January 2015 the position is now clearer and the LLP partners agreed to reconstitute the Pool for 2015/16.

The LLP partners agreed that the Lead Authority will retain the surplus from 2013/14 as a contingency for the 2015/16 Pool. The contingency is shown in the Authority's accounts as a creditor of £0.6m held on behalf of the Pool members and the balance of £0.1m, the Authority's share, is held as part of the Business Rates Retention Reserve.



### Concessionary Travel Fares Scheme

The Authority administers the Concessionary Travel Fares Scheme for areas covered by Leicester City Council and the District Councils in Leicestershire, for which income and expenditure is shown below:

	2013/14 £m	2014/15 £m
Income Expenditure	(9.2) 14.8	(9.1) 14.8
Net Cost	5.6	5.7

### 38. Interests in Other Consortia

### a) Eastern Shires Purchasing Organisation (ESPO)

The Authority is a member of the Eastern Shires Purchasing Organisation involved in the negotiation of contracts for supplies to its members and the provision of a central warehouse for the supply of items in common use. During 2014/15 a net surplus of £1.9m (2013/14 £1.2m surplus) was reported on net service income of £20.1 (2013/14 £19.3m). Turnover between ESPO and the Authority totalled £6.5m (2013/14 £6.7m) in respect of total sales. The Authority had an outstanding creditor balance of £0.4m (2013/14 £0.7m) and an outstanding debtor balance of £0.4m as at 31 March 2015 (2013/14 £0.2m).

In 2005, the Authority entered into a 25 year borrowing arrangement of £12.5m on behalf of the constituent members of the consortium to finance the provision of a new warehouse and integrated offices. The loan outstanding as at 31 March 2015 is  $\pounds$ 7.8m (2013/14  $\pounds$ 8.3m).

The Authority in effect owns approximately one sixth of ESPO assets and liabilities net £2.1m (2013/14 £1.6m). These are not included on the Authority's Balance Sheet. A copy of ESPO's statement of accounts is available from ESPO, Barnsdale Way, Grove Park, Enderby, Leicester. LE19 1ES.

### b) Leicester, Leicestershire and Rutland Combined Fire Authority

The Authority is a constituent member of Leicester, Leicestershire and Rutland Combined Fire Authority. During 2014/15 the estimated turnover is £37.0m (2013/14 actual turnover £38.3m). The Authority received £0.4m of income during 2014/15 from Leicester, Leicestershire and Rutland Combined Fire Authority (2013/14 £0.4m). The Authority had an outstanding debtor balance of £0.2m as at 31 March 2015 (2013/14 £0.1m).

A copy of the Fire Authority statement of accounts is available from: Leicester, Leicestershire and Rutland Combined Fire Authority at 12 Geoff Monk Way, Birstall, Leicester, LE4 3HR



### c) East Midlands Councils

East Midlands Councils (EMC) is one of eight regional assemblies in England outside London. It comprises of 52 Members who are representatives of the region's local authorities, fire, police and parish and town councils.

For the period to 31 March 2014 the County Council was the servicing authority for EMC. Up to this date the accounts for EMC were included within the CIES under the heading of Planning Services. Nottingham City Council became the new servicing authority from 1 April 2014.

EMC's main roles and purposes are:

- A consultative forum for local government in the East Midlands.
- Represents the interest of local councils to national government and other organisations
- Enables local councils to work together on key issues of common concern
- Supports the improvement and development of local councils and their workforce
- Brings together political group leaders
- Makes appointments to national and regional bodies
- Provides a reporting and governance mechanism for regional local government Partnerships
- Establishes and maintains an effective relationship with the national Local Government Association (LGA)

### Income and Expenditure

	2013/14 £m
Income Transfer to Reserve Expenditure	(2.1) 0.6 1.5
(Surplus)/Deficit	0.0

### d) East Midlands Shared Services

The Authority runs a joint operation with Nottingham City Council (NCC) to provide shared transactional finance, human resources and payroll services to both authorities under the name of East Midlands Shared Services (EMSS). EMSS operates under a Joint Committee established under section 102 of the Local Government Act 1972. The Joint Committee does not have a separate legal personality and is therefore not a separate entity.

Operations relating to EMSS are carried out at both LCC and NCC premises with LCC being the employing authority and NCC the host authority. In line with the partnership agreement the net expenditure is shared between the two authorities by allocating an equal share of the financial benefits (savings) accruing from the operation of EMSS. This has resulted in a share of costs for the Authority of 44.0%. EMSS does not separately own any assets or liabilities.



A summary of the income and expenditure of EMSS and the associated amounts included in Authority's accounts are shown below.

EMSS	Total EMSS 2013/14 £m	Amounts Included in LCC CIES 2013/14 £m	Total EMSS 2014/15 £m	Amounts Included in LCC CIES 2014/15 £m
Income:				
Direct external income - LCC	(1.2)	(1.2)	(1.4)	(1.4)
Direct external income - NCC	(0.6)	0.0	(0.5)	0.0
NCC share of net LCC direct costs	0.0	(2.4)	0.0	(3.0)
Total Income	(1.8)	(3.6)	(1.9)	(4.4)
Expenditure:				
Direct costs incurred by LCC	5.3	5.3	6.5	6.5
Direct costs incurred by NCC	0.4	0.0	0.2	0.0
Total Expenditure	5.7	5.3	6.7	6.5
Net Expenditure	3.9	1.7	4.8	2.1

## e) Centre of Excellence for Information Sharing

The Centre of Excellence for Information Sharing is a local-national collaboration, funded by multiple government departments. It is hosted by Leicestershire County Council, and has a team of people from across national and local organisations. The organisation's vision is for users of public services to achieve better outcomes as a direct result of improved information sharing between agencies and local places.

The organisation's main goals are:

- To achieve joined up approaches to public service transformation locally and nationally through better information sharing
- To achieve recognition and understanding that cultural and organisational factors are key influences on effective information sharing
- To increase local capacity and capability to share information
- To use evidence on information sharing to drive change, locally and nationally

The accounts for the Centre are included within the CIES under the heading of Planning Services.

	2014/15 (From October 2014) £m
Income	(1.3)
Transfer (from) / to Reserve	0.5
Expenditure	0.8
(Surplus)/Deficit	0.0

### Income and Expenditure

Leicestershire County Council

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# 39. Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below, together with the resources that have been used to fund it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed.

	2013/14 £m	2014/15 £m
Opening Capital Financing Requirement	339.6	317.6
Capital Investment:		
Property, Plant and Equipment	64.3	41.4
Intangible Assets	1.1	1.1
Revenue Expenditure funded from Capital under Statute	6.1	9.8
Long Term Debtor – LAMS (N1)	3.0	0.0
Sources of Finance:		
Capital Receipts	(5.4)	(2.1)
Government grants and other contributions	(49.1)	(41.8)
Direct revenue contributions	(20.0)	(8.4)
Statutory Minimum Revenue Provision	(13.6)	(12.7)
Additional (Voluntary) Minimum Revenue Provision (N2)	(8.4)	(6.4)
	047.0	000 5
Closing Capital Financing Requirement	317.6	298.5
Explanation of Movements in Year		
Increase in underlying need to borrow:		
Supported by government financial assistance	0.0	0.0
Unsupported by government financial assistance	0.0	0.0

(N1) Local Authority Mortgage Scheme – between 2012/13 and 2013/14 the Authority advanced a total of  $\pounds$ 8.4m to Lloyds Bank to make it easier for first time buyers to obtain mortgages, thus stimulating the local housing market and benefiting the wider local economy. The advance has been funded through earmarked revenue reserves (included within direct revenue contributions in the table above). The advances will be repaid after five years ( $\pounds$ 5.4m in 2017/18 and  $\pounds$ 3.0m in 2018/19).

(N2) During 2014/15 the Authority made an additional MRP contribution of £6.4m (2013/14 - £8.4m), funded from revenue and reserve balances, to reduce the capital financing requirement. This reduces the need to borrow saving future capital financing costs.

# 40. Leases

# a) Amounts Paid to Lessors

Finance lease rentals paid to lessors in the year totalled  $\pounds 0.3m$  (2013/14  $\pounds 0.3m$ ). Lease rentals paid to lessors during the year in respect of operating leases for vehicles and equipment totalled  $\pounds 0.8m$  (2013/14  $\pounds 1.0m$ ).

# b) Amounts Received from Lessees

Lease rentals on Authority owned buildings received from lessees during the year in respect of operating leases totalled £1.5m (2013/14 £1.4m). Lease



# Notes to the Accounts

rentals contractually agreed to be received in 2015/16 is £0.3m. During 2014/15 twenty one schools transferred to Academy Status resulting in the net book value of the schools, £59.8m being written out of the Authority's Balance Sheet as these have been transferred on 125 year finance lease terms (2013/14 twenty five schools, £54.2m). No consideration was or will be received by the Authority for these finance leases.

# c) Leased Assets

The Authority has a liability to make payments for the following leases during 2015/16 and beyond. The comparators in 2013/14 for 2014/15 and beyond are as follows:

	2013/14				2014/15			
	Finance Lease Principal (NPV)	Finance Cost	Finance Leases Total	Operating Leases	Finance Lease Principal (NPV)	Finance Cost	Finance Leases Total	Operating Leases
	£m	£m	£m	£m	£m	£m	£m	£m
Lease								
Payments								
<i>due:</i> Within 1								
year	0.1	0.2	0.3	0.3	0.1	0.2	0.3	0.1
2 to 5 years	0.2	0.8	1.0	0.9	0.3	0.8	1.1	0.8
Over 5 years	1.3	4.2	5.5	0.0	1.2	4.0	5.2	0.0
Total	1.6	5.2	6.8	1.2	1.6	5.0	6.6	0.9

Finance Leased Assets have a carrying value within Land and Buildings within Property, Plant and Equipment of  $\pounds$ 1.0m as at 31 March 2015 (31 March 2014  $\pounds$ 1.1m).

#### 41. Impairment Losses

During 2014/15, the Authority has not recognised any impairment losses (2013/14 nil). However, revaluations downwards of £58.0m have been recognised in the Revaluation Reserve and revaluations downwards of £22.2m have been recognised in the Comprehensive Income and Expenditure Statement as shown in Note 7.

# 42. Termination Benefits

Termination benefits arise when employment is terminated by the Authority before the normal retirement date, or whenever an employee accepts voluntary redundancy in exchange for these benefits. The Authority recognises termination benefits as a liability and an expense where the Authority can no longer withdraw the offer of those benefits. In the case of an offer made to encourage voluntary redundancy, termination benefits are measured based on the number of employees expected to accept the offer. The total termination benefits for 2014/15 are £2.9m (2013/14  $\pounds$ 2.0m).



Details of actual and accrued benefits are shown below:

# Actual Benefits

	2013/14				2014/15	
	Number	Number Number Amo		Number	Number	Amount
	of	of	(£m)	of	of	(£m)
	Officers	Officers		Officers	Officers	
	Schools	Non-		Schools	Non-	
		Schools			Schools	
Department:						
Children & Family						
Services	23	20	0.4	93	36	1.0
Environment & Transport	0	2	0.0	0	1	0.0
Adults & Communities	0	44	0.4	0	43	0.5
Corporate Resources	0	22	0.3	0	19	0.4
Chief Executive's	0	7	0.2	0	7	0.1
Public Health	0	1	0.0	0	0	0.0
Total	23	96	1.3	93	106	2.0

# Accrued Benefits

	2013/14				2014/15	
	Number of Officers Schools	Number of Officers Non- Schools	Amount (£m)	Number of Officers Schools	Number of Officers Non- Schools	Amount (£m)
Department:						
Children & Family						
Services	26	13	0.6	7	12	0.2
Environment & Transport	0	0	0.0	0	6	0.3
Adults & Communities	0	2	0.0	0	6	0.1
Corporate Resources	0	2	0.0	0	17	0.3
Chief Executive's	0	3	0.1	0	0	0.0
Public Health	0	0	0.0	0	0	0.0
Total	26	20	0.7	7	41	0.9

# 43. Contingent Liabilities

a) Municipal Mutual Insurance Limited (MMI), the Authority's former insurer between November 1969 and October 1991, ceased writing insurance business owing to financial difficulties in September 1992. MMI made a scheme of arrangement with its creditors in the event of the company becoming insolvent. Following the Supreme Court judgement in March 2012 that Insurers are liable for claims based upon the date of exposure to asbestos fibres (which brings considerably more asbestos related claims within the period that the MMI was providing insurance cover) the scheme administrators triggered the scheme of arrangement and requested a levy from the scheme creditors during 2013/14 (the Authority paid £2.2m).



The latest financial information for MMI, as disclosed in their management accounts for the half year to 31 December 2014 shows estimated net liabilities of £69m. (Based on the previous levy, the Authority's exposure is c.£1.4m.) At this stage, the scheme administrators do not intend to request any further levies, however the position continues to be regularly monitored and if it becomes probable that a further transfer of future economic benefits will be required a Provision will be established.

However it should be noted that there is a contingent liability for any additional deficit due to the uncertainty of the value of incurred but not reported (IBNR) claims. A reserve has been established to reduce the risk to the Authority of any further liabilities under the MMI scheme of arrangement and in respect of other failed insurers such as The Independent Insurance Company Limited and any uninsured losses.

- b) Independent Insurance Company Limited, the Authority's liability insurers for the period 1 November 1993 to 31 October 1998, went into provisional liquidation in June 2001. Claims to date for this period have been financed from the Authority's insurance reserve, however, further claims may arise in the future. The provisional liquidators for this company are proposing a scheme of arrangement to bring the affairs of the company to a close. It is likely that there will be a limited pay out in respect of claims already submitted and an estimate of those incurred but not reported (IBNR).
- c) Projects that have been awarded lottery funds; if the assets provided are withdrawn from public use before the end of the agreed term, repayment of grant may be necessary.

# 44. Nature and Extent of Risks Arising from Financial Instruments

The Authority's activities expose it to a variety of financial risks:

- (i) Credit risk the possibility that other parties might fail to pay amounts due to the Authority
- (ii) Liquidity risk the possibility that the Authority might not have funds available to meet its commitments to make payments
- (iii) Market risk the possibility that financial loss might arise for the Authority as a result of changes in such measures as interest rates and stock market movements

The Authority's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Risk management is carried out by the Corporate Resources Department, under polices approved by the Authority in the Annual Treasury Management Strategy. The Authority provides written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk and the investment of surplus cash.



# (i) Credit risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers.

This risk is minimised through the Annual Investment Strategy. This requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria, as laid down by Fitch and Moody's Ratings Services. The Annual Investment Strategy also imposes a maximum sum to be invested with a financial institution located within each category.

Banking groups that are at least 20% owned by the UK Government and maintain a support rating of '1' on the Fitch ratings can be included on the list of acceptable counterparties for an amount of £40m for up to 1 year, as long as their short-term ratings do not fall below F1 (Fitch) and P-2 (Moody's), and their long-term ratings are maintained at least at A (Fitch) and A-2 (Moody's).

Maximum limits for funds on loan and maturity dates exists for each acceptable counterparty and vary according to the credit rating, with a maximum limit of £50m for UK and £10m for overseas institutions. At the year end all of the Authority's investments were held in UK domiciled institutions.

Customers are not assessed for credit risk other than for tenancy agreements and major contracts.

The credit criteria in respect of financial assets held by the Authority are as detailed:

# Matrix for UK Banks and Building Societies

Maximum Sum Outstanding	£50m	£40m	£25m
Maximum Loan Period	3 years	3 years	2 years
Minimum Fitch Support Rating	1	1	1
Must at least match <b>all</b> of the following:			
Fitch Short Term Rating	F1+	F1+	F1+
Moody's Short Term Rating	P-1	P-1	P-1
Fitch Long Term Rating	AA	AA-	AA-
Moody's Long Term Rating	Aa2	Aa3	Aa3
Fitch Viability Rating	a+	a+	A+
Moody's Financial Strength Rating	C+	C+	С

# Matrix for Overseas Banks

Maximum Sum Outstanding	£10m	£5m
Maximum Loan Period	1 year	1 year
Minimum Fitch Sovereign Rating	AAA	AAA
Minimum Fitch Support Rating	1	1
Must at least match all of the following:		
Fitch Short Term Rating	F1+	F1+
Moody's Short Term Rating	P-1	P-1
Fitch Long Term Rating	AA+	AA
Moody's Long Term Rating	Aa1	Aa2
Fitch Viability Rating	aa-	aa-
Moody's Financial Strength Rating	В	В



Maximum Country exposure: AAA sovereign rating = £15m

# Money Market Funds

AAA-rated only Maximum amount in any single fund =  $\pounds 25m$ Maximum amount in all Money Market Funds =  $\pounds 125m$ 

# Debt Management Office (DMO) (Executive Agency of HM Treasury)

No restriction on loan amounts or periods. In the event that the maximum loan length is extended beyond the current 6 month period, no loan will have a maturity above 12 months.

# Exposure to Credit Risk

The Authority's maximum exposure to credit risk in relation to its investments in banks and building societies is 100% of its investments, but this cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Authority's deposits, but there was no evidence at 31 March 2015 that this was likely to crystallise.

The following analysis summarises the Authority's potential maximum exposure to credit risk, based on experience of default and uncollectability over the last five financial years, adjusted to reflect current market conditions.

	Amount at 31 <sup>st</sup> March 2014 £m	Historical experience of default %	Historical experience adjusted for market conditions at 31 March 15 %	Estimated maximum exposure to default and uncollecta -bility £m	Amount at 31 <sup>st</sup> March 2015 £m
Deposits with banks and financial institutions Sales ledger	150.8 18.5	0.0 0.2	0.0 0.0	0.0 0.0	165.3 20.9
Total	169.3				186.2

No credit limits were exceeded during the reporting period and the Authority does not expect any losses from non-performance by any of its counterparties in relation to deposits.



The Authority does not generally allow credit for customers. The past due but not impaired Sales ledger debt can be analysed by age as follows:

	2013/14 £m	2014/15 £m
Less than three months Three to six months Six months to one year More than one year	12.0 2.1 1.7 2.7	15.7 1.3 1.2 2.7
Total	18.5	20.9

In respect of the above sales ledger debt, the Authority has made a provision of  $\pm 1.8$ m for potential doubtful debts.

# (ii) Liquidity risk

The Authority has a comprehensive cash flow management system that seeks to ensure that cash is available as needed. If unexpected movements happen, the Authority has ready access to borrowings from the money markets and the Public Works Loans Board. There is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead, the risk is that the Authority will be bound to replenish a significant proportion of its borrowings at a time of unfavourable interest rates. The Authority sets limits on the proportion of its fixed rate borrowing during specific periods. The strategy is to ensure that not more than 50% of loans are due to mature within any rolling five-year period through a combination of careful planning of new loans taken out and (where it is economic to do so) making early repayments.



The maturity analysis of financial liabilities is as follows:

	Total Principal Outstanding At 31 March			
	2014 2015 £m £m			
<i>Lender:</i> Public Works Loan Board Banks and building societies Leicestershire Local Economic Partnership	180.1 105.5 0.3	169.6 105.5 0.0		
Total by Lender	285.9	275.1		
Analysis of maturity of these loans: Maturing - Between 1 and 2 years Between 2 and 5 years Between 5 and 10 years Between 10 and 15 years Between 15 and 20 years Between 20 and 25 years Between 25 and 30 years Between 30 and 35 years Between 35 and 40 years	10.3 9.5 0.0 4.8 7.8 0.0 12.6 42.7 75.7	0.0 9.5 4.8 0.0 7.3 0.0 12.6 47.6 100.5		
Between 40 and 45 years Over 45 years	69.0 53.5	39.3 53.5		
Total by Maturity	285.9	275.1		

In addition to the principal outstanding, as above, there are Lender Option Borrower Option (LOBO) adjustments of £3.0m (2013/14 £3.0m), making the total of Long Term Borrowing £278.1m (2013/14 £288.9m) as disclosed in the Balance Sheet.

All trade and other payables are due to be paid in less than one year.

# (iii) Market risk

# Interest rate risk

The Authority is exposed to risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

- Borrowings at variable rates the interest expense charged to the Surplus or Deficit on the Provision of services will rise
- Borrowings at fixed rates the fair value of the liabilities borrowings will fall
- Investments at variable rates the interest income credited to the Surplus or Deficit on the Provision of services will rise
- Investments at fixed rates the fair value of the assets will fall



Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus and Deficit on the Provision of Services and affect the General County Fund Balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in the Comprehensive Income and Expenditure Statement.

The Authority has a number of strategies for managing interest rate risk. Policy is to aim to keep a maximum of 50% of its borrowings in variable rate loans. During periods of falling interest rates, and where economic circumstances make it favourable, fixed rate loans will be repaid early to limit exposure to losses. The risk of loss is ameliorated by the fact that a proportion of government grant payable on financing costs will normally move with prevailing interest rates or the Authority's cost of borrowing and provide compensation for a proportion of any higher costs.

The treasury management team has an active strategy for assessing interest rate exposure that feeds into the setting of the annual budget and which is used to update the budget quarterly during the year. This allows any adverse charges to be accommodated. The analysis will also advise whether new borrowing is taken out as fixed or variable.

According to this assessment strategy, at 31 March 2015, if interest rates had been 1% higher with all other variables held constant, the financial effect would be:

	£m
Increase in interest payable on variable rate borrowings	N/A
Increase in interest receivable on variable rate investments	0.6
Increase in government grant receivable for financing costs	0.0
Impact on Surplus or Deficit on the Provision of Services	0.6
Decrease in fair value of fixed rate investment assets	(16.8)
Impact on Other Comprehensive Income and Expenditure	(16.8)
Decrease in fair value of fixed rate borrowings liabilities (no impact	
on the Surplus or Deficit on the provision of Services or Other	
Comprehensive Income and Expenditure)	(70.9)

The impact of a 1% fall in interest rates would be as above but with the movements being reversed.

#### Price risk

The Authority does not hold any equity shares, thus there is no price risk to the Authority.

#### Foreign exchange risk

The Authority has no financial assets or liabilities denominated in foreign currencies and thus have no exposure to loss arising from movements in exchange rates.



# 45. Self-Insurance

Provisions and reserves are operated to meet the self-insured deductibles for the following policies, however, stop loss insurance applies to fire and public/employers' liability policies.

	Deductible per Claim
	£
Fire	500,000
Public/Employers' liability	250,000
Fidelity guarantee	100,000
Motor	500

Apart from Museums, the Authority has no general insurance cover for accidental damage to or the theft of contents from buildings. Similarly the Authority does not purchase money insurance. Schools, however, have the option to join a group self insurance scheme to cover the above risks.

# 46. Heritage Assets: Collections

# **The Art Collection**

The collection consists of numerous paintings which were mostly purchased between the 1930's and 1980's. The majority of the paintings are loaned to schools, community centres, day centres and other public buildings within Leicestershire. Some of the notable paintings of most value are works of the nineteenth century local artist John Ferneley and other artists including Christopher Wood, Robert Colquhoun and William Scott.

# The Archaeological Collection

This collection consists of the Hallaton treasure, the largest hoard of British Iron Age coins, which was initially discovered near Hallaton in 2000. The hoard includes over 5,000 silver and gold coins, a silver-gilt Roman parade helmet, jewellery, and other objects. Most of the items date to around the time of the Roman Conquest of Britain in the 1st century AD. It was purchased in 2007 for £0.3m and restored in 2011 and revalued to £0.4m.

#### The Working Life Collection

The collection consists mainly of donated steam locomotives which were operational during the mid 1950's. It also consists of the Whitwick hearse, an ice cream van and the Blue Box Century Theatre. These are all located at Snibston Discovery Park. The Century Theatre is thought to be the only solid structure, fully equipped, mobile theatre in the world. The dream of John Ridley, an engineer, was turned into reality in a Hinckley yard between 1948 and 1952. Converted from wartime military trailers and tractors, the theatre travelled in convoy of 32 vehicles to provide quality theatre around the country for 23 years. Many famous names are associated with the theatre including Laurence Olivier, Agatha Christie, Enid Blyton, Judi Dench, Helen Mirren, Tom Courtney, Derek Fowlds and Eileen Derbyshire. It is now permanently based at Snibston, primarily as an historical artefact, but it continues to provide quality touring theatre, music, comedy and educational activities for the community.



# The Fashion Collection

This collection is solely made up of the Symington collection which was created by the Market Harborough Company R. & W. H. Symington, which began to make corsets for fashionable Victorian ladies in the 1850s. The company eventually grew into an international concern and one of its most famous products, the Liberty Bodice, was produced for almost seventy years.

This unique collection was donated to the Authority's Museums Service in 1980. Although it includes some pieces made by their competitors, the collection essentially tells the story of the Symington Company over a period of one hundred and thirty years. It includes garments and supporting advertising material, which provide an insight into the development of corsetry, foundation garments and swimwear from the late 19th century through to the beginning of the 1990s.

#### The Civic Collection

This collection comprises of the Melton Mowbray Horse Fair painting by John Ferneley and Silver and Insignia held by the Authority.

# 47. Trust Funds (Excluded from the Balance Sheet)

The Authority acts as trustee and/or administrator for approximately 20 prize funds, endowments, scholarships and bequests. The original bequests are invested in either the Authority's trust fund pooling scheme or in a range of other direct external investments.

Trustees are nominated by Leicestershire County Council, Leicester City Council and the National Trust to the Bradgate Park and Swithland Wood charity. This is the largest Trust the Authority is involved with, and due to the timing of the production of Authority's Statement of Accounts, the figures shown below are compiled on an estimated basis.

To the extent that income from these investments has not been utilised for prizes etc., the surplus funds are invested in short term deposits with various financial institutions. Under regulations issued through the Charities Act 2011, trust fund accounts where annual income exceeds £10,000, require an independent examination. The main trust funds are as follows:

	Restated Balance at 31 March 2014	Income	Expenditure	Balance at 31 March 2015
	£m	£m	£m	£m
Trust Funds:				
Kibworth High School Endowment	0.2	0.0	0.0	0.2
Bradgate Park & Swithland Wood Charity *	1.1	1.4	1.3	1.2
Others	0.2	0.0	0.0	0.2
Total Trust Funds	1.5	1.4	1.3	1.6



\* Not sole trustee. The Authority administers the funds and is represented on the board of trustees.

# 48. Accounting Policies

#### 1. General Principles

The Statement of Accounts summarises the Authority's transactions for the 2013/14 financial year and its position at the year-end of 31 March 2014. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2011. These regulations require the accounts to be prepared in accordance with proper accounting practices. These practices comprise the Code of Practice on Local Authority Accounting (COPLAA) in the UK 2013/14 and the Service Reporting Code of Practice (SeRCOP) 2013/14, supported by International Financial Reporting Standards (IFRS) and statutory guidance issued under section 12 of the 2003 act.

The accounting convention adopted in the Statement of Accounts is primarily historic cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

#### 2. **Provisions**

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For example, the Authority may be involved in a court case that could eventually result in the making of a settlement or payment of compensation.

Provisions are charged as an expense to the appropriate service within the Comprehensive Income and Expenditure Statement in the year the Authority becomes aware of the obligation. Provisions are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of the financial year. Where it becomes less than probable that a transfer of economic benefits will be required the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party, this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Authority settles the obligation.

# 3. Reserves

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. These are created by appropriating amounts out of the General Fund in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred this is charged to the appropriate service in that year to score against the Surplus or Deficit on the provision of services in the



Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund in the Movement in Reserves Statement to avoid a net charge against council tax for the expenditure.

#### a) Revenue

The General County Fund Balance represents a working balance derived from past savings disclosed in the income and expenditure account or budgeted contributions. This balance incorporates both school balances, which as a result of legislation are retained by each individual school, and underspends on services that have been approved for carry forward to the following year.

In addition a number of earmarked revenue reserves are maintained for future expenditure which fall outside the definition of a provision.

#### b) Capital

In accordance with standard accounting practice for local authorities, three non-cash backed capital reserves exist as part of the system of capital accounting. These are:

#### **Revaluation Reserve**

The Revaluation Reserve represents the gains in asset values arising from the revaluation of fixed assets since 1 April 2007. Gains arising before this date have been consolidated into the Capital Adjustment Account. The balance thus represents unrealised gains since that date.

#### **Capital Adjustment Account**

A store of capital resources set aside from revenue, capital receipts and the provision for repayment of debt (MRP) set aside to finance past capital expenditure.

#### **Deferred Capital Receipts Reserve**

There is an additional Unusable Capital Reserve for deferred capital receipts as these are not recognised as Usable Capital receipts until they are backed by cash receipts, at which point they will be transferred to the Usable Capital Receipts Reserve.

#### **Capital Receipts Reserve and Capital Grants Unapplied**

There are also two Usable Capital Reserves. For further details of the Capital Receipts Reserve and Capital Grants Unapplied see accounting policies 11 and 13 respectively.

#### c) Other

There are also three other non-cash backed reserves that are held for statutory accounting purposes. These are:



#### Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions.

# **Pensions Reserve**

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

# Short-Term Accumulating Compensated Absences Adjustment Account

The Short-Term Accumulating Compensated Absences Adjustment Account absorbs the differences that would otherwise arise on the General County Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General County Fund Balance is neutralised by transfers to or from the account.

# 4. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice not more than 24 hours. Cash equivalents are highly liquid investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the cash flow statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

# 5. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result in a change of accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change, and do not give rise to a prior period adjustment.



Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or performance. Where a change is made it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

# 6. Non- Current Assets

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment. The Authority operates a de-minimis limit of £10,000 for individual items; relatively minor items may be financed from revenue. The purchase of single items below £10,000 may be capitalised in certain circumstances, for example, the need to comply with grant conditions.

- Measurement of assets are initially at cost, comprising:
  - the purchase price
  - any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

Some categories of Non-Current Assets are revalued on the basis recommended by the COPLAA and in accordance with the Statements of Asset Valuation Principles and Guidance Notes issued by the Royal Institution of Chartered Surveyors (RICS).

The basis of valuation of the various categories of assets is as follows:

- Intangible Assets covers the purchase of software licences which do not have a physical substance but are controlled by the Authority as a result of a past event. The valuation is based on amortised historical cost for all assets with an original cost in excess of £20,000.
- Property, Plant and Equipment- divided into the following sub-categories;
- Land and Buildings are included in the Balance Sheet at open market value for existing use or, where because of the specialised nature this could not be assessed (there being no market for such an asset), at depreciated replacement cost.

Valuation is carried out on a selective on-going basis such that all assets are revalued at least once every five years, and on completion of a capital scheme above £100,000. In addition the top twenty valued assets are valued each year. The valuation is carried out by qualified Chartered Surveyors, who are also Registered Valuers, from the Commissioning Estates service within the Corporate Resources Department. Asset lives have been reviewed and standardised over the last two years and have been updated within the Asset



Register. Assets Held For Sale are revalued within the year to ensure the open market value is accurate.

The current asset values used in the accounts are based on a certificate issued by the Authority's Strategic Property Manager as at 1 April 2014. Additions since that date are included in the accounts at their cost of acquisition. The addition is then reviewed, and if the actual capital expenditure does not increase the asset valuation or if the expenditure is less than the Authority's £100,000 capital deminimus level then this value will be recognised in the Comprehensive Income and Expenditure Statement as capital expenditure not increasing value.

- Vehicles, Plant, Furniture and Equipment; valuation is based on depreciated historical cost for all assets with an original cost in excess of £20,000, with the exception of Leicestershire Highways who occasionally capitalise assets under £20,000. Additions below these de-minimus levels are recognised in the Comprehensive Income and Expenditure Statement as capital expenditure not increasing in value.
- Infrastructure Assets are valued on the basis of depreciated historical cost.
- Community Assets are assets that the Authority is likely to keep in perpetuity for the benefit of local people, e.g. country parks and reclaimed land. Such assets are valued at nominal values for assets acquired prior to 1994 and historical cost thereafter.
- Assets Under Construction are based on actual payments made to date.
- Surplus Assets are surplus to service requirements and are valued at open market value.
- Assets Held For Sale are assets that are actively being marketed for sale, the asset sale is highly probable and the sale is expected within 12 months. An asset is classed as held for sale when the carrying value will be principally recovered through a sale transaction rather than through its continuing use. The asset is revalued immediately on an open market basis and any loss is posted to the other operating expenditure line in the Comprehensive Income and Expenditure Statement.

#### Componentisation

IAS 16 requires significant components of assets to be recorded separately where they have substantially different useful lives to enable depreciation to be calculated separately.

The Authority componentises assets into blocks that have a significant value against the total value of the asset or are naturally identifiable i.e. swimming pool or external building. The Authority also recognises a significant component within a block to be any component over £100,000 that individually exceeds 25% of the total value of the block and has a substantially different life to the overall structure.

As of the 1<sup>st</sup> April 2014 all school assets have been componentised in line with the methodology for Modern Equivalent Asset (MEA) on a Depreciated Replacement Cost basis.



#### **Revaluation of Assets**

Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally gains are credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of an impairment loss previously charged to a service revenue account.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Revaluation losses due to a general fall in market price are first offset against any balance that is on the Revaluation Reserve and are only charged to the Comprehensive Income and Expenditure Statement when the Revaluation Reserve has been cleared to nil.

Upon disposal of a non-current asset any revaluation gains for that asset are transferred from the Revaluation Reserve to the Capital Adjustment Account. Revaluation gains are also subject to depreciation, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account. Account.

# Impairment of Assets

Impairment of non-current assets arising from the clear consumption of economic benefit e.g. physical damage such as a major fire is assessed each year-end as to whether there is any indication that an asset may be impaired. Where impairment losses are identified they are firstly offset against any revaluation gains in the Revaluation Reserve and only when this is cleared to nil is the balance charged to the relevant service line within the Comprehensive Income and Expenditure Statement.

All impairment charges to the Comprehensive Income and Expenditure Statement are reversed out via the Movement in Reserves Statement.

An impairment loss is only permitted to be reversed where there has been a change in the estimates used to value the asset's recoverable amount since the impairment loss was recognised. Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised. The reversal of impairment losses is also assessed at the end of each financial year.

#### 7. Heritage Assets

The Authority's Heritage Assets are held in the Authority's museums and other cultural sites. Heritage Assets are categorised into 5 collections, which are held primarily to increase the knowledge, understanding and appreciation of the Authority's history and local area. Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Authority's accounting policies on Property, Plant and Equipment. However, some of



the measurement rules are relaxed in relation to Heritage Assets as detailed below. The Authority's collections of Heritage Assets are accounted for as follows;

- The Art Collection
- The Archaeological Collection
- The Working Life Collection
- The Fashion Collection
- The Civic Collection

# Heritage Assets - General

Valuations for all of the above collections are based on 50% of the insurance valuation which is reviewed on an annual basis as the insurance policies are for double the market value. Assets are initially recognised at cost and will then be revalued for insurance purposes and will be valued at 50% of this valuation.

The carrying amounts of Heritage Assets are reviewed where there is evidence of impairment to Heritage Assets, e.g. where an item has suffered a physical deterioration or where there is a doubt to the authenticity of a piece of art. Any impairment is recognised and measured in accordance with the Authority's general policies on impairment (accounting policy 6 above). Proceeds from the sale of Heritage Assets are disclosed separately in the notes to the financial statements and are accounted for in accordance with statutory accounting requirements relating to capital receipts (accounting policy 11 below).

#### 8. Leased Assets and Deferred Purchase Arrangements

In accordance with IAS 17 any lease that transfers substantially all of the risks and rewards incident to ownership of the asset will be classified as a finance lease. An operating lease is any lease other than a finance lease.

When assessing whether the lease is a finance lease the following criteria have been assessed:

- Lease transfers ownership at the end of the term.
- Lessee has option to purchase asset at price lower than fair value.
- Lease term is major part of economic life of the asset.
- Present value of minimum lease payments is substantially all of the fair value of the asset.
- Leased assets are so specialised in nature that only the lessee can use them without major modifications.

The Authority recognises both a major part of an asset's economic life and substantially all of the fair value of an asset to be 75% and over.

Assets acquired under finance leases are reflected in the appropriate category of non-current asset, together with a deferred liability to pay future rentals. In addition, assets financed by a deferred purchase arrangement are similarly reflected in non-current assets, with the liability to the merchant bank included in long term borrowings.



Rentals payable under operating leases are charged directly to Comprehensive Income and Expenditure Statement.

The Authority does not have any finance leases as a Lessor. Where operating leases exist, the assets are still shown on the Balance Sheet and any rental income is credited to the Comprehensive Income and Expenditure Statement.

# 9. Revenue Expenditure Funded From Capital Under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement. The Authority operates a policy of charging 100% of such expenditure to services within the Comprehensive Income and Expenditure Statement. Where the Authority has determined to meet the cost of this expenditure from existing capital resources, or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund to the Capital Adjustment Account reverses out the amounts charged so there is no impact on the level of council tax.

#### 10. Charges to Revenue for Non-current Assets

Depreciation and Amortisation is chargeable to all services in the Comprehensive Income and Expenditure Statement, which utilise assets in the delivery of that service.

# a) Depreciation

Buildings are depreciated over their remaining useful economic lives as assessed by the property valuer, with no allowance for a residual value. No depreciation charge is made for the majority of land, community assets, assets under construction, refurbishment or assets held for sale.

Where assets suffer impairment, then dependent upon the reason for that impairment, an accelerated depreciation charge may be made to the Comprehensive Income and Expenditure Statement.

Where depreciation is provided for, assets are depreciated using the straight line method over the following periods:

- Buildings varies from asset to asset (the remaining useful economic life of each asset is reviewed at the same time as the revaluation is completed, new builds are usually estimated to have a useful life of 70 years).
- Infrastructure 40 years.
- Vehicles, Plant, Furniture and Equipment estimated useful life (averaging around 5 years).
- Components will vary between 20 50 years for new components/blocks



 Assets Held for Sale – Depreciation is not charged on Assets Held for Sale.

No depreciation is charged in the year of acquisition, whereas a full year's depreciation is charged in the year of disposal, with the exception of Leicestershire Highways trading account, where a half a year's charge for depreciation for vehicles, plant and equipment is made in the year of acquisition.

# b) Amortisation

Intangible Assets are amortised over their useful life of no more than 5 years.

# 11. Capital Receipts

Proceeds from the sale of assets (if over £10,000) are credited to the Capital Receipts Reserve. All such receipts are available to the Authority to enhance its programme of capital expenditure or to reduce external borrowing. Receipts used are transferred to the Capital Adjustment Account. The extent to which receipts have not been utilised at year end are reflected in the Balance Sheet as Capital Receipts Reserve. Where Capital Receipts are deferred they are recognised in the Unusable Deferred Capital Receipts Reserve until backed by cash receipts at which point they are transferred to the Usable Capital Receipts Reserve.

Any gains/losses on disposal of assets are taken to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Statutory regulations require a reversal of this entry to the Capital Adjustment Account via the Movement in Reserves Statement.

# 12. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that the economic benefits associated with the transaction will flow to the Authority.
- Revenue from the provision of services is recognised when the Authority can reliably measure the percentage of completion of the transaction and it is probable that the economic benefits associated with the transaction will flow to the Authority.
- Supplies are recoded as expenditure when they are consumed. Where there is a gap between the date supplies are received and their consumption, they are carried on the Balance Sheet as inventory.
- Expenses in relation to services received are recorded as expenditure when the service is received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest



rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.

• A debtor or creditor is recorded in the Balance Sheet where expenditure and revenue has been recognised but cash has not been received. Where debts may not be settled the balance is written down and a charge made to revenue.

The exceptions to this policy are as follows:

- a) Annual IT software licences are brought into account in the year they become due and are not apportioned over the years to which they may relate.
- b) Interest on staff car loans for the whole period of the loan is taken to the Comprehensive Income and Expenditure Statement when the loan is granted.
- c) Provisions for doubtful debts are maintained for certain categories of income by individual departments.

# 13. Government Grants

Whether paid on account, via instalments or in arrears government grants and third party contributions are recognised as due to the Authority when there is reasonable assurance that:

- the Authority will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution are satisfied. Conditions are stipulations that specify that future economic benefits or service potential embodied in the asset in the form of the grant or contribution are required to be consumed by the recipient as specified, or the future economic benefits or service potential must be returned to the transferor.

Grants and contributions for which conditions have not been satisfied are held as creditors on the Balance Sheet. When conditions attached are satisfied the grant or contribution is credited to the appropriate service lines within the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed from the General County Fund via the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Account. Where it has been applied, it is posted to the Capital Adjustment Account.

Any amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

# 14. Inventories, Work in Progress and Long-Term Contracts

Inventories are included within the Balance Sheet at the lower of cost and net realisable value.



Leicestershire Highways, Central Print and Catering trading accounts value their inventories using the average cost formula.

Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received in year.

Other immaterial stocks, e.g. cleaning materials, books and stationery, are fully charged to the Comprehensive Income and Expenditure Statement in the year of purchase. Work in progress is shown at cost price.

# **15. Overheads and Support Service Costs**

The costs of overheads and support services are charged to those that benefit from the supply of the service in accordance with the costing principles in the Service Reporting Code of practice (SeRCOP). The total absorption costing principle is used where he full cost of overheads are shared between service users in proportion to the benefits received with the exception of:

- Corporate and Democratic Core: costs relating to the Authority's status as a multi-functional democratic organisation.
- Non Distributed Costs: discretionary benefits awarded to employees retiring early and impairment losses on assets held for sale.

# 16. Financial Instruments

#### a) Liabilities

Borrowings at fixed interest rates from either the PWLB or other financial institutions are initially measured at fair value and carried in the Balance Sheet at amortised cost.

#### Borrowing at Variable Interest

- Loans linked to the London Inter-bank Offered Rate (LIBOR) will be recorded at amortised cost.
- Loans at stepped interest rates (LOBO's) are recorded at fair value with interest charged to the Comprehensive Income and Expenditure Statement calculated at the effective rate of interest (essentially an average rate for the expected duration of that loan), rather than the cash paid in a year.

Statutory regulations enable the Authority to negate the additional interest arising on Lobo's (if loan arranged before November 2007) by posting a reversal within the Movement in Reserves Statement to the Financial Instruments Adjustment Account.

Any accrued interest at the end of a year is added to the principal sum outstanding.



# Premiums and Discounts Arising from Premature Repayment of Debt.

- The Authority continuously reviews existing external loans and interest rates being paid, and has the option of restructuring or refinancing this debt. All such transactions are taken to the Comprehensive Income & Expenditure Statement in the year that the repayment is made.
- Statutory regulations enable the Authority to negate the additional charge/credit arising on such transactions by posting a reversal within the Movement in Reserves Statement to the Financial Instruments Adjustment Account.

Premiums and discounts arising from premature repayments of debt arising since 1 April 2007 are charged to the Movement in Reserves Statement over the lesser of the remaining period of the loan(s) being repaid or a maximum of 10 years. All outstanding premiums arising from earlier periods are being charged over a period of up to 25 years. The Financial Instruments Adjustment Account is the balancing account to hold the differences between statutory requirements and proper accounting practices for borrowings and investments.

# b) Assets

#### Loans and Receivables

 Investments at fixed interest rates with a fixed maturity date are recorded at amortised cost which corresponds to fair value.

#### Soft Loans

Under certain criteria the Authority provides loans to foster parents and to older people with physical disabilities. These loans are interest free. The total value is considered to be immaterial to the Authority's accounts; therefore these loans have not been revalued on a fair value basis in accordance with the CIPFA COPLAA.

#### Fair Value through the Comprehensive Income & Expenditure Statement

Forward investment deals (investment negotiated one year but with actual settlement in a future year). These are accounted for as a derivative between the trade and settlement dates. The difference between the agreed rate of interest with that attributable for a loan negotiated at 31 March with similar contractual terms will show a gain or loss that is taken to the Comprehensive Income and Expenditure Statement.

#### 17. Employee Benefits

#### Benefits Payable During Employment

Short term benefits are those due to be settled wholly within 12 months of the year end. They include; wages, salaries, paid annual leave, paid sick leave and non-monetary benefits (e.g. cars) and are recognised as an expense for services in the year the employees render services to the Authority. An accrual is made for the cost of holiday entitlements, outstanding flexi leave and Time Off in Lieu earned by employees but not taken before the year-end, which employees can carry forward into the following financial year. The accrual is



charged to the Surplus of Deficit on the Provision of Services within the Comprehensive Income and Expenditure Statement, but then reversed out through the Movement in Reserves Statement.

#### Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy in exchange for those benefits. Redundancy costs are recognised immediately in the Comprehensive Income and Expenditure Statement against the appropriate service, or on the Non Distrusted Cost line.

Where termination benefits enhance pensions, statutory provisions require the General County Fund Balance to be charged with the amount payable by the Authority to the Pension Fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for enhanced pension benefits and replace them with the actual cash paid or due in year to the Pension Fund or pensioners.

# Post Employment Benefits

# **Pension Schemes**

The Authority participates in two pension schemes. Both schemes provide defined benefits to members (retirement lump sums and pensions) earned as employees work for the Authority. The schemes are as follows:

#### Teachers

This is an unfunded scheme administered by Capita Teacher's Pensions on behalf of Department for Education.

The arrangements for the teachers' scheme mean that liabilities for these benefits cannot ordinarily be identified specifically to the Authority. The scheme is therefore accounted for as if it were a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet.

# The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme.

The liabilities of the scheme attributable to the Authority are included in the Balance Sheet on an actuarial basis using the 'projected unit method'. This is based on an assessment of future payments that will be made in relation to retirement benefits earned to date by employees and assumptions about mortality rates and employee turnover.

Liabilities are discounted to their value at current prices using a discount rate of 4.3%.



The assets of the fund are shown in the Balance Sheet at fair value:

- Quoted securities- current bid price
- Unquoted securities- professional estimate
- Unitised securities- current bid price
- Property- market value

The change in the net pensions liability is analysed into the following components:

- Service Cost comprising:
  - Current service cost the increase in liabilities as a result of years of service earned this year- allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked.
  - Past service cost the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier yearscharged to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs.
  - Net interest on the net defined benefit liability (asset) e.g. net interest expense for the Authority - the change during the period in the net defined benefit liability (asset) that arises from the passage of time- charged to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement- this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined liability (asset) at the beginning of the period- taking into account any changes in the net defined benefit liability (asset) during the period as a result of contribution and benefit payments.
- Remeasurements comprising:
- The return on plan assets excluding amounts included in net interest on the net defined benefit liability (asset) - charged to the Pension Reserve as Other Comprehensive Income and Expenditure.
- Actuarial gains and losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions- charged to the Pension Reserve as Other Comprehensive Income and Expenditure.
- Contributions paid to the Pension Fund:
   Cash paid as employer's contributions to the Pension Fund in settlement of liabilities; not accounted for as an expense.

Statutory provisions for retirement benefits require the General Fund Balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year. In the Movement in Reserves Statement this means that there are transfers to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace with debits and credits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid



at the year end. The negative balance that arises thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned.

# Discretionary Benefits

The Authority has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to award.

# 18. Value Added Tax (VAT)

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT is excluded from income.

# 19. Contingent Liabilities

A contingent liability arises where an event has taken place that gives the authority a possible obligation. The existence of such an obligation will only be confirmed by the occurrence of uncertain future events not wholly in within the control of the Authority.

Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the balance sheet but disclosed in a note to the accounts.

# 20. Contingent Assets

A contingent asset arises where an event has taken place that gives the Authority a possible asset. The existence of such an asset will only be confirmed by the occurrence of uncertain future events not wholly within the control of the Authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic resources.

# 21. Events after the Balance Sheet date

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the statement of accounts is authorised for issue. Two types of events can be identified:

- a) Those that provide evidence of conditions that existed at the end of the reporting period- the Statement of Accounts is adjusted to reflect such events.
- b) Those that are indicative of conditions that arose after the reporting period- the Statement of Accounts is not adjusted to reflect such events, but where a



category of events would have a material effect, disclosure is made in the notes to the accounts of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

# 22. Collection Fund Adjustment Account

The Authority is a precepting authority who levies a precept on the collection funds of billing authorities (district/borough Councils).

Billing authorities in England are required by statute to maintain a separate fund for the collection and distribution of amounts due in respect of council tax and nondomestic rates income. The key features of the funds relevant to accounting for council tax and business rates in the core financial statements are:

- a) In its capacity as a billing authority an authority acts as an agent: it collects and distributes:
  - council tax income on behalf of the major preceptors and itself,
  - non-domestic rates income on behalf of the central government, the major preceptors and itself.
- **b)** While the council tax and business rates income for the year credited to the collection fund is the accrued income for the year, regulations determine when it should be released from the collection fund and transferred to the General Fund of the billing authority or paid out of the collection funds to the major preceptors, (and central government for business rates) and in turn credited to their General Fund.

Council tax and non-domestic rates income included in the CIES for the year is the accrued income for the year. The difference between the income included in the CIES and the amount required by regulation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and is included as a reconciling item in the Movement in Reserves Statement.

Since the collection of council tax and non-domestic rates income is in substance an agency arrangement, the cash collected by the billing authority from council tax and non-domestic rates debtors belongs proportionally to the billing authority and the major preceptors (and Central Government for business rates). There will therefore be a debtor / creditor position between the billing authority and each major preceptor (and Central Government) to be recognised since the net cash paid to each major preceptor in the year will not be its share of cash collected from council tax and non-domestic rates payers.

# 23. Accounting for the Costs of the Carbon Reduction Commitment Scheme

The Authority is required to participate in the Carbon Reduction Commitment Energy Efficiency Scheme. This scheme is currently in the initial year of its second phase, which ends on 31 March 2019. The Authority is required to purchase allowances, either prospectively or retrospectively, and surrender them on the basis of emissions, i.e. carbon dioxide produced as energy is used. As carbon dioxide is



emitted (i.e. as energy is used) a liability and an expense are recognised. The liability will be discharged by surrendering allowances. The liability is measured at the best estimate of the expenditure required to meet the obligation, normally at the current market price of the number of allowances required to meet the liability at the reporting date. The cost to the Authority is recognised and reported in the costs of the Authority's services and is apportioned to service areas on the basis of energy consumption.



# Statement of Responsibilities for the Statement of Accounts

# THE AUTHORITY'S RESPONSIBILITIES

The Authority is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Assistant Director, Strategic Finance and Property.
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- Approve the statement of accounts.

These accounts were approved at a meeting of the Constitution Committee on 29 September 2015.

N RUSHTON LEADER OF THE COUNTY COUNCIL AND CHAIRMAN OF THE CONSTITUTION COMMITTEE

# THE ASSISTANT DIRECTOR OF STRATEGIC FINANCE AND PROPERTY RESPONSIBILITIES

The Assistant Director of Strategic Finance and Property is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper accounting practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

In preparing this Statement of Accounts, the Assistant Director of Strategic Finance & Property has:

- Selected suitable accounting policies and then applied them consistently,
- Made judgements and estimates that were reasonable and prudent,
- Complied with the Local Authority Code,
- Kept proper accounting records which were up to date,
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that the Statement of Accounts has been prepared in accordance with proper practices and presents a true and fair view of the financial position of Leicestershire County Council and its income and expenditure for the year ended 31 March 2015.

ICL

C TAMBINI ASSISTANT DIRECTOR, STRATEGIC FINANCE AND PROPERTY 29 SEPTEMBER 2015





(Registration number: 00328856RQ)

# Introduction

1. Under Local Government Pension Scheme Regulations the County Council is required to maintain a Pension Fund for certain categories of its employees together with the majority of employees of District Councils and other bodies that were formerly under the control of Local Authorities.

In addition, certain other bodies are eligible to join if the County Council agrees, and a number of voluntary/charitable bodies have obtained membership in this way. Membership of the scheme is optional for all employees, although a written election not to join must be made if employees wish to remain outside the scheme. Teachers, Firefighters and Police Officers all have their own schemes.

Details of the other admitted and scheduled bodies in the Fund are shown in note 5.

There were 32,667 contributors to the Fund at 31 March 2015 and 23,031 of pensions were in payment.

- 2. Actuarial Position:
  - a) Local Government Pension Funds, in common with other pension funds in both public and private sectors, have periodic valuations to assess the extent to which assets accumulated are adequate to meet future liabilities. To ensure that the fund remains financially sound to meet benefit payments, the actuary recommends the rate of employer contributions on an individual employer basis for each employing body in the fund on a triennial basis.

The Council's actuary, Hymans Robertson LLP completed the latest valuation, as at 31 March 2013. The change in contribution rates resulting from the actuarial valuation as at 31 March 2013 was effective from 1 April 2014. This review resulted in a requirement for the common contribution rate of employer's contributions to increase from 14.3% to 18.2% of pensionable pay. This common rate for all employers is adjusted to reflect the individual circumstances of different employing bodies. The actual contribution rate, due to the requirement to reduce the current deficit.

- b) The valuation method adopted by the actuary is the projected unit valuation method which is consistent with the aim of achieving a 100% funding level. This assesses the cost of benefits accruing to existing members during the year following the valuation, allowing for future salary increases.
- c) The 2013 valuation revealed that the Fund's assets which at 31 March 2013 were valued at £2,628m, were sufficient to meet approximately 72% of the liabilities accrued up to that date. Assets were valued at their market value.
- d) In order to value both those liabilities which have accrued at the valuation date and those accruing in respect of future service, it has been assumed that the Fund's assets are invested in line with its long term investment strategy.
- e) The key financial assumptions adopted for this valuation are as follows:



# Pension Fund Accounts

Financial Assumptions	Mar 2013 % p. a. Nominal	Mar 2013 % p. a. Real	
Funding basis discount rate	4.8%	2.3%	
Pay increases*	4.3%	1.8%	
Price inflation/pension increases	2.5%	0.0%	

\* Plus an allowance for promotional pay increases.

The nominal rate is the actual return and the real return takes into account inflation.

- 3. In 2014/15 the average employer rate was 19.3% of pay (18.7% 2013/14).
- 4. The County Council has delegated the management of the Fund to its Pension Fund Management Board, which consists of ten voting members and three non-voting staff representatives. The voting members are split into five County Council members, two from Leicester City Council and two representing the District Councils and a single member representing De Montfort / Loughborough Universities. The Board receives investment advice from Hymans Robertson LLP and meets quarterly to consider relevant issues.
- 5. List of admitted and scheduled bodies:

The Pension Fund contributors include:

Blaby District Council, Charnwood Borough Council, De Montfort University, Harborough District Council, Hinckley & Bosworth Borough Council, Leicester City Council, Leicester, Leicestershire and Rutland Combined Fire Authority, Office of the Police and Crime Commissioner for Leicestershire, Leicestershire County Council, Leicestershire & Rutland Probation Board, Loughborough University, Melton Borough Council, North West Leicestershire District Council, Oadby & Wigston Borough Council, Rutland County Council, Brooksby Melton College, Gateway Sixth Form College, Leicester College, Loughborough College of FE, Regent College, South Leicestershire College, Stephenson College, Wyggeston QE1 College.

Academies consisting of Abington, Asfordby Hill, Ashby Hill Top, Ashby School, Ash Field, Barwell C of E, Battling Brook, Beacon Academy, Belvoir & Melton Academy, Birkett House, Blessed Cyprian Tansi MAT, Bosworth Academy, Bottesford, Bringhurst, Brockington, Brocks Hill, Brooke Hill, Brookvale High, Broomfield, Broom Leys, Bushloe, Captain's Close, Casterton Business and Enterprise College, Castle Donington College, Castle Rock, Catmose Federation, Church Hill Infant, Church Hill Junior, Cobden, Corpus Christie MAT, Cosby, Countesthorpe Community College, Discovery Schools, Dorothy Goodman, Eastfield, Fairfield, Falcons Free School, Farndon Fields, Forest Way, Frisby, Gaddesby, Gartree, Gilmorton Chandler, Glen Hills, Glenmere Langmoor, Great Bowden, Great Dalby, Groby Community College, Guthlaxton, Hall Orchard, Hastings High, Heathfield, Hinckley Academy, Holywell, Humberstone Junior, Humphrey Perkins, Huncote, Ibstock Community College, Ivanhoe College, Ivanhoe under 5s, Kibworth High, King Edward VII, Kirby Muxloe, Krishna Avanti Free School, Lady Jane Grey, Langham, Launde, Leicester Academies Charitable Trust, Leighfield, Leysland High, Limehurst, Lionheart Academies Trust, Long Field, Loughborough C of E Primary, Lubenham All Saints, Lutterworth College, Lutterworth High, Manor High, Market Bosworth High, Market Harborough CE, Martin High, The Meadow, Meadowdale, Measham, Mercenfeld, Merton, Millfield LEAD, Mountfields Lodge, Mowbray



Education Trust, Newbridge, Old Dalby, Outwoods Edge, The Pastures, Pochin School, Queensmead, Queniborough, Ratby, Rawlins, Red Hill Field, Redmoor High, Rendell, Ridgeway, Robert Bakewell, Robert Smyth, Rothley, Roundhill, rutland Learning Trust, Ryhall, St Dominics Catholic MAT, St. Gilbert of Sempringham, St. Michael & All Angels, St Peters C of E, Samworth Enterprise Academy, South Charnwood, South Wigston High, Stafford Leys, Stanton under Bardon, Stephenson Studio School, Stonebow, Swallowdale, Thomas Estley, Thornton, Thringstone, Thrussington, Townlands, Uppingham Community College, Welland Park, William Bradford, Winstanley, Woodbrook Vale, Wreake Valley.

Parish and Town Councils consisting of Anstey, Ashby, Ashby Woulds, Barrow Upon Soar, Barwell, Blaby, Braunstone, Broughton Astley, Countesthorpe, Glen Parva, Kirby Muxloe, Leicester Forest East, Lutterworth, Market Bosworth, Mountsorrel, Shepshed, Sileby, Syston, Thurmaston, Whetstone.

Other employers consist of ABM Catering, Age Concern, Aspens Services, Bradgate Park Trust, Capita Business Services, Capita Managed IT Solutions, Children's Links, East Midlands Shared Services, East West Community Project, Eastern Shires Purchasing Organisation, EMH Homes, Family Action, Fusion Lifestyle, G4S, G Purchase, ICare, Lifeline Project, Melton Learning Hub, National Youth Agency, Quadron Services, Rushcliffe Care, Seven Locks Housing, SLM Community Leisure, Spire Homes, VISTA, Voluntary Action Leicester.

# Fund Account for the Year Ended 31 March 2015

2013/14			2014	/15
£m		Notes	£m	
	Contributions and Benefits			
139.3	Contributions	3	150.9	
4.3	Transfers in	4	3.7	
143.6			154.6	
(121.0)	Benefits	5	(126.0)	
(6.1)	Leavers	6 7	(61.3)	
(1.5)	Administrative Expenses	7	(1.4)	
(128.6)			(188.7)	
15.0	Net additions from dealings with members			(34.1)
	Returns on investments			
24.5	Investment income	8	26.0	
80.2	Change in market value of investments	9	396.4	
(6.9)	Investment management expenses	11	(5.7)	
97.8	Net returns on investments			416.7
112.8	Net increase in the fund during the year			382.6
	Net assets of the scheme			
2,627.1	At 1 April			2,739.9
	· ·			
2,739.9	At 31 March			3,122.5



# Net Assets Statement as at 31 March 2015

2013/14 £m		Notes	2014/15 £m
2 726 5	Investment assets	9	2 1 2 2 6
2,736.5		9	3,122.6
(2.8)	Investment liabilities	9	(8.1)
2,733.7			3,114.5
9.9	Current Assets	13	10.0
(3.7)	Current Liabilities	13	(2.0)
2,739.9	Net Assets of the Fund at 31 March		3,122.5

The financial statements summarise the transactions of the Fund and deal with the net assets at the disposal of the Council. They do not take account of obligations to pay pensions and benefits which fall due after the end of the Fund year. The actuarial position on the Scheme, which does take account of such obligations, is set out in the Actuary's Report.

The notes on pages 103 to 125 form part of the Financial Statements.



# Notes to the Accounts

# 1. Basis of Preparation

The financial statements have been prepared in accordance with the provisions of International Financial Reporting Standard (IFRS) and the Code of Practice on Local Authority Accounting issued by Chartered Institute of Public Finance and Accountancy.

# 2. Accounting policies

The following principal accounting policies, which have been applied consistently, have been adopted in the preparation of the financial statements:

#### Investments

Equities traded through the Stock Exchange Electronic Trading Service (SETS) are valued at bid price. Other quoted securities and financial futures are valued at the last traded price. Private equity investments and unquoted securities are valued by the fund managers at the year end bid price, or if unavailable in accordance with generally accepted guidelines. Accrued interest is excluded from the market value of fixed interest securities and index-linked securities but is included in investment income receivable.

Pooled Investment Vehicle units are valued at either the closing bid prices or the closing single price reported by the relevant investment managers, which reflect the accepted market value of the underlying assets.

Private equity, global infrastructure and hedge fund valuations are based on valuations provided by the managers at the year end date. If valuations at the year end are not produced by the manager, the latest available valuation is adjusted for cash flows in the intervening period.

Property investments are stated at open market value based on an expert valuation provided by a RICS registered valuer and in accordance with RICS guidelines.

Options are valued at their mark to market value. Forward foreign exchange contracts outstanding at the year end are stated at fair value which is determined as the gain or loss that would arise if the outstanding contract was matched at the year end with an equal and opposite contract. The investment reconciliation table in note 9 discloses the forward foreign exchange settled trades as net receipts and payments.

#### Investment Income

Income from equities is accounted for on the date stocks are quoted ex-dividend. Income from overseas investments is recorded net of any withholding tax.

Income from fixed interest and index-linked securities, cash and short-term deposits is accounted for on an accruals basis.

Income from other investments is accounted for on an accruals basis.



The change in market value of investments during the year comprises all increases and decreases in the market value of investments held at any time during the year, including profits and losses realised on sales of investments and unrealised changes in market value but excluding translation gains and losses arising from assets denominated in foreign currency.

# Foreign currencies

Assets and liabilities in foreign currencies are expressed in sterling at the rates of exchange ruling at the year-end. Income from overseas investments is translated at a rate that is relevant at the time of the receipt of the income or the exchange rate at the year end, whichever comes first.

Surpluses and deficits arising on conversion or translation are dealt with as part of the change in market value of investments.

# **Contributions**

Normal contributions, both from the members and from employers, are accounted for in the payroll month to which they relate at rates as specified in the rates and adjustments certificate issued by the fund's actuary. Additional contributions from the employer are accounted for in accordance with the agreement under which they are paid, or in the absence of such an agreement, when received.

Additional payments for early retirements relate to the actuarially assessed extra cost to the Fund of employing bodies allowing their members to retire in advance of normal retirement age. These costs are reimbursed to the Fund by employing bodies and are accounted for on a cash basis.

#### Benefits payable

Where members can choose whether to take their benefits as a full pension or as a lump sum with reduced pension, retirement benefits are accounted for on an accruals basis on the later of the date of retirement and the date the option is exercised.

Other benefits are accounted for on the date the member leaves the scheme or on death.

# Transfers to and from other schemes

Transfer values represent the capital sums either receivable in respect of members from other pension schemes of previous employers or payable to the pension schemes of new employers for members who have left the Scheme. They take account of transfers where the trustees of the receiving scheme have agreed to accept the liabilities in respect of the transferring members before the year end, and where the amount of the transfer can be determined with reasonable certainty.

#### **Other Expenses**

Administration and investment management expenses are accounted for on an accruals basis. Expenses are recognised net of any recoverable VAT.

Employee expenses have been charged to the Fund on a time basis. Office expenses and other overheads have also been charged on an accruals basis.



# 3. Contributions

	2013/14 £m	2014/15 £m
<i>Employers</i> Normal Voluntary additional Advanced payments for early retirements Additional payments for ill-health retirements	101.3 0.0 1.8 1.1 34.7	110.4 0.0 2.5 1.6 35.9
Normal Purchase of additional benefits	0.4	0.5
Total	139.3	150.9

Additional payments for early retirements are paid by employers, once calculated and requested by the Fund, to reimburse the Pension Fund for the cost to the Fund of employees who are allowed to retire before their normal retirement age. Additional payments for ill-health retirements are paid by the insurance company, where the employer has taken out ill-health insurance and the claim has been accepted as valid. Purchase of additional benefits by members allows extra service to be credited on top of any service earned via employment. Termination valuation payments relate to the actuarially assessed deficit within an employer's sub-fund when their last active employee leaves.

The contributions can be analysed by the type of Member Body as follows:

	2013/14 £m	2014/15 £m
Leicestershire County Council Scheduled bodies Admitted bodies	36.6 96.8 5.9	38.5 105.4 7.0
Total	139.3	150.9

# 4. Transfers In

	2013/14 £m	2014/15 £m
Individual transfers in from other schemes	4.3	3.7
Total	4.3	3.7



## 5. Benefits

	2013/14 £m	2014/15 £m
Pensions	93.5	98.4
Lump sum retirement benefit	24.7	23.9
Lump sum death benefit	2.8	3.7
Total	121.0	126.0

The benefits paid can be analysed by type of Member Body as follows:-

	2013/14 £m	2014/15 £m
Leicestershire County Council Scheduled bodies Admitted bodies	45.6 66.3 9.1	46.0 71.0 9.0
Total	121.0	126.0

#### 6. Payments to and on account of leavers

	2013/14	2014/15
	£m	£m
Refunds to members leaving the scheme	0.0	0.3
Payments for members joining state scheme	0.0	0.2
Individual transfers to other schemes	6.1	6.9
Bulk transfers to other schemes	0.0	53.9
Total	6.1	61.3

## 7. Administration Expenses

	2013/14 £m	2014/15 £m
Administration and processing Actuarial fees Computer system costs	1.0 0.2 0.3	1.1 0.1 0.2
Total	1.5	1.4



#### 8. Investment Income

	2013/14 £m	2014/15 £m
Income from fixed interest securities	0.0	0.0
Dividends from equities	2.5	2.4
Income from index-linked securities	3.6	3.3
Income from pooled investment vehicles	13.3	14.2
Net rents from properties	5.0	5.5
Interest on cash or cash equivalents	0.2	0.3
Net Currency Profit / (Loss)	(0.1)	0.3
Securities Lending Commission	0.0	0.0
Insurance Commission	0.0	0.0
Total	24.5	26.0

## 9. Investments

	Value at 1 April 2014 £m	Purchases at Cost and Derivative Payments £m	Sales Proceeds and Derivative Receipts £m	Change In Market Value £m	Value at 31 March 2015 £m
Equities Index-linked	87.4	42.0	(54.3)	11.9	87.0
securities Pooled	239.2	142.6	(136.4)	59.5	304.9
investment vehicles	2,256.6	407.5	(377.3)	289.3	2,576.1
Properties Cash and	78.9	2.8	(0.3)	9.1	90.5
currency Derivatives	70.0	0	(17.5)	0	52.5
contracts Other investment	1.9	26.4	(53.6)	26.6	1.3
balances	(0.3)	2.5	0	0	2.2
Total	2,733.7	623.8	(639.4)	396.4	3,114.5

The change in the value of investments during the year comprises all increases and decreases in the market value of investments held at any time during the year, including profits and losses realised on sales of investments during the year.

The Fund has investments of £187.542m in the Legal & General UK equity index fund (31/3/14, £180.680m), £160.464m in the Legal & General UK Core equity index fund (31/3/14, £153.869m), £207.503m in the Legal & General North America index fund (31/3/14, £183.138m) and £209.887m in the Legal & General FTSE RAFI North America fund (31/3/14, £183.011m) that exceed 5% of the total value of net assets. At 31/3/14 the Fund had an investment of £139.887m in the Pictet Absolute Return Global Diversified Fund that exceeded 5% of the total value of net assets, but the investment was not above this threshold on 31/3/15.



The Fund has no investments which exceed 5% of any class or type of security.

	2013/14	2014/15
	£m	£m
	~!!!	~!!!
Equities		
UK quoted	24.4	13.2
Overseas quoted	63.0	73.8
	87.4	87.0
Index Linked Securities		
UK quoted	43.1	176.1
Overseas quoted	196.1	128.8
	239.2	304.9
Pooled investment vehicles		
(unquoted)		
Property funds	176.4	214.1
Private equity	111.3	123.6
Bond and debt funds	178.8	302.8
Hedge funds	4.4	2.9
Equity-based funds	1,381.4	1,574.2
Commodity-based funds	75.3	70.1
Timberland fund	38.2	47.2
Managed futures fund	87.8	134.7
Targeted return fund	139.9	31.5
Infrastructure fund	63.1	75.0
	2,256.6	2,576.1
Properties		
UK (Note 12)	78.9	90.5
	10.5	50.5
Cash and currency	70.0	52.5
Derivatives contracts		
Forward foreign exchange assets	1.6	1.6
Currency option assets	1.0	3.3
Other option assets	2.1	3.5
Other future assets	0.0	1.0
Forward foreign exchange liabilities	(2.7)	(6.9)
Currency option liabilities	(0.1)	(1.2)
Other Future Liabilities	(0.0)	(0.0)
Sterling Denominated	1.9	1.3
Other Investment Balances	(0.3)	2.2
Total Investments	2,733.7	3,114.5

At 31/3/15 pooled investment vehicles include investments in fund-of-funds which have an underlying value of £121.185m in private equity, £18.496m in corporate bonds and £47.243m in timberland.



#### 10. Derivatives

The Fund holds derivatives for a number of different reasons. Forward foreign exchange contracts are held to benefit from expected changes in the value of currencies relative to each other. Futures can be held to gain full economic exposure to markets without the requirement to make a full cash investment, and can be held to ensure that the Fund's exposures are run efficiently. Options are generally used to express an investment view but can give a much higher economic exposure than is required to be paid for the options – they also ensure that the potential loss is limited to the amount paid for the option.

#### Forward Foreign Exchange Contracts

All forward foreign exchange contracts are classed as 'Over the Counter' and at the year end the net exposure to forward foreign exchange contracts can be summarised as follows:

	2013/14 £m	2014/15 £m
Active currency positions (those whose purpose is solely to seek economic gain) Passive currency positions (those whose purpose is to hedge the Fund's benchmark exposure to currencies back to sterling)	0.2 (1.3)	(1.7) (3.6)
Total	(1.1)	(5.3)

#### Options

All options held by the Fund were exchange traded. The value of these options and the assets to which they were exposed can be summarised as follows:

	2013/14 £m	2014/15 £m
Currency-based Equity rate-based	0.9 2.1	2.1 3.5
Total	3.0	5.6

#### Futures

All futures held by the Fund were exchange traded. The value of these options and the assets to which they were exposed can be summarised as follows:

	2013/14 £m	2014/15 £m
Commodity-based	0.0	0.1
Total	0.0	0.1



#### 11. Investment Management Expenses

	2013/14 £m	2014/15 £m
Administration, management and custody Other advisory fees	6.8 0.1	5.6 0.1
Total	6.9	5.7

#### 12. Property Investments

	31 March 2014 £m	31 March 2015 £m
Freehold Long Leasehold (over 50 years unexpired) Short Leasehold (under 50 years unexpired)	58.5 10.0 10.4	63.6 13.1 13.8
Total	78.9	90.5

All properties, except the Fund's farm investment, were valued on an open market basis by Nigel Holroyd and Adrian Payne of Colliers Capital UK at 31st March 2015. The Fund's farm was valued on an open market basis by James Forman of Leicestershire County Council. All valuers are Members of the Royal Institution of Chartered Surveyors.

## 13. Current Assets and Liabilities

	2013/14 £m	2014/15 £m
Contributions due from employers Cash Balances Other Debtors Due from Ministry of Justice	7.4 0.1 0.2 2.2	6.9 0.1 0.8 2.2
Current assets	9.9	10.0
Due to Leicestershire County Council Fund Management Fees Outstanding Other Creditors	(2.0) (1.4) (0.3)	(0.3) (1.2) (0.5)
Current liabilities	(3.7)	(2.0)
Net current assets and liabilities	6.2	8.0

Contributions due at the year end were received by the due date.



The amount due from the Ministry of Justice relates to the actuarially assessed deficit in respect of Magistrates' Court staff that were formerly in the LGPS. The amount is payable over 10 years at £365,000 per annum.

#### 14. Analysis of Investments by Manager

The Fund employs external investment managers to manage all of its investments apart from an amount of cash and a farm property, which are managed by Leicestershire County Council. This structure ensures that the total Fund performance is not overly influenced by the performance of any one manager.

The market value of investments in the hands of each manager is shown in the table below:-

	At 31		At 31	
	March 2014 £m	%	March 2015 £m	%
	٤	/0	2111	/0
Investment Manager				
Legal & General	1,023.7	37.5	1,193.4	38.3
Kames Capital	184.2	6.7	260.6	8.4
Ruffer LLP	199.5	7.3	224.5	7.2
Aviva Investors	156.4	5.7	165.8	5.3
Kleinwort Benson Investors	121.8	4.5	139.1	4.5
Aspect Capital	87.8	3.2	134.7	4.3
Adams Street Partners	108.6	4.0	121.2	3.9
Colliers Capital UK	102.0	3.7	118.0	3.8
Kempen Capital	104.6	3.8	113.1	3.6
Delaware Investments	88.2	3.2	110.1	3.6
Prudential / M&G	77.5	2.8	93.0	3.0
Ashmore	0.0	0.0	76.0	2.4
Partners Group	0.0	0.0	75.7	2.4
Investec Asset Management	72.9	2.7	68.9	2.2
Stafford Timberland	38.2	1.4	47.2	1.5
JP Morgan Asset Management	93.0	3.4	39.6	1.3
Industry Funds Management	36.1	1.3	38.5	1.2
Kravis Kohlberg Roberts	27.0	1.0	36.5	1.2
Pictet Asset Management	139.9	5.1	31.5	1.0
Catapult Venture Managers	2.7	0.1	2.4	0.1
Permal (formerly Fauchier Partners)	2.1	0.1	0.8	0.0
Capital International	32.8	1.2	0.0	0.0
Internally Managed and Currency Managers	34.7	1.3	23.9	0.8
Total	2,733.7		3,114.5	

#### 15. Custody of Assets

All the Fund's directly held assets are held by external custodians and are therefore not at risk from the financial failure of any of the Fund's investment managers. Most



of the pooled investment funds are registered with administrators that are independent of the investment manager.

#### 16. Operation and Management of fund

Details of how the Fund is administered and managed are included in the 2014/15 Pension Fund Annual Report.

#### 17. Employing bodies and fund members

A full list of bodies that have active members within the Fund is included on pages 101 and 102.

#### 18. Actuarial valuation

At the date of the Fund's last actuarial valuation (31 March 2013) the Fund had assets of  $\pounds$ 2,628m. At that date the Fund's assets covered 72% of its accrued liabilities.

#### 19. Valuation of financial instruments carried at fair value

The valuation of financial instruments has been classified into three levels, according to the quality and reliability of the information used to determine fair values.

#### Level 1

Financial instruments at Level 1 are those where the fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities. Products classified as level 1 comprised quoted equities, quoted fixed interest securities, quoted index-linked securities and pooled investment vehicles where the underlying assets fall into one of these categories.

Listed investments are shown at bid prices. The bid value of the investment is based on the bid market quotation of the relevant stock exchange.

#### Level 2

Financial instruments at Level 2 are those where quoted market prices are not available; for example, where an instrument is traded in a market that is not considered to be active, or where valuation techniques are used to determine fair value and where these techniques use inputs that are based significantly on observable market data.

#### Level 3

Financial instruments at Level 3 are those where at least one input that could have a significant effect on the instrument's valuation is not based on observable market data. Such instruments would include unquoted equity investments, hedge funds and infrastructure, which are valued using various valuation techniques that require significant judgement in determining appropriate assumptions.

The values of the investment in private equity are based on valuations provided by the general partners to the private equity funds in which Leicestershire County Council Pension Fund has invested. These valuations are prepared in accordance



with the International Private Equity and Venture Capital Valuation Guidelines, which follow the valuation principles of IFRS and US GAAP.

The values of the investment in hedge funds and infrastructure are based on the net asset value provided by the fund manager. Assurances over the valuation are gained from the independent audit of the value.

The following tables provide an analysis of the financial assets and liabilities of the pension fund grouped into levels 1 to 3, based on the level at which fair value is observable.

	Quoted market price	Using observable inputs	With significant unobservable inputs	
Values at 31 <sup>st</sup> March 2015	Level 1	Level 2	Level 3	Total
	£000	£000	£000	£000
Financial assets at fair value	2,305,965	567,867	248,738	3,122,570
Financial liabilities at fair value	(8,086)			(8,086)
Net financial assets	2,297,879	567,867	248,738	3,114,484

	Quoted market price	Using observable inputs	With significant unobservable inputs	
Values at 31 <sup>st</sup> March 2014	Level 1	Level 2	Level 3	Total
	£000	£000	£000	£000
Financial assets at fair value	2,178,362	341,118	216,960	2,736,440
Financial liabilities at fair value	(2,791)			(2,791)
Net financial assets	2,175,571	341,118	216,960	2,733,649

#### 20. Nature and Extent of Risks Arising from Financial Instruments

#### Risk and risk management

The Fund's primary long-term risk is that the Fund's assets will fall short of its liabilities (i.e. the promised benefits payable to members). Therefore the aim of investment risk management is to minimise the risk of an overall reduction in the value of the Fund and to maximise the opportunity for gains across the whole Fund portfolio. The fund achieves this through asset diversification to reduce exposure to market risk (price risk, currency risk and interest rate risk) and credit risk to an acceptable level. In addition, the Fund manages its liquidity risk to ensure that there is sufficient liquidity to meet the Fund's required cash flows. These investment risks are managed as part of the overall pension fund risk management programme.



Responsibility for the Fund's risk management strategy rests with the Pension Fund Management Board.

#### a) Market risk

Market risk is the risk of loss from fluctuations in equity and commodity prices, interest and foreign exchange rates and credit spreads. The Fund is exposed to market risk from its investment activities. The level of risk exposure depends on market conditions, expectations of future price and yield movements and the asset mix.

The objective of the Fund's risk management strategy is to identify, manage and control market risk within acceptable parameters, whilst optimising the return on risk.

In general, excessive volatility in market risk is managed through the diversification of the portfolio in terms of geographical and industry sectors and individual securities. To mitigate market risk, Leicestershire County Council and its investment advisors undertake appropriate monitoring of market conditions and benchmark analysis.

The Fund manages these risks via an annual strategy review which ensures that market risk remains within acceptable levels. On occasions equity futures contracts and exchange traded option contracts on individual securities may be uses to manage market risk on investments, and in exceptional circumstances over-thecounter derivative contracts may be used to manage specific aspects of market risk.

#### Other price risk

Other price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting all such investments in the market.

The Fund is exposed to share and derivative price risk. This arises from investments held by the Fund for which the future price is uncertain. All securities investments present a risk of loss of capital. For all investments held by the Fund, the maximum risk resulting from financial instruments is determined by the fair value of the financial instruments.

The Fund's investment managers mitigate this price risk through diversification and the selection of securities and other financial instruments is monitored to ensure that it is within the limits specified in the Fund's investment strategy.

#### Other price risk - sensitivity analysis

Following analysis of historic data and expected investment return movement during the financial year, in consultation with the Fund's investment advisors, Leicestershire County Council has determined that the following movements in market prices risk are reasonably possible for the 2015/16 reporting period:



Asset type	Potential market movements (+/-)
Overseas government bonds	8%
Global credit	10%
Global government index-linked	8%
bonds	
UK equities	16%
Overseas equities	19%
UK property	15%
Private equity	28%
Infrastructure	14%
Commodities	14%
Hedge funds	12%
Timberland	16%
Cash	1%

The potential price changes disclosed above are broadly consistent with onestandard deviation movement in the value of assets. The sensitivities are consistent with the assumptions contained in the annual strategy review and the analysis assumes that all other variables, in particular foreign currency exchange rates and interest rates, remain the same.

Had the market price of the Fund's investments increased/decreased in line with the above, the change in net assets available to pay benefits in the market price would have been as follows (the prior year comparator is shown in the second table):

	Value at 31 <sup>st</sup> March 2015			
• • • •		Percentage	Value on	Value on
Asset type		change	increase	decrease
	£000	%	£000	£000
UK equities	13,225	16	15,341	11,109
Overseas equities	73,839	19	87,868	59,810
Global index-linked bonds	304,938	8	329,333	280,543
Pooled property funds	214,149	15	246,271	182,027
Pooled private equity funds	123,627	28	158,243	89,011
Pooled bond and debt funds	302,801	10	333,081	272,521
Pooled hedge funds	2,901	12	3,249	2,553
Pooled equity funds	1,574,157	19	1,873,247	1,275,067
Pooled commodity funds	70,054	14	79,862	60,246
Pooled targeted return funds	31,524	12	35,307	27,741
Pooled timberland fund	47,243	16	54,802	39,684
Pooled managed futures fund	134,701	12	150,865	118,537
Pooled infrastructure fund	74,967	14	85,462	64,472
UK property	90,481	15	104,053	76,909
Cash and currency	52,423	1	52,947	51,899
Options, futures, other				
investment balances, current assets and current liabilities	11,471	1	11,586	11,356
Total assets available to pay benefits	3,122,501		3,621,517	2,623,485



	Value at 31 <sup>st</sup> March 2014	Percentage	Value on	Value on
Asset type		change	increase	decrease
	£000	%	£000	£000
UK equities	24,409	16	28,314	20,504
Overseas equities	63,006	19	74,977	51,035
Global index-linked bonds	239,178	8	258,312	220,044
Pooled property funds	176,382	15	202,839	149,925
Pooled private equity funds	111,307	28	142,473	80,141
Pooled global credit funds	178,748	10	196,623	160,873
Pooled hedge funds	4,368	12	4,892	3,844
Pooled equity funds	1,381,412	19	1,643,880	1,118,944
Pooled commodity funds	75,320	14	85,865	64,775
Pooled targeted return funds	139,887	12	156,673	123,101
Pooled timberland fund	38,175	16	44,283	32,067
Pooled manager futures fund	87,838	12	98,379	77,297
Pooled infrastructure funds	63,111	14	71,947	54,275
UK property	78,940	15	90,781	67,099
Cash and currency	69,968	1	70,668	69,268
Options, futures, other investment balances, current assets and current liabilities	7,804	1	7,882	7,726
Total assets available to pay benefits	2,739,853		3,178,788	2,300,918

#### Interest rate risk

The Fund invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risk, which represents the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

The Fund is not highly exposed to interest rate risk but monitoring is carried out to ensure that the exposure is close to the agreed asset allocation benchmark.

The Fund's direct exposure to interest rate movements as at 31<sup>st</sup> March 2015 and 31<sup>st</sup> March 2014 is set out below. These disclosures present interest rate risk based on the underlying financial assets at fair value:

Asset type	As at 31 <sup>st</sup> March 2014	As at 31 <sup>st</sup> March 2015
Cash and Currency	69,968	52,423
Fixed interest securities	178,748	302,801
Total	248,716	355,224

Interest rate risk sensitivity analysis



The Fund recognises that interest rates can vary and can affect both income to the Fund and the value of the net assets to pay benefits, A 1% movement in interest rates (100 BPS) is consistent with the level of sensitivity expected within the Fund's asset allocation strategy and the Fund's investment advisors expect that long-term average rates are expected to move less than 100 BPS from one year to the next and experience suggest that such movements are likely. The analysis that follows assumes that other variables, in particular exchange rates, remain constant, and shows the effect in the year on the net assets available to pay benefits of a +/- 100 BPS change in interest rates.

Asset type	Carrying amount as at 31 <sup>st</sup> March 2015	benefits	
		+100 BPS	-100 BPS
	£000	£000	£000
Cash and Currency	52,423	524	(524)
Fixed interest securities	302,801	3,028	(3,028)
Total	355,224	3,552	(3,552)

Asset type	Carrying amount as at 31 <sup>st</sup> March 2014	Change in year in the n assets available to pay benefits	
		+100 BPS	-100 BPS
	£000	£000	£000
Cash and Currency	69,968	700	(700)
Fixed interest securities	178,748	1,787	(1,787)
Total	248,716	2,487	(2,487)

#### Currency risk

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The Fund is exposed to currency risk in financial instruments that are denominated in any other currency other than sterling. The Fund holds both monetary and non-monetary assets denominated in currencies other than sterling.

The Fund's currency rate risk is actively managed and the neutral position is to hedge 50% of the exposure back to sterling. The table below summarises the Fund's unhedged currency exposure at as 31<sup>st</sup> March 2015 and as at the previous period end:

Currency exposure – asset type	Asset value as at 31 <sup>st</sup> March 2014	Asset value as at 31 <sup>st</sup> March 2015
	£000	£000
Overseas equities	63,006	73,839
Overseas government index-linked bonds	196,081	128,791
Private equity pooled funds	108,571	121,185
Pooled hedge Funds	4,368	2,901
Overseas and Global equity-based pooled funds	1,020,715	1,199,483
Commodity-based pooled funds	75,320	70,054
Infrastructure pooled funds	63,111	74,967



#### **Pension Fund Accounts**

Timberland pooled fund	38,175	47,243
Emerging Market Debt pooled fund	0	76,047
Total overseas assets	1,569,347	1,794,510

#### Currency risk – sensitivity analysis

Following analysis of historical data in consultation with the Fund's investment advisors, it is considered that the likely volatility associated with foreign exchange rate movements is 13% (as measured by one standard deviation).

A 13% fluctuation in the currency is considered reasonable based on the Fund advisor's analysis of the long-term historical movements in the month-end exchange rates over a rolling 36-month period. This analysis assumes that all other variables, in particular interest rates, remain constant.

A 13% strengthening/weakening of the pound against the various currencies in which the fund holds investments would increase/decrease the net assets available to pay benefits as follows:

Currency exposure – asset type	Asset value as at 31 <sup>st</sup> March 2015	Change to net assets available to pay benefits	
		+13%	-13%
	£000	£000	£000
Overseas equities	73,839	83,438	64,240
Overseas government	128,791	145,534	112,048
index-linked bonds			
Private equity pooled funds	121,185	136,939	105,431
Pooled hedge Funds	2,901	3,278	2,524
Overseas equity-based	1,199,483	1,355,415	1,043,551
pooled funds			
Commodity-based pooled	70,054	79,161	60,947
funds			
Infrastructure pooled funds	74,967	84,713	65,221
Timberland pooled fund	47,243	53,385	41,101
Emerging Market Debt	76,047	85,933	66,161
pooled fund			
Total change in assets available	1,794,510	2,027,796	1,561,224

Currency exposure – asset type	Asset value as at 31 <sup>st</sup> March 2014	Change to net asset available to pay benefits	
		+13%	-13%
	£000	£000	£000
Overseas equities	63,006	71,197	54,815
Overseas government index-linked bonds	196,081	221,572	170,590
Private equity pooled funds	108,571	122,685	94,457
Pooled hedge Funds	4,368	4,936	3,800
Overseas equity-based pooled funds	1,020,715	1,153,408	888,022
Commodity-based pooled funds	75,320	85,112	65,528
Infrastructure pooled funds	63,111	71,315	54,907



#### **Pension Fund Accounts**

Timberland pooled fund	38,175	43,138	33,212
Total change in assets			
available	1,569,347	1,773,363	1,365,331

The Fund has an active currency manager with a portfolio based on a notional value of £340m, and this is the maximum exposure that they are allowed to have. In order to achieve gains within their portfolios they utilise forward foreign exchange contracts and, on occasions, currency options. The portfolios have an average target volatility of 2.5% and as a result the Fund is exposed to currency risk through these portfolios. The table below shows the likely impact onto the net assets available to pay benefits.

Currency exposure – asset type	Asset value as at 31 <sup>st</sup> March 2015	Change to net assets available to pay benefits	
		+2.5%	-2.5%
	£000	£000	£000
Active currency portfolios	340,000	348,500	331,500
Total change in assets available	340,000	348,500	331,500

Currency exposure – asset type	Asset value as at 31 <sup>st</sup> March 2014	Change to net assets available to pay benefits	
		+2.5%	-2.5%
	£000	£000	£000
Active currency portfolios	340,000	348,500	331,500
Total change in assets available	340,000	348,500	331,500

#### b) Credit risk

Credit risk represents the risk that the counterparty to a transaction or financial instrument will fail to discharge an obligation and cause the Fund to incur a financial loss. The market value of investments generally reflects an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the Fund's financial assets and liabilities.

In essence the Fund's entire investment portfolio is exposed to some form of credit risk, with the exception of derivatives positions, where the risk equates to the net market value of a positive derivative position. However the selection of high quality counterparties, brokers and financial institutions minimises credit risk that may occur through the failure to settle a transaction in a timely manner.

Contractual credit risk is represented by the net payment or receipt that remains outstanding, and the cost of replacing the derivative position in the event of a counterparty default. The residual risk is minimal due to various insurance policies held by the exchanges to cover defaulting counterparties.

Credit risk on over-the-counter derivative contracts is minimised as counterparties are recognised financial intermediaries with acceptable credit ratings determined by a recognised ratings agency.

Deposits are not made with banks and financial institutions unless they are rated independently and have a high credit rating. Many of the Fund's investment managers use the money market fund run by the Fund's custodian to deposit any



cash within their portfolios, although 1 manager (Kames Capital) lends cash directly to individual counterparties in the London money markets. Any cash held directly by the Fund is deposited in an instant access high interest account with National Westminster Bank or in a Money Market Fund.

The Fund believes it has managed its exposure to credit risk, and has never had any experience of default of uncollectible deposits. The Fund's cash holding at 31<sup>st</sup> March 2015 was £52.4m (31<sup>st</sup> March 2014: £70.0m).

#### c) Liquidity risk

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. The Fund therefore takes steps to ensure that it has adequate cash resources to meet its commitments. All of the Fund's cash holdings are available for immediate access, although on some occasions this will involve withdrawing cash balances from the portfolios of investment managers.

The Fund is allowed to borrow to meet short-term cash flow requirements, although this is an option that is only likely to be used in exceptional circumstances.

The Fund defines liquid assets as assets that can be converted to cash within three months. Illiquid assets are those assets which will take longer than three months to convert to cash. As at 31<sup>st</sup> March 2015 the value of illiquid assets (considered to be the Fund's investments in property, hedge funds, private equity, timberland and infrastructure) was £553.4, which represented 17.7% of total Fund assets. (31<sup>st</sup> March 2014: £472.3m, which represented 17.2% of total Fund assets).

The Fund remains cash flow positive for non-investment related items so there is no requirement to produce detailed cash flow forecasts. All investment related cash flows are known about sufficiently far in advance that they can be covered by taking action in a manner that is both cost-effective and in line with the Fund's investment strategy.

All financial liabilities at 31<sup>st</sup> March 2015 are due within one year.

#### Refinancing risk

The key risk is that the Fund will be forced to sell a significant proportion of its financial instruments at a time of unfavourable interest rates, but this appears a highly unlikely scenario. The Fund's investment strategy and the structure of its portfolios have sufficient flexibility to ensure that any required sales are considered to be the ones that are in the best financial interests of the Fund at that time. There are no financial instruments that have a refinancing risk as part of the Fund's treasury management and investment strategies.

#### Securities Lending

As at 31 March 2015, £5.7m of stock was on loan to an agreed list of approved borrowers through the Fund's Custodian in its capacity as agent lender. The loans were all in respect of equities and were covered by £6.1m of non-cash collateral.

Collateral is marked to market, adjusted daily and held by the custodian on behalf of the Fund. Income from stock lending amounted to £0.018m during the year.

The Fund retains its economic interest in stocks on loan, and therefore the value is included in the Fund valuation, however there is an obligation to return collateral to the borrowers, therefore its value is excluded from the Fund valuation. The



securities lending programme is indemnified, giving the Fund further protection against losses.

#### Reputational Risk

The Fund's prudent approach to the collective risks listed above and through best practice in corporate governance, ensures that reputational risk is kept to a minimum.

#### 21. Related Party Transactions

From the information currently available there were no material transactions with related parties in 2014/15 that require disclosure under FRS8.

#### 22. Contingent Liabilities

When a member has left the Pension Fund before accruing sufficient service to qualify for a benefit from the scheme, they may choose either a refund of contributions or a transfer value to another pension fund. There are a significant number of these leavers who have not taken either of these options and as their ultimate choice is unknown, it is not possible to reliably estimate a liability. The impact of these 'frozen refunds' has, however, been considered in the calculation of the actuarial liabilities of the fund.

If all of these individuals choose to take a refund of contributions the cost to the Fund will be around £0.9m, although the statutory requirement of the Fund to pay interest to some members would increase this figure. Should all of the members opt to transfer to another scheme the cost will be considerably higher.

#### 23. Contractual Commitments

At 31 March 2015, the Fund had the following contractual commitments:-

- a) Undrawn commitments totalling \$128,574,250 (£86,611,149) to twenty seven different pooled private equity funds managed by Adams Street Partners (31st March 2014 £71,483,310 to twenty four different funds).
- b) An undrawn commitment of £655,601 to two private equity funds managed by Catapult Venture Managers (31<sup>st</sup> March 2014 £868,145 to two funds).
- c) An undrawn commitment of \$44,404,222 (£29,911,904) to the KKR Global Infrastructure Fund (31st March 2014 £9,128,153 to one fund)
- d) An undrawn commitment of €9,762,500 (£7,062,934) to the Stafford International Timberland VI Fund (31st March 2014 £11,594,608)
- e) An undrawn commitment of \$23,250,000 (£15,661,839) to the Stafford International Timberland VII Fund
- An undrawn commitment of £19,400,000 to the M & G Debt Opportunities Fund II (31st March 2014 £28,332,000 to the M & G Debt Opportunities Fund, which became fully drawn during 2014/2015)



g) An undrawn commitment of £25,000,000 to the Partners Group Private Markets Credit Strategy 2014

#### 24. Additional Voluntary Contributions (AVC's)

The Fund has an arrangement with Prudential whereby additional contributions can be paid to them for investment, with the intention that the accumulated value will be used to purchase additional retirement benefits. AVC's are not included in the Pension Fund Accounts in accordance with Regulation 4(2) (c) of the Pension Scheme (Management and Investment of Funds) Regulations 2009.

During 2014/15 £2.0m in contributions were paid to Prudential and at the year end the capital value of all AVC's was £14.2m.

#### 25. Policy Statements

The Fund has a number of policy statements that are available on request from Colin Pratt, Investment Manager, Leicestershire County Council, County Hall, Glenfield, Leicester. LE3 8RB (telephone 0116 3057656, email <u>colin.pratt@leics.gov.uk</u>). They have not been reproduced within the Accounts as, in combination, they are sizeable and it is not considered that they would add any significant value to most users of the accounts. The Statements are:

#### Statement of Investment Principles (SIPs) Communications Policy Statement Funding Strategy Statement (FSS)

#### 26. Compliance Statement

#### Income and other taxes

The Fund has been able to gain either total or partial relief from local taxation on the Fund's investment income from eligible countries. The Fund is exempt from UK Capital Gains and Corporation tax.

#### Self-investment

There has been no material employer related investment in 2013/14 or 2012/13. There were occasions on which contributions were paid over by the employer later than the statutory date, and these instances are technically classed as self investment. In no instance were the sums involved material, and neither were they outstanding for long periods.

#### Calculation of transfer values

There are no discretionary benefits included in the calculation of transfer values.

#### **Pension Increase**

All pension increases are made in accordance with the Pensions Increase (Review) Order 1997.

#### Changes to LGPS

All changes to LGPS are made via the issue of Statutory Instruments by Central Government



## 27. Analysis of Investments

	At 31 March		At 31	
	2014		March 2015	
	£m	%	£m	%
Fixed & Variable Interest Stocks				
United Kingdom:				
- Indexed Linked	43.1	1.6	176.2	5.6
- Overseas Index Linked	196.1	7.2	128.8	4.1
- Global Credit	178.8	6.5	226.8	7.3
- Emerging Market Debt	0.0	0.0	76.0	2.5
	418.0	15.3	607.8	19.5
Equities - United Kingdom	385.1	14.1	390.5	12.5
Equities – Overseas				
Global Dividend Focused	227.5	8.3	253.3	8.1
North America	396.1	14.5	441.2	14.2
Europe	196.7	7.2	225.8	7.2
Japan	31.3	1.1	91.5	2.9
Pacific ex Japan	85.2	3.1	101.8	3.3
Emerging Markets	146.9	5.4	157.2	5.0
	1,083.7	39.6	1,270.8	40.7
Private Equity	111.3	3.9	123.6	4.0
Hedge Funds	4.4	0.2	2.9	0.1
Targeted Return	227.7	8.3	166.2	5.3
Commodity Funds	75.3	2.8	70.0	2.2
Infrastructure Funds	101.3	3.7	122.2	3.9
Property				
United Kingdom:				
- Retail & Retail Warehouses	30.1	1.1	33.3	1.1
- Offices	15.5	0.6	19.2	0.6
- Industrial	13.1	0.5	15.8	0.5
- Leisure	19.0	0.7	20.7	0.7
- Agriculture	1.2	0.0	1.4	0.0
Indirect	176.4	6.4	214.2	6.9
	255.3	9.3	304.6	9.8
Cash and Currency				
Cash and deposits	70.0	2.5	52.4	1.7
Foreign exchange derivatives	(0.2)	0.0	(3.1)	(0.1)
Other derivatives contracts	2.1	0.1	4.4	0.1
Other Net Assets (Liabilities)	5.9	0.2	10.2	0.3
	77.8	2.8	63.9	2.0
Total	2,739.9	100.0	3,122.5	100.0



#### 28. Pension Fund Accounts Reporting Requirement

#### A. Introduction

CIPFA's Code of Practice on Local Authority Accounting 2014/15 requires Administering Authorities of LGPS funds that prepare pension fund accounts to disclose what IAS26 refers to as the actuarial present value of promised retirement benefits.

The actuarial present value of promised retirement benefits is to be calculated similarly to the defined benefit obligation under IAS19. There are three options for its disclosure in pension fund accounts:

- showing the figure in the Net Assets Statement, in which case it requires the statement to disclose the resulting surplus or deficit;
- as a note to the accounts; or
- by reference to this information in an accompanying actuarial report.

If an actuarial valuation has not been prepared at the date of the financial statements, IAS26 requires the most recent valuation to be used as a base and the date of the valuation disclosed. The valuation should be carried out using assumptions in line with IAS19 and not the Pension Fund's funding assumptions.

I have been instructed by the Administering Authority to provide the necessary information for the Leicestershire County Council Pension Fund, which is in the remainder of this note.

#### B. Balance sheet

Year ended	31 Mar 2014 £m	31 Mar 2013 £m
Present value of Promised Retirement Benefits	5,492	4,508

Liabilities have been projected using a roll forward approximation from the latest formal funding valuation as at 31 March 2013. I estimate this liability at 31 March 2014 comprises £2,966m in respect of employee members, £960m in respect of deferred pensioners and £1,566m in respect of pensioners. The approximation involved in the roll forward model means that the split of scheme liabilities between the three classes of member may not be reliable. However, I am satisfied the aggregate liability is a reasonable estimate of the actuarial present value of benefit promises. I have not made any allowance for unfunded benefits.

The above figures include both vested and non-vested benefits, although the latter is assumed to have a negligible value.

It should be noted the above figures are appropriate for the Administering Authority only for preparation of the accounts of the Pension Fund. They should not be used for any other purpose (i.e. comparing against liability measures on a funding basis or a cessation basis).

#### C. Assumptions

The assumptions used are those adopted for the Administering Authority's IAS19 report as required by the Code of Practice. These are given below. I estimate that the impact of the change of assumptions to 31 March 2015 is to increase the actuarial present value by £777m.



#### **D.** Financial assumptions

My recommended financial assumptions are summarised below:

Year ended	31 Mar 2015 % p.a.	31 Mar 2014 % p.a.
Inflation/Pensions Increase Rate	2.4%	2.8%
Salary Increase Rate	4.3%	4.6%
Discount Rate	3.2%	4.3%

#### E. Longevity assumption

The life expectancy assumption is based on the Fund's Vitacurves with improvements in line with the CMI\_2010 model, assuming the current rate of improvements has reached a peak and will converge to long term rate of 1.25% p.a.

Based on these assumptions, the average future life expectancies at age 65 are summarised below:

	Males	Females
Current Pensioners	22.2 years	24.3 years
Future Pensioners*	24.2 years	26.6 years

\*Figures assume members aged 45 as at the last formal valuation date

Please note that the assumptions are identical to those used for the previous IAS26 disclosure for the Fund.

#### F. Commutation assumption

An allowance is included for future retirements to elect to take 50% of the maximum additional tax-free cash up to HMRC limits for pre-April 2008 service and 75% of the maximum tax-free cash for post-April 2008 service.

#### G. Professional notes

This paper accompanies my covering report titled 'Actuarial Valuation as at 31 March 2015 for IAS19 purposes' dated 23 April 2015. The covering report identifies the appropriate reliances and limitations for the use of the figures in this paper, together with further details regarding the professional requirements and assumptions.

Prepared by:-

nne Granston

Anne Cranston For and on behalf of Hymans Robertson LLP

21 May 2015



# Statement of Responsibilities for Leicestershire County Council Pension Fund

THE AUTHORITY'S RESPONSIBILITIES

The Authority is required to:

- Make arrangements for the proper administration of the financial affairs of its Pension Fund and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Director of Corporate Resources.
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- Approve the statement of accounts for the year.

The Director of Resources is responsible for the preparation of the Authority's Pension Fund Statement of Accounts in accordance with proper accounting practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

In preparing this Statement of Accounts, the Director of Corporate Resources has:

- Selected suitable accounting policies and then applied them consistently.
- Made judgements and estimates that were reasonable and prudent.
- Complied with the Local Authority Code.

The Director of Resources has also;

- Kept proper accounting records which were up to date,
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that the above responsibilities have been complied with and the Statement of Accounts herewith presents a true and fair view of the financial position of the Leicestershire County Council Pension Fund as at 31 March 2015 and its income and expenditure for the year ended the same date.

3. J.Kt

B ROBERTS DIRECTOR OF CORPORATE RESOURCES 30 JUNE 2015



# Audit Opinion

# Independent auditors' report to the Members of the Leicestershire County Council (the "Authority")

## **Report on the financial statements**

#### Our opinion

In our opinion, Leicestershire County Council's financial statements (the "financial statements"):

- give a true and fair view of the state of the Authority's affairs as at 31 March 2015 and of the Authority's income and expenditure and cash flows for the year then ended; and
- have been properly prepared in accordance with the requirements of the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 and the CIPFA Service Reporting Code of Practice for Local Authorities 2014/15.

#### What we have nudited

The financial statements comprise:

- the Balance Sheet as at 31 March 2015;
- the Comprehensive Income and Expenditure Statement for the year then ended;
- the Movement in Reserves Statement for the year then ended;
- the Statement of Cash Flows for the year then ended;
- the notes to the financial statements, which include a summary of significant accounting policies and other explanatory information.

The financial reporting framework that has been applied in the preparation of the financial statements is the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 supported by the CIPFA Service Reporting Code of Practice for Local Authorities 2014/15.

In applying the financial reporting framework, the Responsible Financial Officer has made a number of subjective judgements, for example in respect of significant accounting estimates. In making such estimates, he has made assumptions and considered future events.

## Opinion on other matter prescribed by the Code of Audit Practice

In our opinion, the information given in the explanatory foreword for the financial year for which the financial statements are prepared is consistent with the financial statements.

## Other matters on which we are required to report by exception

We have nothing to report in respect of the following matters where the Code of Audit Practice issued by the Audit Commission requires us to report to you if:

- in our opinion, the Annual Governance Statement does not comply with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007 (updated as at December 2012) or is misleading or inconsistent with information of which we are aware from our audit; or
- we issue a report in the public interest under section 8 of the Audit Commission Act 1998; or
- we make any recommendations under section 11 of the Audit Commission Act 1998 that requires the Authority to
  consider it at a public meeting and to decide what action to take in response; or
- we exercise any other special powers of the auditor under the Audit Commission Act 1998.



# Responsibilities for the financial statements and the audit

#### Our responsibilities and those of the Responsible Financial Officer

As explained more fully in the Statement of Responsibilities the Responsible Financial Officer is responsible for the preparation of the financial statements and for being satisfied that they give a true and fair view in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 and the CIPFA Service Reporting Code of Practice for Local Authorities 2014/15.

Our responsibility is to audit and express an opinion on the financial statements in accordance with Part II of the Audit Commission Act 1998, the Code of Audit Practice 2010 – Local Government Bodies issued by the Audit Commission and ISAs (UK & Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

This report, including the opinions, has been prepared for and only for the Authority's members as a body in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 48 of the Statement of Responsibilities of Auditors and of Audited Bodies – Local Government, published by the Audit Commission in March 2010. We do not, in giving these opinions, accept or assume responsibility for any other purpose or to any other person to whom this report is shown or into whose hands it may come save where expressly agreed by our prior consent in writing.

#### What an audit of financial statements involves

We conducted our audit in accordance with International Standards on Auditing (UK and Ireland) ("ISAs (UK & Ireland)"). An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of:

- whether the accounting policies are appropriate to the Authority's circumstances and have been consistently
  applied and adequately disclosed;
- the reasonableness of significant accounting estimates made by the Responsible Financial Officer; and
- the overall presentation of the financial statements.

We primarily focus our work in these areas by assessing the Responsible Financial Officer's judgements against available evidence, forming our own judgements, and evaluating the disclosures in the financial statements.

We test and examine information, using sampling and other auditing techniques, to the extent we consider necessary to provide a reasonable basis for us to draw conclusions. We obtain audit evidence through testing the effectiveness of controls, substantive procedures or a combination of both.

In addition, we read all the financial and non-financial information in the Statement of Accounts to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

# Report on the pension fund accounts

#### Ouropinion

In our opinion, the pension fund accounts contained within the Statement of Accounts of Leicestershire County Council (the "pension fund accounts"):

- give a true and fair view of the financial transactions of the Pension Fund during the year ended 31 March 2015, and the amount and disposition of the fund's assets and liabilities as at 31 March 2015; and
- have been properly prepared in accordance with the requirements of the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15.

#### What we have andited

The pension fund accounts comprise:

- the Net Assets Statement as at 31 March 2015;
- the Fund Account for the year then ended; and
- the notes to the financial statements, which include a summary of significant accounting policies and other explanatory information.

The financial reporting framework that has been applied in the preparation of the financial statements is the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15.



In applying the financial reporting framework, the Responsible Financial Officer has made a number of subjective judgements, for example in respect of significant accounting estimates. In making such estimates, he has made assumptions and considered future events.

## Opinion on other matter prescribed by the Code of Audit Practice

In our opinion, the information given in the explanatory foreword for the financial year for which the pension fund accounts are prepared is consistent with the pension fund accounts.

## Responsibilities for the pension fund accounts and the audit

Our responsibilities and those of the Responsible Financial Officer

As explained more fully in the Statement of Responsibilities the Responsible Financial Officer is responsible for the preparation of the pensions fund accounts and for being satisfied that they give a true and fair view in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15.

Our responsibility is to audit and express an opinion on the pension fund accounts in accordance with Part II of the Audit Commission Act 1998, the Code of Audit Practice 2010 – Local Government Bodies issued by the Audit Commission and ISAs (UK & Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

This report, including the opinions, has been prepared for and only for the Authority's members as a body in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 48 of the Statement of Responsibilities of Auditors and of Audited Bodies – Local Government, published by the Audit Commission in March 2010. We do not, in giving these opinions, accept or assume responsibility for any other purpose or to any other person to whom this report is shown or into whose hands it may come save where expressly agreed by our prior consent in writing.

#### What an audit of pension fund accounts involves

We conducted our audit in accordance with International Standards on Auditing (UK and Ireland) ("ISAs (UK & Ireland)"). An audit involves obtaining evidence about the amounts and disclosures in the pension fund accounts sufficient to give reasonable assurance that the pension fund accounts are free from material misstatement, whether caused by fraud or error. This includes an assessment of:

- whether the accounting policies are appropriate to the Pension Fund's circumstances and have been consistently
  applied and adequately disclosed;
- the reasonableness of significant accounting estimates made by the Responsible Financial Officer; and
- the overall presentation of the Pension Fund Accounts.

We primarily focus our work in these areas by assessing the Responsible Financial Officer's judgements against available evidence, forming our own judgements, and evaluating the disclosures in the financial statements.

We test and examine information, using sampling and other auditing techniques, to the extent we consider necessary to provide a reasonable basis for us to draw conclusions. We obtain audit evidence through testing the effectiveness of controls, substantive procedures or a combination of both.

In addition, we read all the financial and non-financial information in the Statement of Accounts to identify material inconsistencies with the audited pension fund accounts and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

# Conclusion on the Authority's arrangements for securing economy, efficiency and effectiveness in the use of resources

#### Contelusion

On the basis of our work, having regard to the guidance on the specified criteria published by the Audit Commission on 13 October 2014, we are satisfied that, in all significant respects, Leicestershire County Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ending 31 March 2015.



What a review of the arrangements for securing economy, efficiency and effectiveness in the use of resources involves

We have undertaken our audit in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission on 13 October 2014, as to whether the Authority has proper arrangements for:

- securing financial resilience; and
- challenging how it secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2015.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

Our responsibilities and those of the Authority

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

We are required under Section 5 of the Audit Commission Act 1998 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

## Certificate

Our audit cannot be formally concluded and a certificate issued in accordance with the requirements of Part II of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission because the Authority has not yet prepared its Pension Fund Annual Report and Accounts on which we are required to give an audit opinion.

ichard Bacon

Richard Bacon (Senior Statutory Auditor) for and on behalf of PricewaterhouseCoopers LLP Chartered Accountants and Statutory Auditors Cornwall Court 19 Cornwall Street Birmingham B3 2DT

Date: 29 September 2015

- (a) The maintenance and integrity of the Leicestershire County Council website is the responsibility of the directors; the work carried out by the auditors does not involve consideration of these matters and, accordingly, the auditors accept no responsibility for any changes that may have occurred to the Statement of Accounts since they were initially presented on the website.
- (b) Legislation in the United Kingdom governing the preparation and dissemination of the Statement of Accounts may differ from legislation in other jurisdictions.





# Annual Governance Statement (AGS) 2014/15

#### 1. INTRODUCTION

Leicestershire County Council (the Council) is responsible for ensuring that its business is conducted in accordance with prevailing legislation, regulation, government guidance and that proper standards of stewardship, conduct, probity and professional competence are set and adhered to by all those representing and working for and with the Council. This ensures that the services provided to the people of Leicestershire are properly administered and delivered economically, efficiently and effectively. In discharging this responsibility, the Council is responsible for putting in place proper arrangements for the governance of its affairs.

#### 2. WHAT IS GOVERNANCE?

Corporate Governance is defined as how organisations ensure that they are doing the right things, in the right way, for the right people in a timely, inclusive, open, honest and accountable manner. The Council's governance framework comprises the systems and processes, cultures and values by which the Council is directed and controlled. It enables the Council to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate services and value for money.

The Council has a Code of Corporate Governance (the Code), which is consistent with the six core principles of the CIPFA/SOLACE Framework *Delivering Good Governance in Local Government*. The Accounts and Audit (England) Regulations 2011, require the Council to prepare and publish an Annual Governance Statement (AGS).

#### 3. WHAT THE AGS TELLS YOU

The AGS provides a summarised account of how our management arrangements are set up to meet the principles of good governance set out in our Code and how we obtain assurance that these are both effective and appropriate. It is written to provide the reader with a clear, simple assessment of how the governance framework has operated over the past financial year and to identify any improvements made, and any weaknesses or gaps in our current arrangements that require addressing. The main aim of the AGS is to provide the reader with confidence that the Council has an effective system of internal control that manages risks to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness.

#### 4. HOW THIS STATEMENT HAS BEEN PREPARED

There is a statutory requirement in England, for a local authority to conduct a review at least once in each financial year of the effectiveness of its system of internal control and overall corporate governance arrangements. This review



requires the sources of assurance, which the Council relies on, to be brought together and reviewed – from both a departmental and corporate view.

To ensure this AGS presents an accurate picture of governance arrangements for the whole Council, each Director was required to complete a 'selfassessment', which provided details of the measures in place within their department to ensure compliance (or otherwise) with the Council's Code of Corporate Governance.

The departmental self-assessment contained a set of compliance statements under each core principle, which required a corresponding score of 1, 2 or 3 based on the criteria below:

Score	Definition	Description	Evidence (all inclusive)
1	Good	Compliance against the majority of the areas of the benchmark is good, although there may be minor weaknesses with a limited impact on the ability to achieve departmental and Council objectives. Strategic, reputational and/or financial risks are minor and performance is generally on track.	<ul> <li>Many elements of good practice to a high standard and high quality;</li> <li>Coverage of this 'area of control' is extended to most/all services areas within the department</li> </ul>
2	Some weaknesses/ areas for improvement	There are some weaknesses against areas of the benchmark and the department may not deliver some of its own and the Council objectives unless these are addressed. The management of strategic, reputational and/or financial risks is inconsistent and performance is variable across the department.	<ul> <li>Some elements of good practice to a high standard and high quality;</li> <li>Coverage of this 'area of control' is only extended to certain service areas, with omissions in others;</li> <li>Proposal/Plans are in place to address perceived shortfalls</li> </ul>
3	Key weaknesses/ many areas for improvement	Compliance against many/all areas of the benchmark is weak and therefore delivery of departmental and Council objectives is under threat. There are many strategic, reputational and/or financial risks and performance is off track.	<ul> <li>Few elements of good practice to a high standard and high quality;</li> <li>Coverage of this expectation is omitted amongst most areas;</li> <li>Proposal/Plans to address perceived shortfalls are in early stages of development</li> </ul>



The application of a more quantitative approach to assessing compliance against the Code will allow the Corporate Management Team, Members and the public at large to obtain necessary assurance that the Council operates within an adequate internal control environment, thus complying with the six core principles and best practice. In addition to the above, senior officers assessed arrangements for managing issues that apply across all departments. Whilst the self- assessments identified many sources of assurance and were transparent in reporting areas for improvement the tables below only include the key sources of assurance and key areas for improvement.



	PRINCIPLE A Focusing on the purpose of the Authority and on outcomes for the community and creating and implementing a vision for the local area			
	How we meet this Principle	Conclusions		
•	We set out the overall Council vision in the Council's Strategic Plan (to 2018) incorporating the Medium Term Financial Strategy and Transformation Programme which are supported by specific departmental service/business plans and strategies	Average Score: 1.5		
•	A new Communities Strategy has also been agreed to underpin working with the voluntary and community sector as well as a new Commissioning and Procurement Strategy.	The level of compliance is generally good however improvements have been identified in relation to delivery of the MTFS savings and improving Business Intelligence.		
•	We publish our plans and our performance in the Annual Report and Statement of Accounts			
•	We communicate with, and publish results of our consultations with resident's, service users and other stakeholders and take account of feedback to review outcomes so they reflect progress and wider changes			
•	We have various channels to raise formal complaints and procedures that inform systematic service improvement. Performance against complaints is reported to the Scrutiny Commission and Corporate Governance Committee.			
•	Departmental Management Teams and Cabinet Lead Members receive regular reports on the status of performance indicators and have a process in place to address poor performance			
•	Regular communication is in place so that all staff are kept informed of key operational, departmental and corporate issues.			



	<u>PRINCIPLE B</u> Members and officers working together to achieve a common purpose with clearly defined functions and roles			
	How we meet this Principle	Conclusions		
•	We adhere to a Constitution that clearly defines the Council's political structure, roles and responsibilities of the Executive, Committees, Members and Officers and the rules under which they operate	Average Score: 1.6		
•	Overview & Scrutiny support the work of the Council by: reviewing and scrutinising decisions; considering aspects of performance; assisting in research, policy review and development; and promoting collaborative working.	The level of compliance is generally good however improvements have been identified in relation to Partnership working, including reviewing support to the priority partnerships and producing clear principles and guidance in relation to all partnerships.		
•	We comply with the CIPFA Statements on the Role of the Chief Financial Officer and the Role of the Head of Internal Audit	In addition, actions need to be implemented to ensure the internal audit function fully conforms to the Public Sector Internal Audit Standards		
•	Corporate Governance Committee approved the Internal Audit Charter which sets out the purpose, authority and responsibility for the internal audit function and clearly defines Members and officers' roles, responsibilities and relationships			
•	Our Employment Committee is responsible for determining the terms and conditions on which staff hold office, including remuneration, disciplinary and grievance procedures and for making effective arrangements to ensure compliance with employment legislation and where necessary employment codes of practice			
•	We have developed protocols to ensure effective formal communication between members and officers by providing regular reports on progress and performance in relation to their respective committee and functions; and informal briefings on key topics			
•	We conducted and published the results of an extensive public consultation and involvement exercise to inform the MTFS, and continue to communicate			



with stakeholders on future plans and proposals

• We have recently agreed a list of eight priority partnerships that will be the primary focus for the Council's partnership work.

F	<u>PRINCIPLE C</u> Promoting values for the authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour		
	How we meet this Principle	Conclusions	
•	We have an established Code of Conduct for Members, with training provided for any new Members. During the year, guidance was provided by the Monitoring Officer regarding the operation of the Code of Conduct where members represent more than one public body (i.e. "dual hatted" members):	Average Score: 1.2	
•	We maintain records of, and publish Members' Register of Interests on our website	The level of compliance is good with no key improvements being required.	
•	The Corporate Governance Committee supports and promotes the maintenance of high standards of conduct by Members and have agreed criteria for assessing complaints against Members, which is published on our website. Training on the various aspects of the Committee's business was provided to two new Committee members		
•	We re-launched our Employee Code of Conduct.		
•	Each department maintains both a Register of Interests and a Register of Gifts and Hospitality and arrangements are in place so that staff are aware of, understand and comply with the need to report these situations		
•	We revised our Anti-Fraud & Corruption Policy Statement and Strategy and implemented new policies and procedures to mitigate the risks of bribery and corruption and money- laundering in order to conform with requirements of the CIPFA Code of		



	ractice – 'Managing the Risk of Fraud nd Corruption' (2014).
us Co 'Pi wł	/e undertook a robust self-assessment sing the toolkit provided by the Audit ommission in its annual publication, Protecting the Public Purse' (PPP) hich focused on counter fraud overnance.
en	le have new arrangements in place to nable staff to raise issues of concern nd report wrongdoing.

Т	<u>PRINCIPLE D</u> Taking informed and transparent decisions which are subject to effective scrutiny and managing risk		
	How we meet this Principle	Conclusions	
•	We publish all Committee agendas, meeting papers and minutes on our website	Average Score: 1.2	
•	We promote transparency by transmitting and archiving live webcasts of County Council, Cabinet, Scrutiny and Development Control, Police and Crime Panel and Regulatory Board meetings		
•	Scrutiny Commissioners produce and publish a report on the activities of Overview and Scrutiny over the year	The level of compliance is good with no key improvements being required.	
•	Corporate Governance Committee actively engages and conducts detailed scrutiny of the Corporate Risk Register and emerging risks. The Committee also noted the content of the revised Risk Management Policy and Strategy before its approval by Cabinet.		
•	Departmental Management Teams take full ownership of risks within their area and agree mitigating actions		
•	The adequacy and effectiveness of our internal control environment is tested throughout the year as a result of the approval and implementation of a risk based Internal Audit Annual Plan and by undertaking audits.		



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	<u>PRINCIPLE E</u> Developing the capacity and capability of members and officers to be effective		
	How we meet this Principle	Conclusions	
•	Our Learning & Development priorities are based upon having the knowledge, skills and expertise to meet our current and future service priorities	Average Score: 1.4	
•	Learning & Development plans are informed by the: MTFS; Strategic Vision and Imperatives; Departmental key aims; Service area plans; and individual Performance and Development Reviews (PDR)	The level of compliance is generally good and a number of improvement areas which link to the Transformation Programme Enablers have been identified.	
•	A 'golden thread' approach ensures that all staff understand and can make the links from their own team and individual objectives through to the departments and Council's overarching priorities		
•	Induction training is provided for all new staff appropriate to their role and responsibilities, with access to on-going Learning & Development activities to enhance skills		
•	An established competency framework that yields behaviours to support the direction of the Authority, with all middle and senior managers completing a 'Leading for High Performance' programme		
•	We continue to provide opportunities to elected councillors in accordance with our agreed Member Learning & Development Strategy		
•	We provide regular briefings to members on the key issues and challenges facing the Council		



	<u>PRINCIPLE F</u> Engaging with local people and other stakeholders to ensure robust public accountability		
	How we meet this Principle	Conclusions	
•	We publish a detailed Annual Performance Report on progress against the Strategic Plan	Average Score: 1.4	
•	We use a variety of mediums to conduct dialogue with our residents, service users and other stakeholders ranging from a wide spread consultation on budget proposals resulting in 7,200 responses; to more focused, individual service user groups	The level of compliance is generally good although a number of improvement areas which link to the Transformation Programme have been identified.	
•	Our communication strategy is based on an audience-led approach which has allowed us to better target residents who use or need our services, examples include our website, Leicestershire Matters, the Council Tax Leaflet		
•	The Council will continue to use social media to reach a growing number of residents and stakeholders. Year-on- year usage of social media has increased		
•	Enhanced arrangements have been put in place to support managers in communications, consultation and engagement		
•	We have robust Freedom of Information practices in place which enable us to meet our obligations and publish our responses to requests		
•	We report against the mandatory requirements of the Local Government Transparency Code (2014) and the Openness of Local Government Bodies Regulations 2014		



## 5. REVIEW OF EFFECTIVENESS

The CIPFA/SOLACE Governance Framework details typical systems and processes that an authority can adopt to ensure it has an effective system of internal control. Using this guidance, the County Council can provide assurance that it has effective governance arrangements.

#### The Control Environment of Leicestershire County Council

The Council's Constitution includes Standing Financial Instructions, Contract Procedure Rules and Schemes of Delegation to Chief Officers. These translate into key operational internal controls such as: control of access to systems, offices and assets; segregation of duties; reconciliation of records and accounts; decisions and transactions authorised by nominated officers; and production of suitable financial and operational management information. These controls demonstrate governance structures in place throughout the Council

#### Internal Audit Service

The Internal Audit Service (IAS) should conform to the Public Sector Internal Audit Standards 2013 (the PSIAS). An Internal Audit Charter mandating the purpose, authority and responsibility of the internal audit activity at the Council was approved by Corporate Governance Committee in November 2014. The Charter allows the Head of Internal Audit Service (HoIAS) to also be responsible for the administration and development of, and reporting on, the Council's risk management framework. Whilst this does present a potential impairment to independence and objectivity, the HoIAS arranges for any assurance engagement to be overseen by someone outside of the internal audit activity.

The Head of Internal Audit Service (HoIAS) conducted a rigorous challenge and self-assessment of LCCIAS's conformance to the PSIAS. The self-assessment identified that current practices generally sufficiently conform to the PSIAS. However, a few specific areas have been identified where action is needed before the HoIAS can claim to fully conform. Whilst these are not significant deviations to the PSIAS, the Chief Financial Officer considers that reference to implementing actions (including embedding the Quality Assurance & Improvement Programme should be recorded as a key improvement area. For the time being, the HoIAS is continuing to state that LCCIAS abides by the principles of the PSIAS

In order to meet a PSIAS requirement to form an opinion on the overall adequacy and effectiveness of the Council's control environment i.e. the framework of governance, risk management and control, the HoIAS constructs an annual risk based plan of audits. Given the overall improvements in risk management at the Council, the plan is primarily based on the contents of corporate and department risk registers to ensure current and emerging risks are adequately covered. Parts of the plan relate to audits of the key financial systems that are used by the External Auditor in their audit of the financial accounts. A contingency is retained for unforeseen risks, special projects and investigations.

Audit reports often contain recommendations for improvements. The number, type and importance of recommendations affects how the auditor reaches an opinion on the level of assurance that can be given that controls are both suitably designed and are being consistently applied, and that material risks will



likely not arise. The combined sum of individual audit opinions and other assurances gained throughout the year (e.g. involvement in governance groups, attendance at Committees, evaluations of other assurance providers), facilitate the HoIAS to form the annual internal audit opinion on the overall adequacy and effectiveness of the Council's governance, risk management and control framework (i.e. the control *environment*).

The HoIAS presents an annual report to the Corporate Governance Committee in June. The annual report incorporates the annual internal audit opinion; a summary of the work that supports the opinion; and a statement on conformance with the PSIAS and the results of the quality assurance and improvement programme. The HoIAS Sub-Opinions for 2014/15 are: -

<u>Governance – Nothing of such significance, adverse nature or character has</u> come to the HoIAS attention. As such reasonable assurance is given that the Council's governance arrangements are robust.

<u>Risk management -</u> Management has agreed to implement audit recommendations, which further mitigates risk. Therefore reasonable assurance is given that risk is managed.

<u>Financial and ICT Control –</u> Reasonable assurance can be given that the County Council's core financial practices remain strong. However, in 2014-15 there were areas of weakness in the control environment, most noticeably in Adults & Communities Department. Management reacted quickly by allocating additional resources and capability and there were significant improvements in the latter part of the year. Even so in respect of this area only limited assurance can be given that internal controls were operating effectively.

#### Internal Audit Service for East Midlands Shared Service (EMSS)

EMSS is constituted under Joint Committee arrangements, to process payroll/HR and accounts payable and accounts receivable transactions for Leicestershire County Council and Nottingham City Council. The internal audit of EMMS is provided by Nottingham City Council.

On the basis of audit work undertaken during the 2014-15 financial year, covering financial systems, risk and governance, the Head of Internal Audit (HoIA) at Nottingham City Council concluded that a limited level of assurance can be given that internal control systems are operating effectively within EMSS. In reaching this conclusion the HoIA acknowledged there had been a demonstrable improvement in the governance processes and that no significant issues had been discovered. In addition it is worth noting that some of the issues raised did not apply to the County Council.

#### Risk Management

The Council's Code of Corporate Governance sets out a requirement to ensure that an effective risk management system is in place. Risk management is about identifying and managing risks effectively, helping to improve performance and aid bold decision making relating to the development of services and the transformation of the wider organisation. The Council's Risk Management Policy and Strategy provide the framework within which these risks can be managed:



In the summer of 2014, responsibility for the administration and development of, and reporting on, the Council's risk management framework transferred to the HoIAS. The Policy and Strategy were reviewed, revised and approved by Cabinet in February 2015. The Council's risk maturity was re-assessed as between levels 3 "Working" and 4 "Embedded and Working"; it was concluded that there had been significant progress since the previous review (2011) and, by and large, a robust framework underpinning risk management exists within the Council, but nevertheless, further development is necessary in some of the core areas.

The framework for managing and escalating risks is as follows: -



# **Corporate Governance Committee**

The Corporate Governance Committee is responsible for promoting and maintaining high standards of corporate governance within the Council and receives reports and presentations that deal with issues that are paramount to good governance. Training to two new members of the Committee was provided by the Monitoring Officer and the HoIAS in September 2014.

During 2014/15 the Committee has provided assurance that: an adequate risk management framework is in place; the Council's performance is properly monitored; and that there is proper oversight of the financial reporting processes. The Committee receives regular reports on the: progress of internal audit work; treasury management; Regulation of Investigatory Powers Act (RIPA); anti-fraud initiatives; and extended risk management information on business continuity and insurance. The table below provides summary information of other key business considered by this Committee to support the above.



<u>May 2014</u>	September 2014	November 2014	February 2015
East Midlands Shared Service Outturn 2013/14 and 2014/15 Audit Plan	External Audit of the 2013/14 Statement of Accounts and the Annual Governance Statement	Annual Audit Letter 2013/2014	External Audit of Annual Grant Certifications
External Review of the Medium Term Financial Strategy 2014/15 - 2017/18	Proposed Changes to the Contract Procedure Rules	External Audit Plan - Progress Report 2014/2015	External Audit Plan 2014/15
Revision of Employee Code of Conduct	Ombudsman Annual Review 2013-14 and Corporate Complaint Handling	Regulation of Investigatory Powers Act 2000 (RIPA)	Treasury Management Strategy Statement and Annual Investment Strategy
Covert Surveillance and Regulation of Investigatory Powers Act 2000 - Quarterly Update	Whistleblowing Policy	Recommended Change to Treasury Management Policy in Respect of the Lending of Surplus Balances	Anti-Fraud and Corruption Framework
Annual Treasury Management Report 2013/14	Annual Report on the Operation of Members' Code of Conduct 2013/2014	The Internal Audit Charter	Regulation of Investigatory Powers Act 2000 (RIPA)
Section 106 Developer Contributions	Covert Surveillance and Regulation of Investigatory Powers Act 2000 Quarterly Update	Annual Governance Statement 2014 - Update Against Key Improvement Areas	
Annual Governance Statement 2013/14	Internal Audit Service Annual Report 2013-14		
Internal Audit Service Audit Plan for 2014/15			

# **External Audit**

The Council's external auditors PricewaterhouseCoopers (PwC) present the findings from their planned audit work to those charged with governance.

Key conclusions from work undertaken during 2014/15 can provide the public with assurance that the Council has:

- Applied a number of prudent assumptions in setting its MTFS, which will help manage financial risks, with robust programme management arrangements in place to ensure that saving targets will be achieved;
- Demonstrated value for money on a number of key areas when compared with other County Councils and has put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources;
- Incorporated significant Member involvement in the development of the MTFS and has set aside an appropriate level of earmarked reserves and contingency to manage future cost pressures;
- No significant audit or accounting issues and no material deficiencies in internal control and that the Annual Statement of Accounts presented a true and fair view, in accordance with the relevant codes and regulation.

# The Role of the Chief Financial Officer (CFO)

The Assistant Director (Strategic Finance & Property), Corporate Resources Department undertakes the role of the Chief Financial Officer (CFO) for the Council. The CFO is a key member of the Corporate Management Team and is able to bring influence to bear on all material business decisions, ensuring that immediate and long term implications, opportunities and risks, are fully considered and in alignment with the MTFS and other corporate strategies. The CFO is aware of, and committed to, the five key principles that underpin the role of the CFO, and has completed an assurance statement that provides evidence against core activities which strengthen governance and financial management across the Council.

## The Role of the Head of Internal Audit

The Council's Internal Audit Service arrangements conform to the governance requirements and core responsibilities of the *CIPFA Statement on the Role of the Head of Internal Audit in Public Service Organisations (2010).* The Head of Internal Audit Service (HoIAS) works with key members of the Corporate Management Team to give advice and promote good governance throughout the organisation. The HoIAS leads and directs the Internal Audit Service so that it makes a full contribution to and meets the needs of the Authority and external stakeholders, escalating any concerns and giving assurance on the County Council's control environment. The HoIAS has completed an assurance statement, providing evidence against core activities and responsibilities which strengthen governance, risk management and internal control across the Authority.



# The Role of the Monitoring Officer

The Monitoring Officer has responsibility for:

- ensuring that decisions taken comply with all necessary statutory requirements and are lawful. Where in the opinion of the Monitoring Officer any decision or proposal is likely to be unlawful and lead to maladministration, he/she shall advise the Council and/or Executive accordingly,
- ensuring that decisions taken are in accordance with the Council's budget and it's Policy Framework
- providing advice on the scope of powers and authority to take decisions

In discharging this role the Monitoring Officer is supported by officers within the Legal and Democratic Services Teams.

# 6. GOVERNANCE ISSUES AND AREAS FOR IMPROVEMENT

# 6.1 2014/15 Key Improvement Areas

An updated position on the areas agreed for action during 2014/15 is provided at Annex 1.

# 6.2 2014/15 Significant Governance Issues

There have been no significant governance issues to report during 2014/15.

# 6.3 2015/16 Key Improvement Areas

Improvements in the governance framework have been identified in a number of areas as described within the "Conclusions" columns under each Principle in Section 4. Of these, the key improvement areas are identified in the following section.

# 7. FUTURE CHALLENGES

The continuation of funding reductions over the medium term is the key challenge facing the County Council. The transformation programme is key to the delivery of the required savings and work is continuing to strengthen and improve governance. There are a range of other major challenges including Health and Social Care integration, funding the living wage and ensuring the County Council continues to invest in infrastructure to meet the needs of a growing population.

The other challenges faced by the County Council are detailed within the Corporate Risk Register, which is regularly presented to the Corporate Management Team and Corporate Governance Committee. Managing these risks adequately will be an integral part of both strategic and operational planning; and the day to day running, monitoring and maintaining of the County Council.



# 8. CERTIFICATION

To the best of our knowledge, the governance arrangements, as defined above, have been effectively operating during the year.

We propose over the coming year to take steps to address any matters to further enhance our governance arrangements. We are satisfied that these steps will address the need for any improvements that were identified in our review of effectiveness and will monitor their implementation and operation as part of our next annual review.

Furthermore, having considered all the principles of the CIPFA Code of Practice on Managing the Risk of Fraud and Corruption, we are satisfied that the Council has adopted a response that is appropriate for its fraud and corruption risks and commits to maintain its vigilance to tackle fraud.

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John Sinnott Chief Executive

Nicholas Rushton Leader of the Council



# AGS 14-15 Annex 1

# 2014/15 Key Improvement Areas

The table below shows the areas for improvement to be undertaken within 2014/15 (as included within the 2013/14 AGS) along with the position at  $31^{st}$  March 2015.

Key Improvement Areas – Principle B	Lead Officer	Deadline	Reported to Corporate Governance Committee (November 2014)	Position as at 31st March 2015
Partnership Working Partnership working and the investment of County Council funding is becoming potentially more complex meaning that partnership protocols and governance arrangements need to be reviewed. To this effect, a self- assessment of existing partnerships has been carried out and this provides intelligence on how partnerships perform in relation to the various governance benchmarks. Department's need to ensure they are aware of the partnerships /joint working arrangements within their areas and have duly considered any risks to the Authority.	Departmental Management Teams	December 2014	All departments have been advised as to how they should identify partnership risks and include these within their existing risk registers. Progress has been made in a number of departments and it is expected that the remaining departments will have completed the actions required in time for them to be included within the Quarter Three Risk Management Update (to be reported to Corporate Governance Committee in February 2015).	These actions have been superseded by the work being undertaken within the Chief Executive's Department on partnership protocols.
Internal Audit Charter & Quality Assurance & Improvement Programme (QAIP) Develop and gain members approval to both a Charter & QAIP a	HolAS	December 2014	The Charter was approved by Corporate Governance Committee in November 2014. A QAIP has been developed. There isn't a need for member approval.	HoIAS self - assessment against conformance to the standards revealed further actions are required. Referred to in 2015-16 AGS.



Key Improvement Areas – Principle C	Lead Officer	Deadline	Reported to Corporate Governance Committee (November 2014)	Position as at 31 <sup>st</sup> March 2015
<u>Whistleblowing</u> The County Council's current Employee Code of Conduct and Whistleblowing Policy needs to be revised taking into account recent best practice. To this effect the County Solicitor has commissioned a team to review the Council's existing policy and procedures.	Monitoring Officer	September 2014	The review and revision of the Code of Conduct and Whistleblowing policy has been completed and will be launched through the Corporate Information Service in mid-November.	Completed in January 2015.

Key Improvement Areas – Principle D	Lead Officer	Deadline	Reported to Corporate Governance Committee (November 2014)	Position as at 31 <sup>st</sup> March 2015
Business Intelligence (BI) Actions to improve BI will enhance the effectiveness of decision making at both departmental and corporate level aiding the forthcoming transformation agenda. A cross department review of BI and Data Management has been conducted. A Data and BI Board and action plan, focusing on 4 key work streams is being developed and will be part of the Transformation Programme and will deliver a focused programme of work to bring improvement and mitigate risk.	Assistant Director Strategic Information & Technology and Acting Assistant Chief Executive	December 2014	The Data and BI Enabler Programme has been established, and progress is being made across the 4 work-streams of Supply, Demand, Technology and Data. A number of exemplar areas are being scoped in order to accelerate progress. Emerging BI requirements from the Transformation Programme are being captured, and work is underway on a number of these. Relevant links are being made with the Effective Commissioning Enabler.	Actions are continuing (and are subject to governance) as part of the Transformation Programme



Key Improvement Areas – Principle E	Lead Officer	Deadline	Reported to Corporate Governance Committee (November 2014)	Position as at 31st March 2015
Succession Planning The County Council recognises that there is a need to focus on improving succession planning. The People Strategy Board has agreed a pilot approach to 'Talent Management' and Succession Planning which is due to commence in April 2014 with 3 areas within the Council. A report on this will be taken to Corporate Management Team once the pilot has taken place and the outcome and future proposal is known.	Learning & Development Manager	December 2014	3 pilot areas have been identified, with one in Children and Family Services (C&FS), one in Environment and Transport and one in ESPO. Due to service changes in the C&F and E&T departments the implementation of the pilots has been delayed to later in 2014/15. Further work to be undertaken by the HR Business Partner to support and engage ESPO in the model and how it can support ESPO's business. Succession planning and talent management will now also be a work stream within the People and Organisation Development Enabler supporting the Council's transformation agenda, seeking to expand the work beyond the pilot areas.	Actions are continuing (and are subject to governance) as part of the Transformation Programme



Key Improvement Areas – Principle F	Lead Officer	Deadline	Reported to Corporate Governance Committee (November 2014)	Position as at 31st March 2015
External Website The County Council recognises that engagement with officers and the public is vital to achieving objectives and is committed to publishing information for both internal and external customers. To this effect, an Online Services Project is underway which will radically overhaul technology, content, approach and governance of the website to make it customer-focussed and evidence based.	Assistant Director Strategic Information & Technology	December 2014	The Online Services project is making good progress, with the design stage nearing completion. Visual designs have been approved by CMT and Members, and procurement of the new content management system is underway. The project has taken a strongly evidence-based and customer focused approach, and links are being made to the Customers and Communities Enabler. CMT has agreed new governance arrangements, and endorsed the proposed approach to development of content for a go-live in Spring 2015.	Actions are continuing (and are subject to governance) as part of the Transformation Programme



# **Glossary of Terms**

# **ACCOUNTING POLICIES**

The specific principles, bases, conventions, rules and practices applied in preparing and presenting financial statements.

# **AMORTISED COST**

The amortised cost of a financial asset or financial liability is:

- the amount at which the asset or liability is measured at initial recognition (usually "cost")
- minus any repayments of principal,
- minus any reduction for impairment or uncollectibility, and
- *plus or minus* the cumulative amortisation of the difference between that initial amount and the maturity amount.

## CASH AND CASH EQUIVALENTS

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty within 24 hours. Cash equivalents are investments of less than 3 months from acquisition that are readily convertible to known amounts of cash with insignificant risk of a change in value.

# **CAPITAL RECEIPTS**

Income from the sale of capital assets. Such income may only be used to repay loan debt or to finance new capital expenditure.

## **CAPITAL RESERVE**

An internal reserve of the Council which is used to generate monies for financing capital expenditure thus avoiding the need to borrow externally.

## **COLLECTION FUND**

The fund administered by each authority collecting Council Tax (district councils in shire areas). The Authority precepts on these funds to finance its net expenditure after taking into account other sources of income, e.g. Government Grants, National Non-Domestic Rate income and charges for services.

## **COMPREHENSIVE INCOME & EXPENDITURE STATEMENT**

A summary of the resources generated and consumed by the authority in the year. Includes details of how the movement in net worth in the Balance Sheet is identified to the Comprehensive Income and Expenditure Statement surplus/ deficit and to other unrealised gains and losses.

## **CORPORATE & DEMOCRATIC CORE**

Consists of costs of democratic representation and corporate management.

## **CREDITORS**

Amounts owed by the Authority for work done, goods received or services rendered but for which payment has not been made by the end of the financial year.

## **DEBTORS**

Amounts due to the Authority but unpaid at the end of the financial year.



# **DEFERRED CAPITAL RECEIPTS**

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Authority does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

## FAIR VALUE

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

## INTERNATIONAL FINANCIAL REPORTING STANDARDS (IFRS)

A statement of common accounting practice, devised by the International Accounting Standards Board, which is applicable to the majority of large organisations, both public and private sector.

## **FORMULA GRANT**

A Government Grant allocated by the following Government formula:

- Relative Needs
- Relative Resources
- Central Allocation
- Floor Damping

#### **GENERAL COUNTY FUND**

The main revenue fund of the Authority. Precept income, National Non-Domestic Rate income and government grants are paid into the fund, from which the cost of providing services is met.

#### **IMPAIRMENT**

A loss in the value of a fixed asset, arising from physical damage such as a major fire or a significant reduction in market value. In addition a reduction in value where there is insufficient unrealised gains in the revaluation reserve for that asset.

## **INFRASTRUCTURE**

The network of roads, bridges, sewers, lighting etc.

#### **INTANGIBLE ASSET**

Non-financial fixed assets that do not have physical substance but are identifiable and are controlled by the Authority through custody or legal rights (e.g. purchased software licences).

#### LEASING

A method of financing the acquisition of assets, notably equipment, vehicles, plant, etc. There are two forms of lease:

- a) A finance lease involves payment by the lessee (the user) of the full cost of the asset together with a return on the finance provided by the lessor, usually payable over the anticipated life of the asset.
- b) An operating lease involves the payment of a rental by a lessee for a period, which is normally less than the useful economic life of the asset.



#### LONG TERM BORROWING

Loans raised to finance capital spending which have still to be repaid.

## **MOVEMENT IN RESERVES STATEMENT**

A reconciliation showing the movement in the year on the different reserves held by the Authority, analysed into 'usable' reserves (i.e. those that can be used to fund expenditure or reduce local taxation, and other reserves. It also shows how the balance of resources generated/ consumed in the year links in with statutory requirements for raising council tax.

#### **NON CURRENT ASSETS**

An asset which is not easily convertible to cash or not expected to become cash within the next year. Examples include fixed assets, leasehold improvements, long term investments and long term debtors.

#### NON DISTRIBUTED COSTS

Costs which comprise pension scheme past service costs, settlements and curtailments.

#### **NON-OPERATIONAL ASSETS**

Assets held by the Authority but not directly used for the provision of services, e.g. assets surplus to requirements, commercial properties, and assets under construction.

#### **PRECEPTS**

The income which the Authority requires from the collection funds of the district councils.

### PROVISION

An amount set aside for any liabilities or losses of uncertain timing or amount, that have been incurred.

#### PUBLIC WORKS LOAN BOARD (PWLB)

A government body from which local authorities may raise long term loans, usually at advantageous interest rates.

#### REMUNERATION

All sums paid to an employee, including expenses, allowances, and redundancy payments chargeable to UK income tax, and the monetary value of any other benefits received other than in cash.

# **REVENUE EXPENDITURE FUNDED FROM CAPITAL UNDER STATUTE**

Capital expenditure incurred not resulting in an asset to the authority e.g. Grants to village halls.

### **REVENUE SUPPORT GRANT (RSG)**

Grant paid by the Government in respect of general local authority expenditure.

#### RECHARGE

The transfer of costs from one service account to another.

#### **REVENUE FUNDING OF CAPITAL**

The financing of capital expenditure by a direct contribution from revenue.



#### REVENUE

Expenditure that the Authority incurs on the day to day running costs of its services including salaries and wages, running expenses of premises and vehicles as well as the annual payment of capital charges. The expenditure is financed from charges for services, government grants and income from Council Tax and National Non-Domestic Rates.

#### SERVICE LEVEL AGREEMENT (SLA)

An agreement between users and providers of support services which specifies the service to be provided and the charge to be made.

# SHORT TERM ACCUMULATING COMPENSATED ABSENCES ADJUSTMENT ACCOUNT

Represents the reversal of the accrued charge to the Comprehensive Income and Expenditure Statement for outstanding annual leave, flexi leave and time off in lieu carried forward by employees required by regulations.

#### **SPECIFIC GRANTS**

Grants paid by the Government for a particular service, e.g. School Standards Grant, Supporting People.

#### **TERMINATION BENEFITS**

Employee benefits payable as a result of either: (a) the Authority's decision to terminate an employee's employment before the normal retirement date; or (b) an employee's decision to accept voluntary redundancy in exchange for those benefits.

#### **TRUST FUNDS**

Funds administered by the Authority for such purposes as charities, prizes and specific projects.

#### **USABLE RESERVE**

An amount set aside for purposes falling outside the definition of a provision that an Authority can apply to its provision of services, either by incurring expenses or undertaking capital investment.

#### **UNUSABLE RESERVE**

An amount set aside for purposes falling outside the definition of a provision that an Authority is not able to utilise to provide services. These include reserves that hold unrealised gains and losses as well as adjustment accounts which hold income and expenditure recognised statutorily against the general fund balance on a different basis from that expected by accounting standards as adopted by the code.

